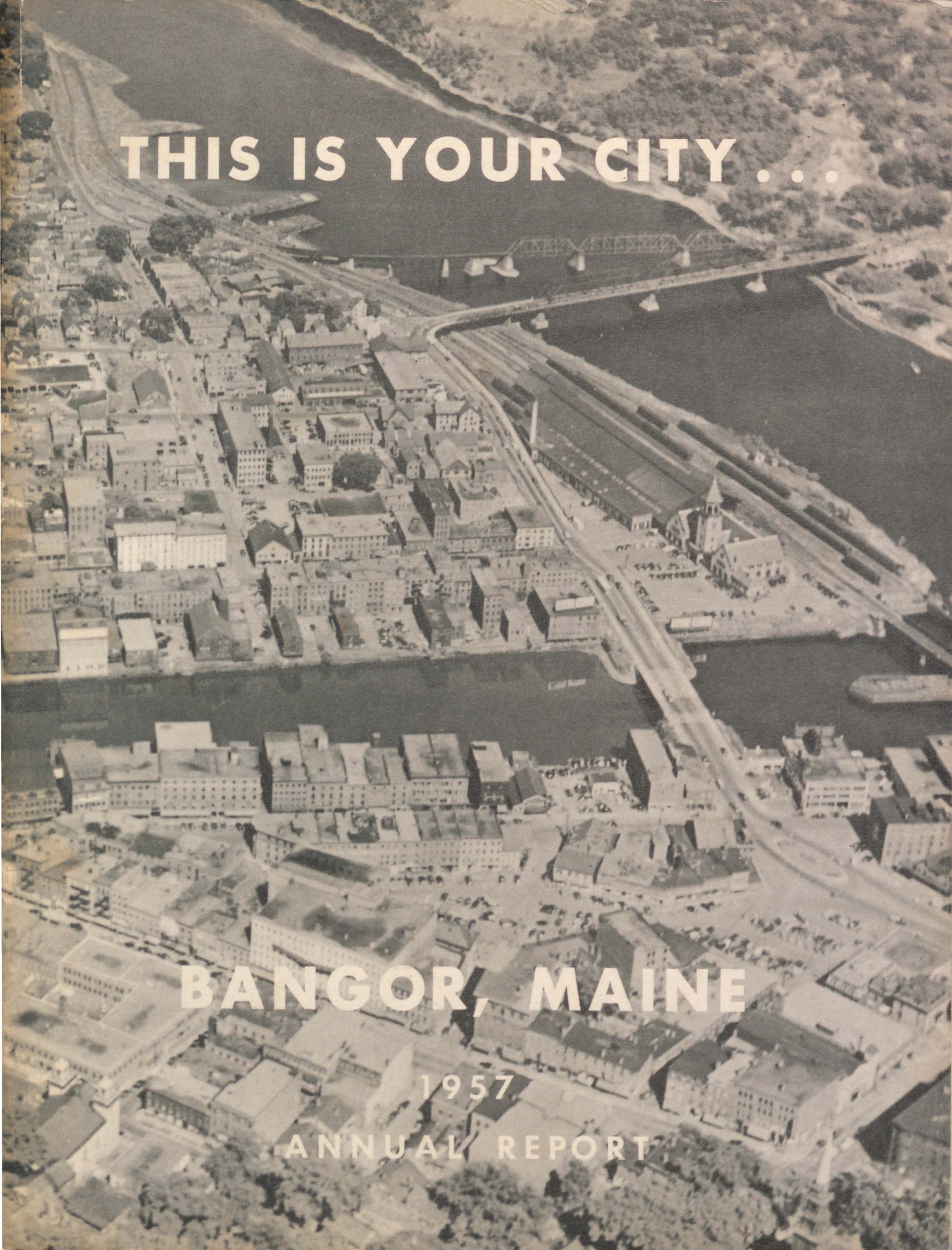




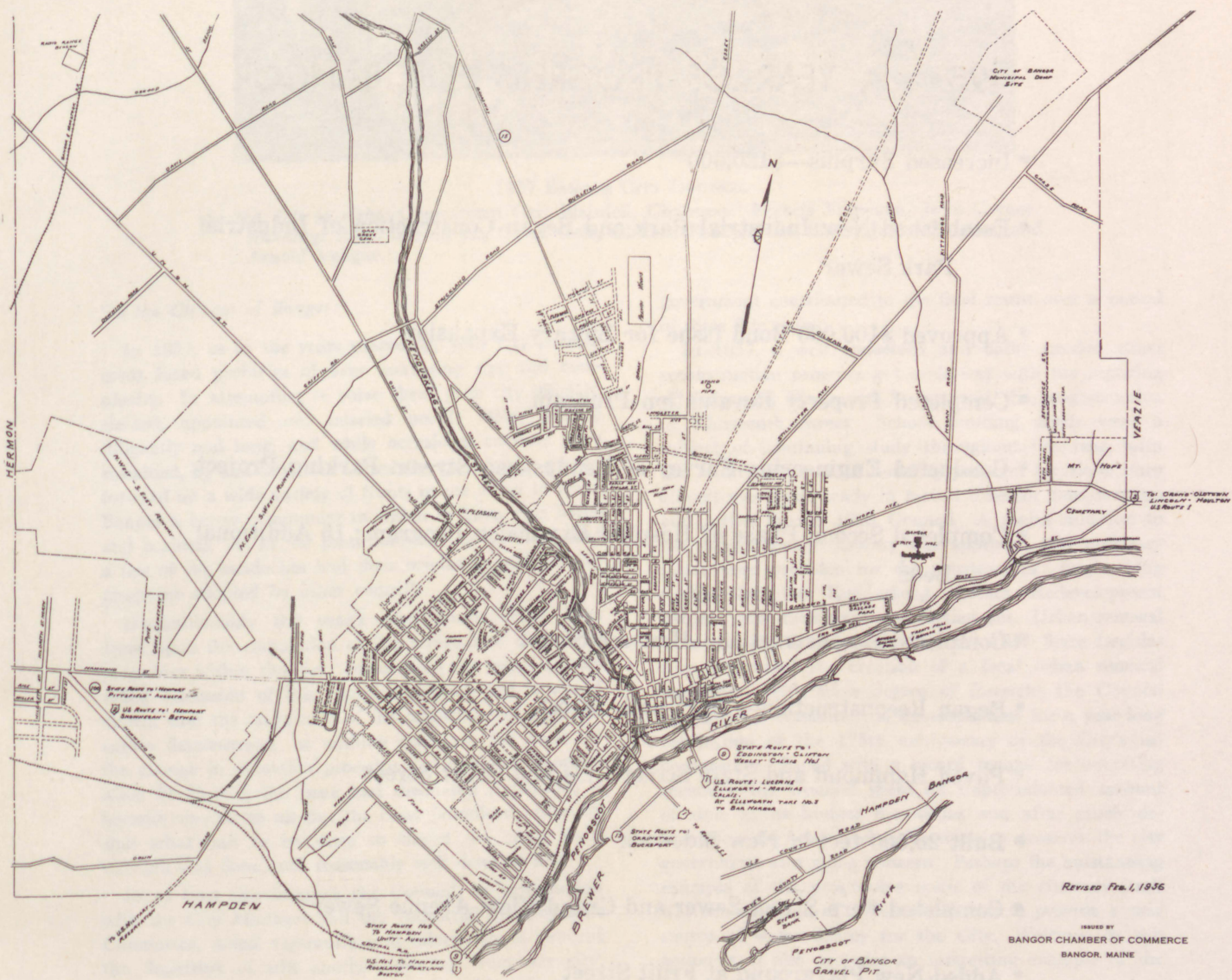
THIS IS YOUR CITY...

BANGOR, MAINE

1957

ANNUAL REPORT

This Is Your City



Revised Feb. 1, 1936

ISSUED BY
BANGOR CHAMBER OF COMMERCE
BANGOR, MAINE

BANGOR, MAINE
1957

1957 — A YEAR OF PROGRESS FOR BANGOR

- Increased Surplus—\$120,000
- Established New Industrial Park and Began Construction of Industrial Park Sewer
- Approved \$100,000 Bond Issue for Library Expansion
- Completed Property Revaluation Program
- Conducted Engineering Survey of Kenduskeag Stream Parking Project
- Completed Second Phase of Hospital Expansion Program; 15 Additional Beds
- Completed Reconstruction—Hancock Street
- Began Reconstruction—Thirteenth Street
- Paved Hammond and State Street Hills and Court Street
- Built 20,000 feet of New Sidewalk
- Completed Fern Street Sewer and Grand View Avenue Sewer
- Added New Playground at Fruit Street



1957 BANGOR CITY COUNCIL

Seated, left to right: Councilmen Carl Blaisdell, Chairman Francis Finnegan, John Carney; standing: Earle Brown, Jr., Galen Cole, Clifford Bailey, John Barry, James Hughes, and Arnold Veague.

To the Citizens of Bangor:

In 1957, as in the years preceding, your city government faced problems of ever increasing size and complexity. In attempting to solve them your city officials, elected, appointed and salaried people alike, worked diligently and long, and while occasional reverses were sustained, by and large the entire city government moved forward on a wide variety of fronts in the effort to make Bangor a better community in which to have your home and business. As in the past, many of the advances and a few of the headaches had their origins in policies and programs adopted by other councils.

Unquestionably the year's most controversial issue arose upon the completion of the revaluation of taxable properties within the city. Space does not permit a detailed discussion of this complex subject, but it would appear that the magnitude of the dislocation of property values demonstrates, as nothing else can, the need for the change in valuation procedures. Once the emotionalism beclouding the issue had dissipated somewhat, it became obvious to all but the most jaundiced observers that what had to be done to insure the city's fiscal strength was done, and reasonably well done at that.

In at least one instance the Council, in conjunction with the City Manager and the Industrial Development Committee, acted vigorously and effectively to prevent the departure of still another industry from our city. The modern plant of the Bangor Shoe Manufacturing Company is tangible proof of the value of alert and aggressive action to encourage industrial development. Of even more long range value was the action of the Council in zoning a substantial area of largely vacant land exclusively for industrial purposes. More difficult of accomplishment was the decision to provide a sanitary sewer for the area thus zoned, but the wisdom of this action taken after considerable opposition is even now becoming manifest.

The crystallization of plans for the Interstate Highway System within the city limits and the beginning of construction of the Main Street by-pass were significant developments which illustrate perfectly the fact that one council stands on the shoulders of its predecessor. The basic plans for this enormous work were originally conceived in our own planning department and a whole succession of elected and appointed members of your city

government contributed to the final result over a period of some five years.

In 1957, a well conceived and badly needed street reconstruction program got underway with the repaving of State and Hammond Streets and the reconstruction of Thirteenth Street. School building needs were a subject of continuing study throughout the year, with the result that a crash building program for elementary schools was made ready in record time for consideration and action by the 1958 Council. A major addition to the Bangor Public Library was approved and necessary funds were provided for the construction. Engineering studies for the Kenduskeag Stream Redevelopment Project were authorized and carried out. Urban renewal took a giant step forward when the 1957 State Legislature authorized the creation of a local urban renewal authority. With some degree of foresight the Council appointed a committee to develop plans for a year-long celebration of the 125th anniversary of the City's incorporation. Faced with a record request for operating revenues, the Council spent an unprecedented amount of time in its budget discussions and after much deliberation did what had to be done to preserve the city government as a going concern. Perhaps the outstanding example of the progressive spirit of the citizenry itself was the approval of a Water District to provide a new source of water supply for the City. Welcome as this action is, it also provides an interesting example of the cost of making haste too slowly.

As citizens, you should appreciate the fact that the foregoing is at best a cursory summary of the activity in which your city government engaged during 1957. The myriad activities and efforts required to educate our children, to safeguard our lives and property, to provide a decent standard of care for those unable to help themselves are sufficient to fill volumes each year. In 1957, as in other years, we have been blessed with able, conscientious men and women in all levels of city activity. Their constancy and determination in their many tasks have been an inspiration, a truly rewarding experience to those you have elected to public office. I shall never cease to be grateful for the privilege of having had some small part in the affairs of our beloved city.

—FRANCIS A. FINNEGAN, *Chairman*
Bangor City Council

YOUR CITY MANAGER REPORTS

No. of Employees	2
1957 Expenditures:	
Operating	\$18,338.32
Capital	490.00

*To the Honorable City Council
and Citizens of the City of Bangor:*

It is with sincere pleasure that I present this 1957 Annual Report of the City of Bangor covering the 25th year of operation of city government under the Council-Manager plan.

The financial condition of the city was sound as 1957 drew to a close. It ended the year with an unappropriated surplus of \$263,439.34 and had reserves established of more than \$230,000.00. As of December 31st, total outstanding debt amounted to \$1,675,500. Of this amount \$1,069,000 was school debt, \$507,500 was general debt and \$99,000 was water debt. This, of course, is exclusive of the \$1,240,000 still outstanding for recreation debt on the new auditorium.

During 1957, \$166,000 in long-term debt was amortized. A total of \$220,000 in new long-term debt was issued including \$100,000 for the addition to the Public Library and \$120,000 for the Industrial Park sewer.

For the taxable year, 1957, the assessed valuation based on 100% of 1955 replacement value was \$124,358,000. The tax rate for 1957 was \$24.60 per thousand, of which \$23.95 was for city purposes and \$.65 was for the Recreation District tax.

The year 1957 was a year of substantial progress for Bangor in many areas:

1. *Parking.* A complete engineering survey of the Kenduskeag Stream parking project was carried out and the report presented to the City Council. It appears on the basis of this study that this project is feasible.

Partial use of the Columbia Street lot has been made possible by the excavation of a section of the bank on the Columbia Street level to provide for about 15 additional off-street spaces.

2. *Hospital Expansion.* The second phase of a four-year expansion program at the City Hospital was completed with the addition of fifteen approved bed spaces on the second floor, center wing. This makes a total of 57 approved bed spaces at the City Hospital.

3. *Public Works.* A substantial amount of new public works construction was carried out in 1957. This included:

Street Construction—The second phase of the State Aid Project on Hancock Street was completed; Thirteenth Street was completely rebuilt from Union to Ohio Streets; Hammond and State Street hills from Pine Street to Ohio Street were completely repaved, with new curbing installed; Carver, Arminta and Mountainview were graveled and surfaced and Dunning Boulevard was extended and surfaced. Hudson Road, Davis Road and the Chase Road were graveled and improved with Town Road Improvement Funds.

Sidewalk Construction—Over 20,000 feet of new sidewalk was constructed on various streets.

Sewer Construction—The Hancock Street outfall sewer was reconstructed, the Pine Street sewer was extended, Fern Street sewer was completed and a new sewer was installed on Grand View Avenue.

New equipment valued at about \$55,000 was purchased to replace worn out equipment in the Public Works Department and a major repair job was completed on the Crusher Plant.

4. *Industrial Development.* During the year, the City Council amended the Zoning Ordinance to provide for a new "Industrial Park Zone" and then set aside about 300 acres in the area of the new Industrial Spur to be included in this new zone.

In August, the City Council approved a bond issue of \$120,000 to construct a new trunk sewer to service this Industrial Park area. By the end of the year, two new plants were under construction in the area, and three other lots had been sold for construction in the near future.

5. *Bass Park Stables.* The City Council during the year authorized expenditure of \$10,000 to winterize 46 stalls in one stable at Bass Park for year-round use of horse owners.

6. *Cemetery Operation.* The City Council during 1957 amended the Ordinance to provide for a Cemetery Division of the Public Works Department for a centralized operation of city cemeteries.

7. *Recreation.* A new playground was opened in the Fruit Street area during the summer of 1957 and the new Elm Street Recreation Center was put into operation in September.

8. *Traffic.* Work was begun on the Main Street Bypass of the Interstate Industrial Spur, and in November bids were awarded for the construction of the Spur between Main Street and the Hammond Street bulge and from the Hammond Street bulge to and over Hammond Street.

9. *Street Lighting.* The third year of the street lighting replacement program was completed with the installation of Mercury Vapor lights along Harlow Street to Spring Street and continuing up Hammond Street and State Street hills. Also the new lighting for Abbott Square was installed.

10. *Water District.* Early in the year, the citizens in a referendum approved the establishment of a water district to develop a new upland water source, and various phases of this construction are already underway.

11. *Library Expansion.* In July, the City Council approved a bond issue of \$100,000 to expand the library facilities to double stack capacities.

12. *Urban Renewal.* In September, the proposed workable program for Urban Renewal advance planning grants was forwarded to the Housing and Home Finance Agency.

13. *Revaluation Program.* The Revaluation Program



CITY MANAGER J. R. COUPAL, JR.

carried out by Cole-Layer-Trumble was completed in May of 1957 and was the basis for the 1957 tax levy.

Several major problems face the city as it begins the year 1958:

1. *School Building.* Probably the most urgent problem facing the City of Bangor is for additional school space. Additional space is needed at both the elementary and secondary levels but according to the latest figures of the School Department there is an absolute necessity for ten additional class rooms as of September 1958 at the elementary level. Also, by 1960, it is estimated that the high school will be on double sessions unless new high school space is made available.

2. *Parking.* While major accomplishments have been made in providing additional parking areas during the last two or three years, there is still need for more shopper-parking space in the downtown area. The next project recommended by the administration is the construction of the Kenduskeag Stream area which would provide about 320 off-street shopper parking spaces in the downtown area as well as to clean up the sewage problem in the Washington to State Street section of the Kenduskeag Stream.

3. *Highways.* Many major State Aid reconstruction projects, including the reconstruction of Broadway, Hancock Street, Fourteenth Street, Fruit Street, Thirteenth Street, and the repaving of Hammond and State Street hills as well as some construction on outlying roads. The next phase of the highway construction program as outlined in the Reconstruction Report have been included in the 1958 works program. This includes the reconstruction of Harlow Street and the repaving of Hammond Street from the top of Hammond Street hill westerly. If this program is to proceed on schedule, it will be necessary to replace the old asphalt plant at the city gravel pit. A full cost study has been presented to the city council and an appropriation of \$40,000 has been requested in the 1958 budget for this project.

4. *Hospital Expansion.* While the critical shortage of approved beds has been somewhat overcome in the last two years because of the hospital expansion program, the institution is still operating at somewhat over 100% capacity. It is important to complete this hospital expansion program within the next two years and the

third phase of it which would provide 8 additional approved beds as well as renovate the recreation area for patients has been included in the 1958 budget.

5. *Recreation.* Two additional recreational facilities are indicated for the near future:

1. A West side pool to relieve overloading at the East side pool.
2. At least one new playground, probably in the Bangor Garden Homes area.

Long-range recreation needs include the development of the Webster Avenue recreation area for additional recreational facilities.

6. *Street Lighting.* The street lighting replacement program has proceeded for three years with an expenditure of \$3,000 per year. This should be continued and probably stepped up so that more of the poorly lighted areas could have adequate lighting.

7. *Electric Plant.* Of extreme importance to the City of Bangor is the problem of future production and distribution of electricity for municipal purposes. With the acceptance of the Water District, which entails a development of a new source of water and therefore the abandonment of the pumping station and generating plant on the Penobscot River by the Water Department, it becomes necessary for the Electric Department to take over the operation and maintenance of this facility. It seems indicated, before any major reorganization takes place, that outside electrical experts be hired to survey the entire production and distribution of electricity for municipal needs and recommend the most economical and efficient type of future operation. An item has been included in the 1958 budget to carry out such a survey.

8. *City Hall Office Changes.* Certain of City Hall offices are seriously overcrowded and some change-over and relocation of office space is indicated. This has been included in the 1958 work program.

9. *Auditorium.* Money was included in the 1957 budget to construct an accoustical shell to make the Auditorium more acceptable for musical shows and stage plays. So far no decision has been reached relative to the expenditure of this money and the construction of an accoustical shell. This problem should be resolved during 1958.

10. *Urban Renewal.* Added emphasis should be given to getting underway an Urban Renewal program to eliminate existing blighted areas in the City of Bangor. Urban Renewal legislation is now available to the city and as soon as a Workable Program has been accepted and preliminary planning done, the program should be presented to the people in the form of a referendum.

Detailed reports for each department and financial statements are found on the following pages.

I should like to take this opportunity to express my sincere thanks to the Bangor City Council for the excellent cooperation and help they have given the administration during 1957 and to the department heads and employees of the City of Bangor for the job they have done in performing the mission of this organization.

Respectfully submitted,

JOSEPH R. COUPAL, JR., *City Manager*

CITY CLERK

JAY E. ALLEY, *City Clerk*

During 1957, the City Clerk's office recorded Vital Statistics as follows:

Births	2,528
Deaths	763
Marriages	440

Many types of licenses were issued of which there are approximately 40 different kinds. The hunting and fishing licenses, as usual, represented the largest number; 9,358 were issued.

There were three elections during the year. The Water Referendum which was held May 6 resulted in a vote of 3,430 in favor of the District and 690 opposed. A Special State Referendum was held on September

No. of Employees	4½
1957 Expenditures:	
Operating	\$18,716.10
Capital	189.90

9th and 3,098 persons cast their ballots. Our municipal election was held on October 14, at which time 5,417 voters expressed their choice of candidates at the polls.

The recording of personal property is still one of the major activities of the office, there being 5,079 documents recorded in 1957.

The City Council held 24 regular meetings and several special sessions such as adjourned meetings, meetings to canvass the ballots of each election, and 13 meetings to consider the city budget. At its regular meetings, during the year, the Council considered 233 ordinances, orders and resolves in addition to the other routine business.

FINANCE DEPARTMENT

JAY E. ALLEY, *City Auditor*

The most important duties of this department are to supervise and be responsible for the disbursement of all moneys and have control of all expenditures; to maintain a general accounting system for the city government and each of its offices, and department agencies; keep books for and exercise financial budgetary control over each office. The above was taken from the Charter.

The Auditing office, in brief, is the bookkeeping department for the City of Bangor. The preparation of all payrolls, auditing of all invoices, preparation of checks and allied records are done in this office. A complete record of all city insurance, workmen's compensation claims, payroll records, and retirement records are also maintained.

The accounting system is improving each year and it is our sincere hope that this will continue in the future. The encumbrance system which was inaugurated in 1949 is probably the most important change made in the auditor's office for many years. Since that year, the city has shown an operating surplus ranging from \$173,000 to \$55,000. The accounting system alone, of course, cannot take all the credit for this fine showing. Members of the council, the administrative head of the city and the several department heads are entitled to a generous amount of the credit.

No. of Employees	5½
1957 Expenditures:	
Operating	\$48,102.50
Capital	190.50



ACCOUNTING BY MODERN MACHINE METHODS

A complete financial report for the year 1957 is available at the City Auditor's office, Room 21, City Hall and summaries are included at the end of this report.

BOARD OF REGISTRATION

LENA G. LANTZ, *Chairman*

There were three elections held in 1957, the City election and two elections on referenda. One new voting list was printed and there were three additions.

There were 230 new voters added to the voting lists

No. of Employees	3
1957 Expenditures	\$8,559.88

and 1089 names were removed because of death, non-residence and through marriage.

Total number of registered voters as of December 31, 1957 was 13,523.

TREASURY — COLLECTION DEPARTMENT

RALPH L. WAYMOUTH, *City Treasurer*

No. of Employees	4½
1957 Expenditures:	
Operating	\$17,946.21
Capital	200.51

The Treasury-Collection Department, as the name implies is charged with the collection, deposits and disbursement of all city funds.

The city's cash balance on January 1, 1957 was \$246,739.03. Cash collections during the year totaled \$6,947,371.23 and cash disbursements totaled \$6,913,503.75 with a cash balance as of December 31, 1957 of \$280,606.52.

On a tax commitment of \$3,078,541.80 the percentage of taxes collected for the year 1957 was 94.5%. As of December 31st only \$170,138.44 remained unpaid. A total of 13,733 receipts were issued for the payment of all taxes.

Parking meter collection during the year was \$61,518.01 from on-street parking and \$17,017.90 from off-street parking in Abbott, Haymarket and Union Square lots.

The Treasurer's office issued 14,580 motor vehicle excise tax receipts for which the city received a total of \$226,691.82, an increase of \$11,770 over the year 1956.

The City Tax Anticipation Notes for the year 1957, in the amount of \$1,500,000 were issued February 4, 1957, due October 7, 1957 at a discount rate of 2.46%; this being higher than the 1956 rate of 1.99%. The actual discount was \$25,112.50.

Of the above amount, the sum of \$700,000 was invested in U. S. Treasury 90 day bills and the income received was \$5,411, making the net cost of the tax loan \$19,701.50.

The City sold three issues of Bonds as follows:

1. \$100,000 Permanent Public Improvement Bonds of 1957, this issue was sold at an interest rate of 3.60% at \$100.339, to Townsend, Dabney and Tyson. Bonds were dated August 1st and payable \$5,000 August 1st, in each of the years 1958 to 1977. This issue was to refund a like amount of city notes issued in 1956.
2. \$100,000 Library Bonds, this issue was sold at an interest rate of 3.30% at \$100.149. Bonds were dated November 1st and payable \$10,000 November 1st in each of the years 1958 to 1967. This issue was to construct an addition to the Bangor Public Library.
3. \$120,000 Sewer Bonds, this issue was sold at an interest rate of 3.30% at \$100.149. Bonds were dated November 1st, and payable \$6,000 November 1st in each of the years 1958 to 1977. This issue was to construct a trunk sewer line in the Industrial Park Area.

LEGAL DEPARTMENT

ABRAHAM J. STERN, *City Solicitor*

No. of Employees	1
1957 Expenditures	\$4,919.43

During the year 1957, the City Solicitor was consulted on 497 occasions by either the public on city business or by various city personnel concerning problems affecting their respective municipal departments.

Many interesting and involved legal problems arose, some of which are still pending, from the development of the Industrial Park area and from the recent Revaluation of Taxes made by Cole-Layer-Trumble Company. The department is happy to state that satisfactory progress has been made and is being made in resolving these problems.

After two years, the land transfers in the Stillwater

Park Subdivision have been completed with the valuable assistance from the office of the City Engineer.

Various tax suits resulting in collections of money for the city were instituted and whenever necessary the city solicitor defended the city against the various claims brought against it.

Legal documents including Orders, Ordinances and Resolves were drafted and legal opinions rendered whenever requested by the various municipal departments. Furthermore, the City Solicitor attended administrative board meetings such as the Board of Appeals, Planning Board, etc., as requested.

ASSESSING DEPARTMENT

ALEC M. WESCOTT, *Chairman*

No. of Employees	5
1957 Expenditures:	
Operating	\$36,604.56
Capital	1,551.64

The City of Bangor had a complete revaluation of all Real and Personal Property for the taxable year 1957, using 100% of 1955 cost of construction less normal depreciation. The comparison is shown below:

1956 Tax Valuation of Real Estate	\$31,614,810
1957 Tax Valuation of Real Estate	97,665,200
GAIN	\$66,050,390
1956 Tax Valuation of Personal Property	\$ 9,244,150
1957 Tax Valuation of Personal Property	26,692,800
GAIN	\$17,448,650

As may be noted, the total valuation of the City, for both Real and Personal Property, is \$124,358,000 for 1957 against \$40,858,960 for 1956 making an overall gain of \$83,499,040.

The tax rate was dropped to \$24.60 per thousand of valuation from \$66.60 per thousand of valuation.

There were 8,213 Real Estate Tax Assessments and 1,626 on Personal Property. A total of 7,772 poll taxes were assessed at \$3.00 each; and in addition, there were 1,327 polls exempt. The Assessors issued 728 supplemental poll tax commitments (persons who were not on our poll tax rolls) at \$3.00 each during the year.

At the present time there are 256 war veterans with tax-exempt property valued at \$865,200.

The Assessors made 2,713 changes on their records either for change of ownership or for a change of address.

The Assessors' records show the following breakdown of real property in Bangor:

	No. of Dwellings	No. of Commercial Buildings	No. of Vacant Lots
Urban	5,762	409	886
Rural	908	32	331
Total	6,670	441	1,217

During a revaluation program, some errors are bound to occur, so for a period of six weeks the Assessors held hearings to acquaint the taxpayers with the "facts about the new valuation." When errors were found, the Assessors made the necessary adjustments and abated the difference. This resulted in a decrease on Personal Property value of \$1,290,000 in valuation and a decrease on Real Estate of \$1,037,000.

On December 23rd, Mr. Jay E. Alley was elected to the Board of Assessors for a three year term. At the organization meeting of the Board, Mr. Hazen C. Emery was elected Chairman of the Board for the year 1958.



BANGOR BOARD OF ASSESSORS: ALEC WESCOTT, HAZEN EMERY AND JAY ALLEY

PERSONNEL DEPARTMENT

BLANCHE ROGERS, *Personnel Clerk*

No. of Employees
1957 Expenditures

1
\$1,408.12

During 1957 the department kept the personnel records for an average of 328 permanent, as well as all temporary, employees. The following is a tabulation of the personnel actions which took place:

Appointment, Permanent	64
Appointment, Temporary	204
Transfer	2
Promotion	22
Demotion	1
Pay Change	136
Title Change	6
Annual Leave Days	3,535½
Sick Leave Days	2,161

Recreation
Industrial Development
Auditorium

The Personnel Rules and Regulations were amended twice.

The Classification and Compensation Plan for the City of Bangor was amended by reclassifying the following positions:

City Clerk-Auditor
Public Works Director
Civil Engineer
Auto. Maintenance Supervisor
Police Chief



1957 POLICE RECRUITS

Workmen's Comp. Leave Days	322
Resignation	137
Dismissal	39
Leave Without Pay	29
Suspension	7
Special Leave	28
Change Temporary to Permanent	15
Name and/or Address Change	2
Temporary Extension of Employment	2
Reinstatement	2
Death	1
Lay Off	40
Retirement	5

Four of the above mentioned permanent appointments were department heads for the following departments:

Public Works

Fire Chief
Member, Board of Assessors
Case Worker
Electric Inspector
Building Maintenance Foreman
Labor Foreman

Four new positions were added during the year as follows:

Auditorium Supervisor
Cemetery Superintendent
Recreation Center Supervisor and Custodian
Groundsman

Hourly employees were granted a 42½ hour work week instead of a 45 hour work week, effective in November.

PURCHASING DEPARTMENT

V. E. KANE, *Purchasing Agent*

No. of Employees	2
1957 Expenditures:	
Operating	\$8,221.76
Capital	433.46

The purchasing department issued a total of 10,901 purchase orders and field purchase orders during the year, amounting to a total dollar volume of \$906,353, for the purchase of new equipment and construction work, and for emergency purchases and contractual items on which awards had been made for annual requirements.

These arrangements were made through competitive bids on which the award was made to the lowest qualified bidder. All items of \$500. and over were advertised in the local newspaper and quotations solicited through sealed competitive bid system. Price tabulations and notations of award were mailed to all bidders, and informal competitive bids were obtained on purchases under the \$500. limit as well as over, whenever possible. Specifications and bid forms were constantly revised in preparation for soliciting bids and in the interest of developing and improving the present specifications.

COMMODITY contracts for the city's requirements for one year, all awarded on low bids, went to the Gulf Oil Corporation for gasoline, the Shell Oil Company for motor oils and greases, McKinna's for Fuel Oil Number Two, Robinson & Kenney for Fuel Oil Number Five, Bacon & Robinson for Fuel Oil Number Six and to the City Oil Company for range oil and kerosene.

INSURANCE bids were taken and contracts awarded on low bids for one year for the city's Automotive Fleet Insurance covering liability, property damage, fire, theft and collision to W. A. Bracy Company for \$5,048.55, Workmen's Compensation Insurance to Blake, Barrows & Brown, Inc., maximum cost to the city \$15,088.53 with minimum cost, assuming the City has no accidents, at \$3,516; and to Bracy-Somers Company, Inc., for Commercial Comprehensive Blanket Bond Insurance, covering all city employees, for \$452.60.

ROAD SURFACING TARS AND ASPHALTS were bid on and contracts entered into for one year with the low bidders: Barrett Division for RT-5-6-7 Road

Tars, delivered to the city distributors; to Koppers Company for RT-5-6-7 and RT-10-11-12 delivered to the city siding; to the Shell Oil Company for Asphalt Cement delivered to the asphalt plant, to King's Oil Company for Cutback Asphalt delivered to the city distributors, and to Shell Oil Company for Cutback delivered to the city siding.

AUTOMOTIVE EQUIPMENT purchased in 1957 for the Public Works Department included:

One International two ton platform dump truck from the International Harvester Company, replacing a 1949 Chevrolet truck, at a net cost of \$3,015.

One Case Industrial wheel type sidewalk tractor with snowplow from the Down East Tractor Company, replacing a 1949 Willys Jeep with plow, at a net cost of \$2,640.

One Chevrolet two door sedan from Bean & Conquest, Inc., replacing a 1952 Ford two door sedan at a net cost of \$1,649.97.

One Ford four door sedan from Sullivan Ford Sales, replacing a 1952 Ford two door sedan, at a net cost of \$1,650.

One Willys Jeep with snow plow from Norris Brothers, replacing a 1950 Willys Jeep with plow, at a net cost of \$2,613.91.

One Elgin Street King Motor Sweeper from Murray Machinery Company, replacing a 1951 Austin Western Sweeper, at a net cost of \$11,435.

One Pettibone-Mulliken Tractor Shovel from Eastern Tractor and Equipment Company, replacing a 1951 Case tractor with loader and snow bucket, at a net cost of \$11,900.

One D6 Caterpillar Crawler Tractor with bulldozer blade from Houghton-Arnold Machinery Company, replacing a 1949 International Crawler Tractor with angle dozer blade, at a net cost of \$13,980.

One Seaman hydraulically driven Tailgate Sand Spreader from Parker-Danner Company for \$850,



POLICE CRUISERS PURCHASED BY THIS DEPARTMENT

which was an additional unit, all the other Public Works items of equipment being replacements.

Five new Ford Custom 8 cylinder sedans with standard transmission, replacing the five 1956 police cruisers, were purchased for the Police Department from the Sullivan Ford Sales in May of 1957 at a total net cost of \$2,710. One Willys Jeep four wheel drive unit, with express body and plow, replacing the 1938 Ford truck-tractor, was purchased from the Norris Brothers, Inc., for the Municipal Auditorium, at a net cost of \$3,106 and an International $\frac{3}{4}$ ton pickup truck, replacing a 1948 GMC pickup truck, was purchased from the International Harvester Company at a net cost of \$1,749 for the Electric Department.

WATER DEPARTMENT purchases handled by this department included meters, hydrants, valves, cast iron pipe, chlorine, lime, sulphate of alumina, and other water purification chemicals until that department became the Bangor Water District in May of 1957 and was authorized to do its own purchasing.

CONTRACTS FOR CONSTRUCTION, amounting to over \$170,000 were awarded to low bidders during the year 1957 on the following projects:

Grading, building access road and installing sanitary sewer on City Farm Property to Raymond F. Sargent, Inc., for \$15,462.

Remodeling and renovating work at City Home and Hospital to J. J. Dunn Company, Inc., for \$15,700.

Demolition and removal of one city-owned brick structure between Columbia and High Streets, to Herbert L. Young for \$2,000. (Bids of \$3,800 and \$4,000 were received for this demolition work in July, rejected and new bids solicited in August, when the \$2,000 bid was received and accepted.)

Winterizing one 46 stall stable and public build-

ing at Bass Park to A. P. Wyman, Inc., for \$7,895. Furnishing and installing automatic ice compressor at Municipal Auditorium to Lloyd A. Winslow for \$2,541.

Renovating and painting in City Hall to Perry & Morrill for \$5,525 for the work on Option I.

Furnishing and installing one new walk-in freezer, at City Hospital to R. M. Flagg Company for \$1,585.

Construction of sanitary sewer to serve new Industrial Park Area to Hughes Brothers, Inc. for \$120,637.60.

The purchasing department handled the preparation of contracts for signatures and approval of the City Manager and City Solicitor, together with the procurement of performance and payment bonds from contractors on all construction projects which were awarded by the city. Plans and specifications for the various construction jobs were prepared by the City Engineer.

SALES OF CITY PROPERTY were made by awards to the high bidder, for a Portion of City Farm Property to the Irwin-Stanley Realty Company for \$18,000 for the property to be used as a shoe factory, to employ 250 people, and for a smaller Portion of City Farm property to the Standard Electric Company for \$2,000 for the erection of a plant for wholesale distribution of electrical supplies. A contract for the salvage operation at the Kittredge Road Dump was awarded to Rene J. Cormier of Bangor for \$2,125.25 per year for this privilege. The sale of standing hay at the City Home and Hospital was made to Hugh Davis on his high offer of \$357.77. Scrap iron, copper junk metal, batteries, used furniture, skid pumps, steel poles, etc. were all sold through this department to the highest bidder.

FIRE DEPARTMENT

JOHN J. NELLIGAN, *Chief*

No. of Employees	78
1957 Expenditures	
Operating	\$312,022.15
Capital	\$2,117.72

The City of Bangor Fire Department is made up of 78 people housed in three fire stations and operating 15 pieces of fire apparatus.

The personnel includes one chief, two assistant chiefs, six captains, six lieutenants, and 63 fire fighters. The fire stations include Central Station on Union Street and two sub stations, one on State Street and one on Center Street.

The equipment includes three ladder trucks, two combination pumper and tank truck, five pumpers, one ambulance, one sedan, one pick-up truck, one emergency truck and one Willys Jeep.

In addition, the Fire Department owns about 33,000 feet of two and one half inch fire hose and 3,500 feet of one and a half inch fire hose.

During 1957, the Fire Department answered a total of 635 alarms, as compared to 604 alarms in 1956.



FIREMEN BATTLE FLAMES



FIRE DEPARTMENT CARRIES OUT RESCUE OPERATIONS

Of these, 531 were for fires and the rest were accidental alarms, false alarms, or automatic sprinkler alarms with no fire involved.

Of the total 531 fires occurring in the City of Bangor in 1957, 304 were buildings, 130 were brush or woods fires, 13 were rubbish outside of buildings, 12 were dump fires, 49 were vehicles in the street and 23 were miscellaneous outside fires.

Included in the above alarms for the year were a total of eight out-of-town calls for assistance.

There was only one fatality suffered in fires during the year.

In addition to the above alarms, there were 58 miscellaneous calls to assist persons locked out of their homes, wash gasoline off the road, rescue dogs, and other service calls.

Total fire losses sustained in the City of Bangor during 1957 equaled \$105,831. These losses were sustained in buildings and on the contents of buildings which were threatened by fire that had a total value of \$1,846,015.

This makes a fire loss per capita for 1957 of only \$3.30. This compares with \$3.69 in 1956, \$5.26 in 1955, \$7.94 in 1954 and \$3.40 in 1953.

The department answered a total of 593 ambulance calls during the year in addition to ambulance runs on all bell or box alarms and on some of the telephone alarms.

With reference to causes of fires in buildings, flooded oil burners continue to be the major cause with almost one-third of all building fires resulting from this source.

Chimney fires caused 50 of the fires, careless smoking 38, defective electric wiring 26, electrical appliances

and motors 20, defective heaters 19 and the rest from miscellaneous causes.

Members of the department were active in fire prevention throughout the year but especially during Fire Prevention Week. All public and parochial schools were inspected during Fire Prevention Week, fire drills were held at the schools and home fire inspection forms passed out to students.

The department cooperated in the city's operation Clean-Up day with members of the department with pumpers inspecting property throughout the city for rubbish that had not been placed on sidewalks for collection.

During the year, members of the department made 1,765 inspections of dwellings and 2,244 inspections on commercial buildings.

Department personnel took part in outdoor training classes throughout the spring, summer and fall and indoor training classes were conducted at Central Station throughout the winter months.

Members of the Department carried out a substantial building maintenance and renovation program during the year including a new tile flooring laid in the Central Station, upstairs front room and lavatory area, new tile flooring laid in Central Station upstairs recreation dining room area and in the hallway and downstairs communications room. Also a new manually operated overhead door was installed in the basement of Central Station, walls and ceilings of Central Station were painted and the brickwork on Station 5 was pointed up. At Station 6 twenty double hung sash windows and frames were installed as well as one outside door and frame. All new work was oiled and painted.

POLICE DEPARTMENT

JOHN B. TOOLE, *Chief*

No. of Employees	59
Traffic Guides	13
1957 Expenditures	
Operating	\$257,089.07
Capital	\$7,449.15

Administrative Division

This division provides for the overall administration of the Police Department and covers the functions of the Chief's office and the Communications Center. Eight new men were recruited during the year to fill vacancies caused by resignations, retirements and dismissals, and all received the new in-service recruit training program established early in 1957.

In its public relations effort during the year, the Police Department operated public seminars on bank robberies and shop lifting, both of which were well attended. In addition, the public has been invited to register their hub cap numbers to prevent hub cap thefts.

There were 365 house checks ranging from one time checks to constant checks for over six month periods. There were 372 funerals covered, 704 runs for sick and injured, 1810 bank deposit escorts, 532 new sets of finger prints and 312 "public service runs" such as escorts for blood, escorts for the State Highway Commission, animal complaints, etc. There were 675 doors and windows found open on house checks.

The Bangor Police Reserve unit has kept active during the year under the supervision of Reserve Chief Joseph Meade with semi-monthly meetings. This unit has responded to all emergency calls, worked parades, Halloween night and are on call for all types of emergencies.

Patrol Division

The uniformed force is the basic unit of the department. The men on foot patrol and in radio cars make up the largest single segment of the force. They also have the youngest average age, which is thirty-five years. These men working in three different shifts under the supervision of a patrol captain and a patrol sergeant, patrol the entire city twenty-four hours a day.

Detective Division

This division is charged with the responsibility for investigating and reporting on all major crimes and other offenses or incidents within the jurisdiction of the City of Bangor, arresting criminals, gathering, safeguarding, recording and presenting evidence and giving testimony before the Courts. During the year, there were 429 major offenses reported to the Police Department as compared with 442 for 1956. Comparative crime statistics for these two years are as follows:

	1957	1956
Manslaughter, Negligence	1	2
Rape	1	2
Robbery	2	9
Aggravated Assault	4	4
Burglary	60	57
Larceny	297	295
Auto Theft	64	73
	429	442



THE OLD
(1900)

AND



THE NEW
(1957)



FIREARM TRAINING

On March 19th, the Police Department apprehended a man who had committed murder in Auburn and shot and wounded a taxi-cab driver here in Bangor.

In August, Bangor Policemen apprehended, after a chase through the city, two men wanted for breaks in Belfast and in November, the Bangor Police apprehended a man wanted for a murder in the Thatcher Street section of Hampden.

A total of 367 cases were handled by the Juvenile Division during 1957, an increase of 48 or 15% over last year. This compares to a nationwide increase of 21%.

Traffic Division

Traffic constitutes the largest single problem confronting the Bangor Police Department. The city's economic character, topography and street pattern and weather conditions all combine to aggravate the traffic problem.

During 1957, the Traffic Division handled a total of 745 accidents, three of which were fatal and 145 of which were non fatal accidents but involving personal injury. The other 597 were accidents in which property only was sustained.

There was a grand total of 25,952 traffic violations of which 24,717 were parking violations. There were also a total of 976 hazardous driving violations, including speeding, failing to stop at stop lights or stop signs, improper turning, passing on the wrong side and following too closely. There were also a total of 113 operating under the influence cases with convictions obtained on 103.

Of the three traffic fatalities sustained in 1957, two were pedestrians over the age of 65 and both in the process of crossing the street outside the business area during night time hours. A greater portion of the accident prevention program will be directed toward education during coming years in an attempt to reach this age group who are extremely susceptible to motor vehicle-pedestrian accidents.

The Crossing Guide program was continued with outstanding success during the year. The majority of the thirteen crossing guides are mothers of school children who have an understanding of the responsibility which is vested in them upon assignment to the position. This awareness becomes evident in the performance of their duty and tends to create respect among motorists and parents alike.

ELECTRIC DEPARTMENT

LEON J. COLE, *City Electrician*

No. of Employees	9
1957 Expenditures	
Operating	\$79,930.29
Capital	\$9,818.18

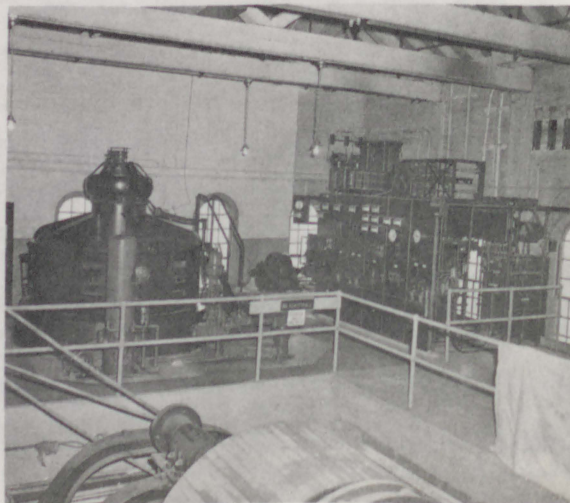
The Electric Department of the City of Bangor is composed of the City Electrician, Line Foreman, two Lineman, four station operators and one clerk.

During 1957, the Department purchased 1,275,106 kilowatt hours of electricity from the Bangor Hydro-Electric Company and 2,463,700 kilowatt hours from the Bangor Water District, making a total of 3,738,806 kilowatt hours of electricity purchased and distributed during 1957.

Lighting municipal buildings used 1,084,856 kilowatt hours, the Water District used 108,190 kilowatt hours, Garland Street Field used 6,154 kilowatt hours, the Electrical Buildings used 32,197 kilowatt hours, Fire Alarm used 2,423 kilowatt hours, traffic signals used 9,942 kilowatt hours and 2,495,044 were used for street lighting.

Police and Traffic Signals

A new police box was installed on Broad Street during the year and a new telephone installed in police box #14. The Traffic Controller unit on Washington



GENERATING FACILITIES

and Exchange Streets was built over and repaired and a new blinker light was installed at Station 5 on State Street.

Fire Alarm

All fire alarm boxes on the main line were tested six times during the year to make certain all boxes and circuits were working properly.

New sprinkler services were run to Viner's warehouse on Odlin Road, Houghton-Arnold's on Odlin Road, Coca-Cola Plant on Thirteenth Street and the Metropolitan Building at State and French streets.

Fire alarm boxes on Congress and Center Streets and Palm and Stillwater Avenue were replaced and a new box was installed at Broadway and South Park Street. Boxes on Fourteenth and Allen Streets and Essex and Milford Streets were repaired.

The department built over the entire fire alarm to a new underground at the overpass on lower Main Street.

Street Lighting Circuits

The department took care of 2,299 complaints, replaced 1,899 lamps, installed 49 new fixtures, 2 new brackets, 8 new heads, 13 new reflectors, 11 new adapters and 38 new mercury fixtures in the downtown area this year.

At the Abbott Square Annex parking lot, poles were set and circuits were run for the installation of ten floodlights, and a new extension and installation of three fixtures was made on Summit Avenue.

New street lights were installed on Clyde Road and at Kenduskeag Avenue and Linden Street as well as at West Broadway and Mountainview Avenue.

A new service was run into Sterns Gravel Pit and the street lighting circuit at Odlin Road was put under ground.

The street lighting circuit on Finson Road was built over at Federal expense in connection with the new Capehart Housing Development.



ELECTRICAL SUB STATION

BUILDING INSPECTION DEPARTMENT

GUY MACCRAE, *Building Inspector*

No. of Employees

4

1957 Expenditures

\$17,631.02

Building Division

The building trend in 1957 varied somewhat in comparison to 1956. During the past year, there has been an increase of approximately 7 percent in the number of permits issued which was largely due to additions and alterations to existing buildings. Although the permits show an increase over the previous year, there has been a decrease in the estimated cost of construction of approximately 24 percent. Again, the primary factor is that there have been more permits issued for remodeling and additions than for new construction.

In 1956, large areas of land were made available for commercial purposes by rezoning and some of this land has been purchased but due to the lack of utilities in these areas, construction has been somewhat retarded. The same conditions exist in the construction of private homes.

The estimated cost of construction, taken from the applications, in 1957 amounted to \$1,854,633 and 380 permits issued. In 1956, the estimated cost of permits amounted to \$2,150,900 with 358 permits being issued.

The total estimated cost of construction for 1957 was \$2,411,022 compared to last year's estimated cost of

construction as \$2,804,600. A total of 380 permits were issued for various types of construction and 833 inspections were made on these permits. The number of inspections varied as to the type of construction. For minor alterations, one inspection was made, whereas, single-family dwellings required three or four inspections according to the size and construction. Commercial buildings require many more inspections, especially the buildings located in the fire zones. There were three stop orders issued and construction was delayed until the illegal procedures were corrected. Twenty-nine buildings have been demolished, of which approximately 80 percent were dilapidated and dangerous. The owners were notified of these conditions and were asked to either repair their buildings or have the buildings removed.

Enforcement of the Zoning Ordinance requires a great deal of time. Every permit issued must be in conformity with the zoning laws whether new construction, additions or alterations. A visit is made to the location but is not regarded as an inspection call. One hundred and thirty-one complaints were received; 82 violations were found, 40 of which have been corrected to date, 188 requests for information were received and each request taken care of by a personal visit. A great many more requests were handled by telephone and visits to this office. One warrant was served for a zoning violation.

The Board of Appeals held 22 meetings with 19 requests granted and 3 requests denied. Each meeting involves contacting many persons which takes a great deal of time. The Board requires a plan along with the petition and the drawings of all plans are done in this office.

The following is a summary of permits issued for 1957.

	No.	Estimated Cost
Single Family Dwellings	59	\$682,500
Private Garages	57	71,400
Commercial Garages	3	43,000
Stores	2	117,000
Filling Stations	6	85,000
Office Buildings	1	30,000

Warehouses	2	38,000
Barns and Sheds	6	9,000
Poster Panels	2	4,800
Gas and Oil Tanks	12	19,000
Fences	42	10,933
Additions and Alterations, res.	98	143,500
Additions and Alterations, non-res.	58	334,500
Motel	1	70,000
Factories	1	194,000
Incinerator	1	2,000
Demolitions	29	

Total	380	\$1,854,633
-------	-----	-------------

Electrical Division

A total of 783 permits were issued from this division in 1957 for various types of electrical work. Two hundred and eighty-seven new services were installed and 234 changeovers in service loads were made. Two hundred and sixty-two permits were issued for repairs and additions and 948 inspections were made regarding these permits. One hundred and eight complaints were received, 88 of which resulted in finding violations. One hundred and seventy-two other violations were found and 223 corrections were made on these violations and complaints. Fifty-five follow-up calls were made.

Many visits to the office and telephone calls were received by the Electrical Inspector regarding wiring problems which often resulted in a visit to the location by the Inspector.

In order to enforce the National Electrical Code, close cooperation is maintained with the local utility company and the state licensing board.

Plumbing Division

A total of 293 permits were issued in 1957 for various types of plumbing work. There were 240 new services and 53 change-overs in existing services, 10 violations were found and were corrected, 8 complaints were received resulting in 5 violations. Orders were issued on these violations and they were inspected and corrected. A total of 324 inspections were made regarding permits, violations, and complaints. As in the building and electrical work, the plumbing inspector received many calls requesting information.



BUILDING INSPECTOR GUY MACCRAE

CIVIL DEFENSE DEPARTMENT

JAMES O'CONNOR, *Civil Defense Director*

The Civil Defense Department devoted most of the year to plans and training with two exceptions. The Department participated in "Operation Alert 1957" in conjunction with National Civil Defense, during which time approximately seventy-five persons participated over a thirty-six hour period.

To determine the feasibility of bringing family groups together before an evacuation, "Operation Home Run" was planned and executed with approximately one hundred and fifty Civil Defense personnel and five thousand residents participating. As a result of this test, evacuation procedures were changed to incorporate this feature and have been approved by the state.

Six additional mobile two-way radio units were pur-



C. D. DIRECTOR JAMES O'CONNOR

1957 Expenditures:

Operating	\$ 687.68
Capital	2,099.85

chased under the Federal matching funds program; whereby, the Federal Government pays one half of the cost of approved equipment. Four units were installed in police vehicles and one each in the director and alternate director's vehicles. Supplementary air raid warning equipment was also obtained on the Federal matching funds program. These portable public address systems with one-half mile range may be mounted on a car roof in one minute to alert the public in case of emergency. The units have been allocated to the Police and Fire Departments for use in traffic and crowd control.

The department was represented on the State Survival Project in Augusta at all meetings. A representative also participated in the staff college at Orono for one week, and in "Operation Sentinel II" at Harvard, Massachusetts for three days.

The hospital section was designated by the State to prepare for an Asiatic Flu epidemic and held meetings with doctors and hospital personnel to formulate plans to cover any eventuality. Fortunately, no epidemic occurred but the plans are still available.

The hospital section also made patient and personnel surveys for evacuation data, and surveyed alternate hospital sites. This was in conjunction with State Staff.

The communications group held weekly classes for radio operators resulting in seven persons obtaining FCC Novice Licenses. These classes are continuing to train those persons for General Licenses. These classes were in conjunction with the weekly exercises held to allow operators to test equipment and familiarize themselves with procedure.

The communications group assisted the Police Department at their request on two occasions.

The Warden Service issued identification cards and car decals to all departments. Each car being registered in its own department and in the master file.

CITY HOSPITAL AND HOME

FLORENCE G. K. WHITING, *Administrator*

No. of Employees	26
1957 Expenditures:	
Operating	\$112,756.98
Less Welfare Credits	65,975.30
Net Operating	\$46,781.68
Capital	23,186.29
Revenue	\$41,143.38

During 1957, the City Hospital and Home cared for an average of 49 patients per day. Of this number, 31 were hospital status patients and 18 were home patients. The Hospital provided in all a total of 10,975 hospital patient days during the year and 6,261 of home patient days for the year.

Of major importance in the City Hospital this year

was the second stage of the renovation project. The center wing of the second floor, which is well over 125 years old, was completely renovated to provide 15 new approved bed spaces. The work was done on the basis of a low bid by J. J. Dunn and Company and included supporting of the steel reinforcements for the floors, elevating the low hanging sprinkler system and steam

pipes, installation of new ceilings, new floors, linoleum and marlite wall coverings and the installation of new windows.

Other projects completed during 1957 included the installation of a new deep freeze and major overhauls and repairs to the heating and hot water systems.

During 1957, work was begun on the new Interstate Highway System spur which required the relocation of the main entrance to the City Hospital from the northly side to the southerly side. The hospital garage has been moved from the south to the north in the rear of the buildings and a new entrance to the hospital comes off the new Farm Road.

Three meetings of the Health and Hospital Advisory Committee were held at the Hospital in 1957. The Bylaws of the Hospital were revised and approved by the City Manager.

In-service training has included institutes and conferences attended by the members of the staff to augment the regular in-training programs. Eight of the staff attended an institute on fire prevention, patient evacuation and use of extinguishers. Following this institute, Chief Nelligan of the Fire Department brought an excellent film on fires to the Hospital and gave an informative talk on the subject to all the staff. The week institute on Group Dynamics at the University of Maine was attended by members of the staff.

The rehabilitation program of the Hospital is an extremely important part of the operation of the institution. Two volunteer groups contributed invaluable aid to this program. Without their help, the staff accomplishments in this endeavor would be limited. First the Gray Ladies worked daily with the staff and patients,



GRAY LADY VOLUNTEERS

and contributed 1879 actual work hours in 1957. The Gray Ladies chaperoned the patients to and from the out-patient clinic, consultations, x-rays, dentists and hospital transfers. They sponsor hospital programs, arrange planned entertainment, bingo, picnics, etc. and their major activity was the Second Country Fair.

Dow Officers wives have chosen the City Hospital as their service project and are doing an excellent job with patients. Their Christmas party, decorations, gifts and entertainment was a highlight of the holiday season.



NEWLY RENOVATED WARD AT CITY HOSPITAL

WELFARE DEPARTMENT

RUTH S. LORD, *Director*

No. of Employees
1957 Expenditures

5
\$124,936.59

How the Relief Dollar Was Spent

	1956	1957
Board paid for dependents at City Home and Hospital	.55	.52
Board paid for dependents at Private Nursing or Foster Homes	.04	.05
Bangor's share of Aid to Dependent Children	.13	.14
Food	.06	.05
Medical care and supplies	.05	.04
Rent	.02	.02
Fuel	.01	.01
Burials	.01	.02
Miscellaneous	.005	.01
Administration	.125	.14
	1.00	1.00

630 persons shared in the above. (Exclusive of Aid to Dependent Children.)

City Hospital Care (\$.52)

In the 1944 annual report of the Welfare Department to the Manager appears a reference to the studies made by Miss Mary C. Jarrett, notably in Syracuse and Cleveland, of a problem which seemed then to be growing more demanding each year, i.e. the need of chronically sick people, whom she divided into three categories:

1. The chronically ill who need medical care for diagnosis and treatment.
2. Those who require skilled nursing care.
3. Those who require only custodial or attendant care.

We stressed then what we still believe to be true, that frequently 3 or 4 chronically sick patients can occupy bed space in a general hospital for a period during which 25 or 26 acutely sick people could be treated and discharged completely well.

In subsequent annual reports this need was redefined and emphasized and the City has reason to be proud of the action of our socially minded city managers and Councils who, by 1949, had established a facility for the care of the dependent legal residents of Bangor with a long term illness, and subsequently have made more and more beds available as the need developed.

More than half the relief dollar (\$.52) has been expended for this care, and the results have been in many instances, dramatically rewarding.

Almost ten years after the leadership demonstrated by the City of Bangor Administration, the State Department of Health and Welfare has recognized this crying need state wide and has implemented a program through its Public Assistance Division to raise the standards of care and supplement the costs of the chronically ill dependent patient.

Aid to Dependent Children (\$.14)

The next largest part of the relief dollar (\$.14) has been assessed by the State against the city for 18% of the aid to children deprived of parental support, who have legal residence in Bangor. The local Welfare Department has no part in the administration of this program beyond paying its proportionate part.

The number of grants in Aid to Dependent Children is steadily growing larger each year. The amount of the grant is rarely sufficient to meet the minimum needs of the family so the original purpose, to keep the mother at home with her children and away from employment is defeated.

General Relief (\$.20)

The other pennies of the tax dollar are for the obvious needs of indigent families. It should be remembered that direct relief as administered by the community is the *only* form of relief which meets the *total* needs of a family in financial distress. The private agencies have, generally speaking, withdrawn from all programs of giving relief as such, the State and Federal Administered programs operate with an arbitrary maximum which rarely is equal to the basic needs of an individual or family.

Administration (\$.14)

To give any form of relief without social services is economically unsound. Such services cannot be given without adequate personnel. Obviously with the small percentage of our tax dollar allocated to administration (\$.14) the City Public Welfare Department is not meeting its obligation to people in trouble who come to it for help, not only for supplies but for counsel in overcoming the multiple problems which bring them to the point of requiring public support.

Case Load

This is an area of seasonal employment, the heaviest case-load is through the winter. We have tried to divide our intake of cases into two categories, each counted only once when the Master File Card is prepared and the record started. For example, there were 592 direct applications for relief plus 299 requests for what seemed like brief services. Too often the brief service case turned into a relief case or a time consuming counselling case. Therefore, it seems proper to group the two and report; number of applications for relief or social services 592 plus 299 or a total of 891.

Intake

The pressures on the intake worker are heavy. The person holding this position must have several important qualifications and especially know the skills of interviewing. The applicant must not only be given time to talk over his problem in an unhurried manner but

because of Maine's archaic Elizabethan Pauper Laws a great deal of information regarding residence history must be obtained by the intake worker at the time of the first interview in order to determine the so-called "pauper settlement" so Bangor may be reimbursed by the town of settlement. The information must be obtained in such detail that each determining factor may be proved by subsequent study and evidence, or the relief costs cannot be collected from the place of settlement.

In addition, this particular worker must meet the dependent each time he returns for additional help, substantiate the need, search for alternatives and then make the decision, with some help from the Director and Caseworker as to the continuation of public support.

It should be pointed out that to reject an application for aid and assist the applicant in finding a solution to his problem elsewhere often takes much more time than to process an obvious case of need. Rejection of an application must be done in a manner that does not hurt or discourage the applicant, but helps him to accept the fact that he has resources other than direct public relief.

At the day's end the same worker must make up and telephone grocery, fuel, or clothing orders. Execute purchase orders for everyone of the many items supplied. In addition, this same worker has the responsibility of determining eligibility, ordering and distributing surplus Federal foods (2500 pounds of it in 1957) and maintain the required records.

Because of the trend to refer all cases of all kinds of need to government (Public Welfare Department) it has become imperative that this department have one additional worker who will have no other duty except to obtain information for, establish proof of, and send out the legal notices required on determination of "pauper settlement."

Only in this way can the intake worker and the caseworker properly carry on the department function indicated by their title.

The Department shared the program of providing "on the job experience" for a University of Maine student in 1957. She helped at Christmas time in visiting dozens of homes in order that each child known to the Department should receive special gifts. This service was in addition to her training period.

The workers in the Department are most appreciative of the tremendous Christmas project of the Fire Department and their generosity in allowing Public Welfare to have first choice of their accumulation of fine toys.

The function of the caseworker in the Public Works Department is to provide counselling services to families and individuals receiving relief, and to patients at the Bangor City Hospital and Home.

Ideally, a social worker's time and energies should be devoted to office interviews and casework therapy (assisting families in working out plans, observations and getting acquainted with all the members of the family in the setting of their homes, recognizing traits, characteristics and precipitating factors that might lead to breakdowns and future problems), working cooperatively

with other agencies, and at Bangor City Hospital and Home, providing an economic and social history of all patients admitted.

Practically, it has worked out this way in the past year. There have been times when more than half the caseworker's time has been spent in determination of legal settlement, i.e., interviewing people for information, getting employment records from various employers and the employment service, getting vital statistics, trying to verify residences, and sometimes tracing a family back for two or three generations.

The caseworker worked intensively with about thirty-five or forty cases each month. Social services have been provided the patients at City Hospital and Home, although in rather a superficial way because of the lack of time.



WELFARE DIRECTOR, RUTH S. LORD

Visits have been made to other city departments and other agencies, consultations held, and occasionally an agency conference was held on a difficult case where several agencies were involved. This last points up the theory that in dealing with the multi-problem family, there should be one agency acting as the control and the other agencies functioning cooperatively.

Because the giving of public relief is usually, of necessity, rather spasmodic, depending on the inadequacy of income, in the majority of cases there has not been the continuity nor the length of time necessary for effective casework services. Once a man went back to work, usually the Department knew nothing further about him until he reapplied for relief.

We have tried to make a school visit on every child in our families, to find out how he is adjusting in school, any problems encountered where the Department might

be a help, and to get a record of the child's achievements and potential abilities. This would help in the future, also, as we find children growing up in relief families applying in their adulthood. It is well for the schools to know when the Welfare Department is in on a case, as in one case this last spring, it might have meant a child staying in school who had left. School visits, unlike determining settlements and home visits, are the one thing that can be left undone and this has happened, unfortunately, where pressures of work existed.

Visits have been made in other communities, to welfare departments, town managers, selectmen, and other agencies, on Bangor cases living in those towns and for settlement information, as well as attending a legislative hearing in Augusta.

Caseworker has served on the Rehabilitation Committee of the Bangor-Brewer Tuberculosis & Health Association during the past year, attended the Maine Municipal Association meeting in Rockland for a discussion

of new welfare laws in the State, and also attended the Annual Maine Welfare Conference at Colby College. The theme of this conference was rehabilitation and part of it was slanted to the older and chronic patient. It made the worker realize the possibilities of setting up a rehabilitation team at City Hospital, with the aim of restoring as many patients as possible, maybe not to a useful occupation in the case of older patients but in being able to take care of themselves in the community. This would mean team conferences with the hospital staff.

In fact the goal of the Welfare Department is to restore a client, not only economically, but physically, mentally and socially. Some of the wage earners who are unskilled laborers, in cases for which the City of Bangor is responsible, should be trained in some specific skill so that they might become better able to meet the competition in the present-day labor market, and thereby become taxpayers instead of relief recipients.

DEPARTMENT OF HEALTH

WILLIAM J. CARNEY, *Health Officer*

No. of Employees	8
Part Time Veterinarian	1
1957 Expenditures:	
Operating	\$39,151.78
Capital	\$442.18

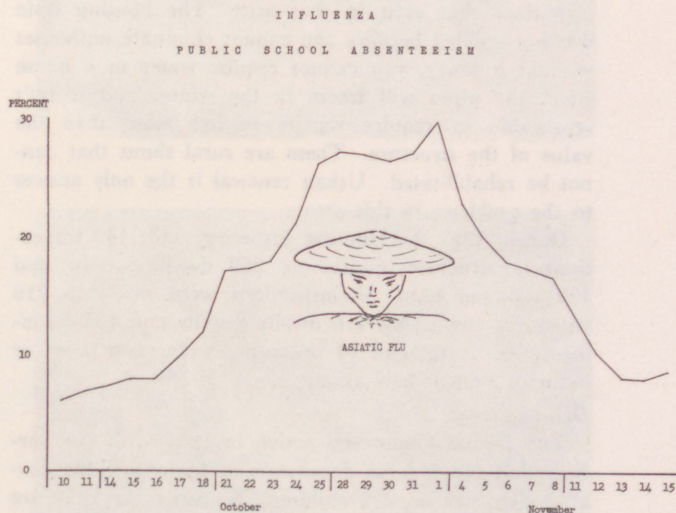
Many people remember the year 1957, as the one in which they caught Asiatic Flu. Six months after the first report of influenza in Hong Kong, China, the pandemic began to have its effect on the City of Bangor. The school children were most affected. The epidemic lasted about four weeks and reached a peak on November 1. The adult population was not severely involved. Three deaths were reported due to pneumonia complications in elderly people.

A surveillance of physicians, the schools and selected industries was conducted for reports of flu-like disease. The progress of the epidemic was watched carefully by the City of Bangor Health and Hospital Advisory Committee, together with the representatives of the School Department, Bangor Civil Defense Department, Dow Air Force Base and the Eastern Maine General Hospital. Fortunately the plans which were developed in anticipation of a more serious outbreak were unnecessary because of the mildness of the epidemic.

Environmental Sanitation

The sanitary conditions of the City improved in 1957.

The disposal of sewage continues as a problem but was more clearly defined during the year. Educational material on septic tank installations was prepared and distributed with each permit application. This resulted in a better understanding on the part of applicants as



to what was expected to prevent nuisance and health hazards from being created.

Food establishment sanitation received greater emphasis with 580 inspections of restaurants and bakeries. The

section of the ordinance requiring an annual chest x-ray of all food handlers was applied and 563 persons received chest x-rays at the Bangor-Brewer Tuberculosis and Health Association.

Watershed surveys to determine any possible sources of pollution were made on all wells that were tested. The three public wells maintained by the city were analyzed every 4 to 6 weeks.

There were 18 inspections of mobilehome parks and 32 inspections at the new swimming pool. One dairy was required to stop all further sale of raw milk in 1957.

Communicable Disease Control

7,530 injections of Salk Polio Vaccine were given out to school children, municipal employees, pre-school children and expectant mothers.

372 injections for the prevention of diphtheria, pertussis and tetanus were given to pre-school children at the clinic held twice a month in the Eastern Maine General Hospital.

499 smallpox vaccinations were given to public and parochial school children.

566 municipal employees received two injections of Asiatic influenza vaccine in order that the essential community services could be maintained during the influenza epidemic.

1,233 cubic centimeters of gamma globulin were distributed to Bangor physicians for the prevention and modification of measles, german measles and infectious hepatitis.

Housing Sanitation

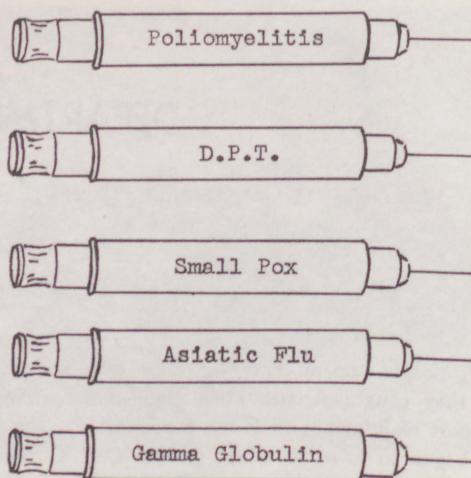
Housing inspection in 1957 was made in answer to complaints. No attempt was made this year to inspect all houses on a systematic basis except in the Stillwater Park area. The purpose of this survey in Stillwater Park was to gather information to better evaluate the slum conditions that exist in that area. The housing code was not applied because you cannot eliminate outhouses without a sewer, you cannot require water in a house when the pipes will freeze in the winter and it isn't reasonable to require repairs costing more than the value of the structure. These are rural slums that cannot be rehabilitated. Urban renewal is the only answer to the problems in this area.

During 1957 the Housing Inspector made 143 inspections of structures containing 269 dwelling units and 138 rooming units. Reinspections were made to 216 structures containing 416 dwelling units and 121 rooming units. A total of 14 properties were condemned as unfit for human habitation.

Dental Clinic

The Dental Clinic was active in 1957 with the participation of 16 local dentists, who performed the curative dentistry on 279 children. Statistics for 1957 are as follows:

- 3287 Children examined in school.
- 1699 Reports to parents.
- 50 Classroom toothbrush demonstrations.
- 565 Children appointed to clinic.
- 390 Children examined in clinic.



310 Prophylaxis treatments.

484 X-rays taken in clinic.

56 Topical applications of sodium fluoride.

This program now extends to children from pre-school age up through the eighth grade. For those children beyond this age group, or for children needing extensive work we are most grateful for the aid given us by the Quipus Club.

Public Health Nursing

The growth of clinic activity at the Eastern Maine General Hospital with participation by Public Health Nurses was an important part of the Public Health Program in 1957.

A Pre-Natal Clinic was held every Tuesday morning. A total of 317 expectant mothers were seen with 1394 visits. Instruction in nutrition and growth and development of the fetus were given to 257 patients.

A Well-Child Conference staffed by the physicians and nurses of the Eastern Maine General Hospital was held twice a month. 316 children were followed throughout the year with 892 clinic visits for physical examinations and immunizations.

Once a month a clinic for tuberculosis patients is held at the Bangor-Brewer Tuberculosis and Health Association. This is a new clinic started in January 1957. It is an important part of any tuberculosis control program. In 1957 the public health nurses made 825 home visits to tuberculosis patients and their families. A total of 120 other visits were made by the tubercular patients to the City Health Department. The purpose of these visits is to see that the patient is being seen regularly by his family physician or to refer them to the tuberculosis clinic. Sometimes applications to the sanatorium are prepared, sputum is collected or the patients may be referred to the Tuberculosis Association for a chest x-ray. A total of 127 such referrals were made last year. Tuberculosis control constitutes the greater part of our public health nursing activity. The citizens of Bangor thus have greater assurance that they are protected against this disease.

In-service education continued in 1957. Our nursing supervisor participated in a 3 week course on Communicable Disease Control for nurses conducted by the United States Public Health Service. Another nurse participated in an extension course conducted by the University of Maine at the Eastern Maine General Hospital.

Because of a scholarship offered by the Bangor-Brewer Tuberculosis and Health Association, opportunity was given to a third nurse to attend a three weeks summer session at Simmons College at Boston, Mass.

During the year we have been pleased to have student nurses from the School of Nursing at the Eastern Maine General Hospital observe our Health Department activities. This program should benefit the student by giving an appreciation of the home situation in relation to the patient and may stimulate an interest in public health nursing as a career.



RECREATION DEPARTMENT

ALBERT NOYES, *Recreation Director*

No. of Employees:

Permanent 4

Summer 28

1957 Expenditures:

Operating \$37,055.80

Capital \$4,400.00

Leagues and Playgrounds

A new playground at Fruit Street was added to the department's summer facilities making a total of nine of the best equipped playgrounds in the State of Maine. The total playground attendance for the nine week period from June 24 to August 24 reached 98,423. This was an increase of approximately 2,500 over the 1956 season. A variety of activities are offered on the playgrounds under capable supervision and leadership. The summer season of inter-playground competition, special events, arts and crafts, and general play was climaxed by the Annual Field Day at Broadway Park with 800 to 1,000 attending.

The weekly series of outdoor dances were very popular despite the rainy weather and cool evenings. Total attendance for the eight dances was over 6,000. The orchestras for these dances were provided free of charge by the American Federation of Musicians, Local 768. The First National Store cooperated in these events by allowing the department to use their parking lot which is excellent for an activity of this nature.

The summer baseball leagues began with the annual baseball school and clinic at Broadway Park. Six teams participated in the Ted Williams League for boys 15-17 years of age, and was won by the C.Y.O. Steve's Dry Cleaners won the Stan Musial League composed of five teams of boys 12-14 years of age. The two league champions competed against all star teams of their league under the lights to climax the season. Individual trophies were awarded the league champs.

The Men's City Softball Leagues enjoyed a very successful season with 21 teams participating. Over 260 men took active part in the three softball leagues with

New England Pipe winning the American League, Hincks Oilers National League Champs and Fairmount Hardware taking honors in the Eastern League. The New England Pipe team won the City Championship in a very exciting City Playoff and then traveled to Portland to win the State Championship. The very fine co-operation of the league officials, team sponsors, and the Bangor Daily News contributed to the enjoyment of players as well as nearly 1,000 interested spectators.

Swimming Pool

The eleven week Swimming Pool season ended September 2nd with an overall attendance of 17,576. Sixty-five children passed swimming tests at the end of the daily free swim lesson season with 150 as regular participants. This was the first full season of the municipal pool operation and attendance proves its success. The Annual Water Carnival attracted over 700 boys and girls throughout the city.

Winter Sports

The department maintains ten sliding streets and four off street sliding areas for the younger set throughout the city. Barriers and lanterns mark the sliding streets for safety precautions. The skating rinks maintained by the city were increased to seven near the end of 1957. The cooperation of the weatherman is very poor thereby hindering our winter outdoor program. However, with the auditorium ice available for recreation use a large gap in the program is filled.

Maine's most popular winter sport, basketball, was a major part of the department's men's program. Twenty teams kept active for four months at the two Junior High Schools and the old auditorium three nights each week. Bradley A. C. won the American League and M.



ON YOUR MARK, GET SET, GO . . .

L. Coffin led the National League. The Antlers, sponsored by the Elks club, were the Junior City League Champs of the seven teams. The cooperation of the School Department and Auditorium Department add to the success of the basketball program. The basketball season was brought to a close by the Double Elimination Tournament during April with fourteen teams participating. The Danby Auto team were awarded trophies for winning the tourney.



BANGOR'S NEW RECREATION CENTER

Recreation Center

Bangor's recreation program has been constantly expanding over the years and new and better facilities made available to the citizens. With the Council approval to renovate the Elm Street School building for a Recreation Center a new avenue of recreation in the City of Bangor was opened. The major renovations and interior decorating began in the fall. Lawrence "Pete" Furrow was appointed as building supervisor and program director. The building has two large rooms on the first floor, one for general meeting purposes and the other for a teenage game room. The second floor also has two large rooms one of which will be used for Art and the other rented for a morning school for the retarded. The building will enable the department to offer the teenagers and adults an indoor winter recreation program besides making space available for various meetings and clubs.

The Men's Church Dart Baseball League completed the eleventh consecutive year of operation in March with the Annual Banquet and playoff. Holden Center and North Brewer "A" emerged at the top of 17 teams in the two leagues with Holden Center winning playoff Championship.

Fourteen teams enjoyed weekly bowling in the Women's League from October to May. The "Loafers" edged out the City Hall girls for the league Championship. The Champs were honored by the league at the Annual Banquet held at the Oronoka with 75 women attending.

Special Activities

Special activities of the department included: A March of Dimes benefit Square Dance was co-sponsored with the Pine Tree Promenaders Square Dance group in February. The Police Department, Fire Department, and individual square dance callers cooperated to make the affair a success for the participants as well as for the March of Dimes cause.

The second annual Dog Show for pets of boys and girls under sixteen was held at Garland Street Field on May 26. Seventy-five entrants paraded before the judges and many ribbons were awarded to the outstanding. The Bangor Elks Club aided in the project by furnishing the much needed supervision and manpower.

Fifty boys and girls, mothers and dads made the bus trip to Bar Harbor for the annual Deep Sea Fishing Rodeo. The weather was excellent and everyone got a fish. Fishing gear was awarded to the boy and girl catching the largest fish. Susan Colbath (9) and Joyce Hagar (8) tied for honors in the girls' division and Paul Hawkes (13) received the award in the boys' division. This popular event is co-sponsored by the Penobscot County Conservation Association.



UNDER THE RECREATION PROGRAM, HALLOWEEN IS A VERY SPECIAL EVENT FOR BANGOR'S YOUTH

The City Halloween Celebration was a cooperative affair as are many of the special events of the department. Ten P.T.A. organizations, Veterans organizations, Bangor Sub-Debs, Merchants Bureau, and the Recreation Advisory Committee each contributed to make the event worth while. The Window Painting Contest attracted 148 boys and girls, grade seven through high school. The rash of flu sickness reflected on the total Halloween celebrations especially the parade, although the spectators numbered in the thousands. A free costume skating party at the Auditorium was new to the program

this year and provided a balance with the teenage dance party at the City Hall. 300-400 attended the dance and 500 took advantage of the ice skating. The Police and Fire Departments reported that this was one of the quietest Halloweens on record.

Six Band Concerts were scheduled around the rainy and cool weather with music by the Bangor Band, during the summer months.

Future Plans

The initial meeting of the Golf Course Committee was held in September. Mr. Harry Echhoff of the National Golf Foundation spoke to the group and presented a film on procedure and facts in organizing for Golf Course Construction. A Municipal Golf Course would be a great asset to the City of Bangor as well as an excellent recreation facility. It is hoped, that within a few years, a nine hole course will take shape in the area provided for recreation on the City Farm property. A

Golf Course could become a self sustaining program and would improve the general appearance of the area.

An outdoor Archery Range is planned on the City Farm recreation area for the coming year.

A tenth playground is also planned for 1958 to be located in the Bangor Garden Homes Development. With the number of families in the area with children a definite need exists for such a facility.

With the continual increase of the individual's leisure time, population, and industrial living, the recreation program and facilities must expand accordingly. It is important that the citizens of Bangor be aware of this problem and keep pace with the times. The new outdoor swimming pool is visible proof of the attitude of the general public in providing the needed facilities and leadership. It is with this thought in mind that this department strongly recommends another pool to service the west side of the city.

AUDITORIUM DEPARTMENT

JOHN B. QUIGLEY, *Auditorium Supervisor*

No. of Employees	7
1957 Expenditures:	
Operating	\$58,759.81
Capital	23,071.84
Total Revenue	36,976.60

The Bangor Auditorium in 1957 was used for more than 125 events with more than 150,000 persons attending.

Twenty-eight basketball games were played with Bangor High School and John Bapst High School as

host teams. During the months of February and March, the Small and Medium Schools Tournament and the Eastern Maine Large School Tournament and one professional game, the Celtics and the Royals were held.

Public ice skating in 1957 proved to be very popular



FULL HOUSE AT BANGOR-BAPST GAME

and interest has increased throughout the year. There were eighty-nine days of skating with matinees each Saturday and Sunday, with a total attendance of over 13,000.

and will continue to save many man hours both inside and outside the building in snow and ice removal and general necessary trucking.

In August, Mr. Paul V. Brown, Manager since the



ICE SKATING WAS A VERY POPULAR SPORT DURING 1957

A total of eight free skating classes for children were held which were well attended.

These free classes, complete with instructor, seemed to build up a great deal of interest not only in the children but in the parents as well.

In October, a free Halloween costume party was held and approximately 500 skaters were present.

March was a very busy month with the Tournaments, Sportsman's Show and the Shrine Circus being very close together.

Throughout the year many varied shows have been presented and well received by the public. These included: Water Show, which required two tanks and 64,000 gallons of heated water; Cub-O-Rama, in which 900 Cub Scouts took part, Grand Old Opry, two shows Oct. and Nov.; Bill Haley and his Comets; U. S. Air Force Band; Shrine Circus; Gene Autry Show; Home Improvement Show; Valdez-Dyer Fight, two top ranking heavyweights; Bangor High School Graduation; The Lone Ranger; Lassie; and Y-Hi-Squares.

In May 1957, the new chain fence was completed around the building and the lawn was reseeded. This fence has proven to be a great help in keeping both cars and people from destroying the lawn.

Also in May, a Jeep was purchased which has saved

building was opened, resigned to take a position at the Boston Arena. This job vacancy was combined with the work of the Concession Supervisor and the full time clerk to create a new position of Auditorium Supervisor and Mr. John Quigley was appointed to this position.

In December, a contract was made with the Frick Company for the changing of one of the ice compressors from manual to semi-automatic. This work will be completed by January 28, 1958.

The cost of the care and maintenance of the old auditorium was kept at a minimum in 1957. Work was done on the boiler to make it safe according to insurance specifications.

Bass Park was maintained throughout the year with nearly all painting completed. A new gate from the parking lot was installed in August.

In November the winterizing of the stables was completed and approximately thirty horses were housed there for the winter.

The Annual Fair, the Clyde Beatty Circus and an Auto thrill show were among the events presented at Bass Park in the past year.

A new attraction panel 8' x 12' lighted sign was installed on Main Street in front of the Auditorium in May.

PUBLIC BUILDINGS

RALPH L. WAYMOUTH



BANGOR CITY HALL

No. of Employees	7
1957 Expenditures:	
Operating	\$39,345.55
Capital	\$18,523.15

This department is charged with the operation and maintenance of various city buildings, including City Hall, Bangor Filter Center at State and Pine Streets, and also the vacant Hannibal Hamlin School. The former Elm Street School was turned over to the Bangor Recreation Department last fall.

General repairs were made on both City Hall and the Filter Center, including the replacement of sections of gutters on both buildings. The Bangor Water District moved their offices from City Hall in October, and a contract was let to relocate and renovate four of the offices including new tile on the second floor corridor. This work is being done early in 1958.

PUBLIC LIBRARY

L. FELIX RANLETT, *Librarian*

No. of Employees	33
1957 Expenditures:	
City Appropriations	\$ 41,100.00
Fees and Fines	5,672.09
Endowment Income and Gifts	128,134.80

The long necessary book-storage addition to the library building was assured for 1958 by the action of the City Council on July 22, 1957 whereby was authorized a library bond issue of \$100,000 and tax levy therefor. The bonds were dated November 1st. They are to be paid at the rate of \$10,000 a year for ten years. The net proceeds of the issue was the face value, plus \$149.00

of premium paid, less \$390.90 as cost of issue, a total of \$99,758.10. Also available for the construction is the elevator fund of \$17,397.16 that has been budgeted and saved out of appropriate trust fund income, plus earnings, over the past seven years.

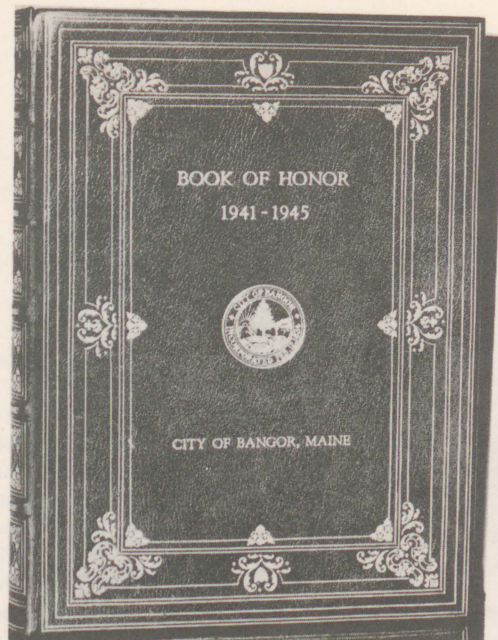
The bond issue was preceded by the acceptance by the City Council on June 24, 1957 of the conveyance to the City from the Trustees of the Bangor Public Library of the land at the rear of the present building necessary for the construction of the addition.

The Building Committee of the library boards is William P. Newman, chairman, Donald S. Higgins, and Martyn A. Vickers, M. D. Wadsworth and Boston, of Portland, are the architects. Test borings on the site were made on June 26 and 27. Construction is to take place during the spring and summer of 1958.

The addition will be a cube 100' x 30' x 30' with flat roof, directly at the rear of the present book-storage section of the library building. But three walls are required, as the fourth will be the rear wall of the present building. To save heat, window area will be kept at a minimum. The new construction will provide one complete floor of shelving, at the level of the present main floor, with the necessary supporting columns below. The remaining floors of shelving, for which space is provided, may be added in later years as need requires and means permit. Within the new building will be an automatic elevator, 3'6" x 4'8", to serve all levels of both buildings.



PACKED SHELVES HAVE MADE NECESSARY
BOOK STORAGE ADDITION



ON VIEW IN THE LIBRARY IS THE BOOK OF HONOR
MEMORIAL TO BANGOR'S DEAD IN WORLD WAR II

The library now contains a total of 318,282 books, 10.09 volumes per capita.

Home use of books from the entire library system totalled 356,064 (11.28 volumes per capita) during 1957. This is an increase of 10% since 1956 and of 22% since 1955. The children's department of the central library, with 16%, showed the largest percentage of gain in 1957. The adult department gained 10%; the extension department 6%.

In the reference department there was a gain of 20% in the number of questions other than Tello-Test radio program questions. The 1957 total, omitting Tello-Test, was 14,848, an average of 49 a day for each of the 303 open days. The Tello-Test total was 12,847. Besides inquiries from Bangor and vicinity we have answered by mail—152 questions from 68 other towns in Maine and questions from 46 places in 20 states, two provinces of Canada and one town in England. To meet the demand, occasioned by school inquiries, for short histories of Bangor institutions the reference department compiled during the year, to add to its series begun previously, histories of Symphony House, the Bangor City Hospital, the Bangor Osteopathic Hospital, St. Joseph's Hospital, and the Bangor Public Library.

Thirty-eight per cent of the total home use of books was by children, 135,869 books. Thirty-five classes or groups with membership of 907 children visited the children's room for class instruction in the use of the library.

Improvements and special repair jobs in the library building included replacing a section of the concrete flooring of the south porch, pointing the heavy stone steps and platform at the main entrance, blacktopping the walk to the south porch, rebuilding the roof of the north porch, constantly repairing the freight elevator, and installing new ceiling lights in the fiction room and the children's room alcove. The public card catalog was increased from 699 trays to 764. New shelving was built in the reference room and the extension department.

SCHOOL DEPARTMENT

LAWRENCE A. PEAKES, *Superintendent*

Number of Employees:	
Teaching Staff	231
Maintenance and Operation	50
	281

1957 Expenditures:	
Operating	\$1,405,889.68
Capital	35,853.07

These are days of sharply increased emphasis upon the true role of education. As never before it is felt that education is essential to maximum individual development, national progress and the healthy functioning of democratic institutions. Indeed it has been asserted that "education is the foundation of our American culture and economy. Our national destiny stands or falls on educational thoroughness and quality."

Since a school budget is actually an educational program translated into dollars and cents, it is hoped that the people of Bangor will study their own schools—plant, program, teaching—with an eye, not only to the quantity, but much more to the quality of the local educational system. Your staff earnestly solicits the

cooperation of each and every citizen in such a desirable undertaking.

Five thousand, six hundred and eighty-two boys and girls were attending Bangor's tax-supported schools at the close of November 1957. This was an increase of 174 over the corresponding date the previous year—evidence that the steady expansion which has characterized the Queen City's educational program over the past ten years still continues.

Included in that pupil population were 3,617 in the elementary grades, 1,188 in the junior high schools, and 877 in the senior high. Furthermore, it is most significant for the future space needs of the department to note that the net increase of students in the fall term



SCIENCE COURSES ARE EMPHASIZED AT BANGOR HIGH

was more than enough to fill an additional classroom.

Thus, in the Pine Tree State, Bangor is second only to Portland in the numbers enrolled in public schools. Without question this position carries with it responsibilities for educational leadership in Maine. There are encouraging signs that this challenge has been recognized in the City. While the desire to meet the local school needs never has been missing, this year's appointment of a School Building Committee and the recent authorization of a general increase in teachers' salary schedules are actual firm forward steps.

During the past year, there was, happily, a slight falling off in the exceptionally high student turn-over rate that has prevailed here since Dow Air Force Base was reactivated. In the school year ending June 1957 our average daily membership was up 150 to a new peak of 5,488, while the average daily attendance figure similarly increased 121 to 5,103. Meanwhile, during the same period, there were 6,208 different boys and girls registered in our eleven buildings. This was a rise of only 61 over the 1955-1956 year—possibly indicating a somewhat lessened mobility of the Base-connected personnel.

Well over four hundred adults are currently taking advantage of the educational opportunities of the Bangor Evening School, while nearly fifty others are studying trade and industrial subjects on the apprentice, the journeyman, or advanced levels. It is expected that those courses which are designed to improve industrial skills or to retrain workers will expand rapidly once

the local area manpower resources committee has its proposed survey project well under way.

The current in-school population and the recent birth statistics together indicate that the City is not up against any brief emergency "hump" situation in its future school enrollments. The decline in births predicted for the 1950-1956 period did not take place as anticipated. Instead, following the national and state trends, the local birth rate has maintained from seven to ten or more points above the previously estimated drop-off to 14 per 1,000 population. This reversal of birth rate predictions makes clear why Bangor is facing in the years ahead a continuing need for additional school facilities.

Inevitably this means that the citizens—and their responsible officials—must provide more classrooms, more teachers, more books and supplies, more operational costs. Specifically, in terms of buildings—ten elementary classrooms should be ready by September 1958, while the junior high school problem becomes acute in the 1959-1961 period, and the senior high pressure starts in 1962.

While sheer classroom space considerations weigh heavily, continued attention must be paid, in addition, to the local course of study. Bangor needs an over-all school program—from Kindergarten through High School—that is geared to present-day conditions, that is capable of meeting the educational needs of *all* the pupils—the gifted, the average, the slow, the retarded.

That is the task before us! Once again you are invited to share in Bangor's "adventure in learning."

INDUSTRIAL DEVELOPMENT DEPARTMENT

PHILIP E. WOLLEY, *Industrial Director*

No. of Employees	1½
1957 Expenditures:	
Operating	\$13,139.78
Capital	\$25,000.00

Completing its first full year of operation, the Industrial Development Department can look back on 1957 with satisfaction.

The Bangor Shoe Company started construction of their 30,000 square foot building which will be completed by February 1, 1958.

The Standard Electric Company broke ground for a 15,000 square foot building last August and should be completed by 1958.

The International Harvester Company completed plans for their \$150,000 building and will start construction in the spring of 1958.

Next to the International Harvester Company, a 40 unit motel will be erected, costing between \$250,000-\$300,000.

Fox & Ginn, Inc. purchased six acres of land in the new Industrial Park and will build warehousing facilities.

Construction and remodeling was above average during 1957. A new motel was built, retail stores are remodeling interiorly and exteriorly, new modern gas stations with the latest up-to-date facilities and conveniences were constructed on available space. In all, over 25 permits were issued for the larger commercial construction jobs.

The Industrial Development Advisory Committee met ten times during 1957, and acted as the guiding hand to three major projects started during the year.

The Chamber of Commerce unanimously agreed to act as a sponsor for the formation of a non-profit industrial foundation. The necessary charter for such an activity will be drawn up and after the approval by the Board of Directors of the Chamber of Commerce, the

Chamber will seek initial investors in the corporation who in turn will elect a Board of Directors to manage the activities of the group. This will be an organization of persons who desire to be incorporated as proprietors of a local citizens group to foster, encourage, and assist the location, settlement, or resettlement of industry, manufacturing and other business enterprises in Bangor.

The Bangor City Council in a major step toward the successful development of the industrial program voted to amend the Bangor City Ordinances and add thereto a new zone classification known as Industrial Park Zone. Council action also zoned a specific area of the city for this district.

In another bit of far-reaching activity by the Bangor City Council, it was approved to spend \$120,000 for the installation of a trunk sewer through the new industrial park area. This is a trend in industrial thinking and will be a very valuable asset for the city in talking to industrialists.

On September 27th, Robert H. Patten terminated his affiliation with the City of Bangor as its first industrial director.

Mr. Robert Patten, with the full cooperation of the Bangor-Brewer Junior Chamber of Commerce, erected four Route Entry Signs, which can be seen on the four major entrances to the city.

With the zoning for the new Industrial Park, plus the installation of the new trunk sewer, and the creation of the Industrial Foundation, 1957 will be remembered as the year that Bangor equipped itself with the necessary tools to attract new commercial enterprises into the city.



NEW INDUSTRY COMES TO BANGOR

PLANNING DEPARTMENT

HANS KLUNDER, *City Planner*

No. of Employees

1½ (permanent)

1 (summer intern)

1957 Expenditures:

Operating

\$4,403.08

Capital

\$222.85

The following major projects were undertaken in 1957 by the Planning Department:

1. Urban Renewal
2. Workable Program
3. Revision of the Master Plan
4. Subdivision Regulations
5. Preliminary plans for the incorporation of the so-called interstate to the overall traffic pattern of the City.
6. Creation of the Industrial Park

Other projects undertaken by the Planning Board and Department:

1. Zone Change Requests
2. Mobile Home Park Approvals
3. Approval for Subdivisions

Urban Renewal and Workable Program Study

The Planning Board analyzed the Housing Study of the City of Bangor in 1954, and found that undesirable areas needed attention through rehabilitation or redevelopment. During the past year a comprehensive pro-



Left to right: Planner Hans Klunder, Edwin Webster, Carl Delano, Danforth West and Merrill Bradford. Absent was Simear Sawyer.

gram for Urban Renewal was established and a Workable Program submitted to the Federal Government in order to qualify for Federal assistance in the task of housing improvement in our city. Although it is still far from carrying out Urban Renewal, the Workable Program constitutes a first major step towards clearance and rehabilitation activities. The Workable program is a tool for carrying out Urban Renewal as a part of the Master Plan. A better Bangor is our ultimate goal!

Revision of Master Plan

The Planning Department during the last year began the revision of its Master Plan and hopes to finish this project for submission to the City Council during 1958.

The Master Plan or Comprehensive Development Plan of the community is a flexible instrument towards organized community development. In order to be most efficient and a valid guide to the Planning Board, the Master Plan is subject to revision in order to adjust to modern technology and community trends. The past year brought about changes that may well influence the city's

future development. These are the Main Street By-Pass, the Interstate Highway System, and the Industrial Park.

Subdivision Regulations

The Revised Statute of Maine authorizes communities to control subdivisions of land in the interest of the public. The Planning Board during 1957 made a first draft of regulations pertaining to the subdivision of land: the standard of street layout as well as the public utilities, improvements for residential development in our community. These regulations will be recommended to the City Council for their consideration.

Industrial Park

In 1957, the Planning Board recommended the site for the present Industrial Park for the City of Bangor. New regulations for industries locating within the Industrial Park were incorporated in the Zoning Ordinances in order to achieve the most desirable atmosphere and incentive for future industrial development. The Industrial Park is an area which is bound by the Main Street by-pass, the Hampden Town Line, Main Street,

and the Odlin Road. It is the sincere hope of the Planning Board that this Industrial Park will become a major asset towards an improved economic base in our community.

The following streets were accepted during 1957:

A portion of Dunning Boulevard

A portion of Fairfax Street

Farm Road Relocation

Ralph Street Extension

The following streets were discontinued on the Official Map upon the request of Bangor citizens:

Farm Road

A portion of Ralph Street

A portion of Dillingham Street

The following Zone Change Requests were recommended for approval:

From "B" to "C" on Hammond Street

Industrial Park Zone

From "O" to Residence "A" on outer Essex Street

The Planning Board recommended against the following Zone Change Requests:

From "A" to Local Business on Broadway

From Residence "C" to Local Business on the Hannibal Hamlin School Site.

The following subdivision was recommended to be placed on the Official Map:

Revision of the Hillman Farm Subdivision on Broadway.

The Mobile Home Park on Strickland Road was not recommended for approval.

Planning in the City of Bangor is a continuing process and a planning program is ineffective unless long range goals for city improvement are established and worked toward consistently and conscientiously.

ENGINEERING DEPARTMENT

JAMES L. MACLEOD, *City Engineer*

From year to year, the Engineering Department is called upon more and more to solve many of the engineering problems for other departments, in addition to the normal work requirements of the department. In order to provide this service, the Department must be reasonably flexible and staffed with experienced personnel such that solutions to the problems can be prepared which will be both sound from an engineering standpoint and the most economical to serve the purposes. In addition to these problems, much of the new construction work for the city is being undertaken by private contractors and when this work is so authorized, complete plans and specifications must be prepared such that competitive bidding can be solicited. A total of some \$191,000 worth of work was authorized under these conditions during the past year, a list of which follows:

1. Repair, Remodeling and Paint Work
Electric Sub-Station
J. J. Dunn Company \$2,530.11
2. Installation of Street Light System
Relocated Hammond Street
Bridge Construction Company 7,194.74
3. Retaining Wall at Valentine School
Hughes Brothers, Inc. 2,666.56
4. Retaining Wall and Fence
Abraham Lincoln School
Hughes Brothers, Inc. 4,068.00
5. Demolish and remove partially destroyed brick structure between
Columbia and High Streets
Herbert L. Young 2,000.00

1957 Expenditures:

Operating	24,433.66
Capital	5,685.00

6. Remodeling Work at City Hospital
J. J. Dunn Company 18,681.05
7. Winterizing 46 Stall Stable and
Public Toilet Building - Bass Park
A. P. Wyman Company 10,458.79
8. Building Sanitary Sewer to serve
Industrial Park Area (Not Completed)
Hughes Bros., Inc. 120,637.60
9. Grading and New Roadway at City
Farm
Raymond F. Sargent, Inc. 15,356.86
10. Grading Farm Road
Raymond F. Sargent, Inc. and
Public Works 6,669.51

Surveys and detailed plans were also prepared for projects which were completed by the Public Works Department forces and a list of these projects includes:

1. Hancock Street Reconstruction.
2. Thirteenth Street Reconstruction.
3. York Street between Oak and Pine Streets.
4. Carver Street between Buck Street and Norway Road
5. Arminta Street between Fourteenth and Fifteenth Street
6. New Sewer Fern Street. 1,300 ft.
7. New Sewer on Pine Street above North Park Street. 504 ft.
8. New Sewer on Grand View Avenue. 540 ft.
9. New Outfall Sewer under the Railroad between Hancock Street and the River. 135 ft.

Plans and estimates of costs were prepared for the following projects which have not been undertaken:

1. Possible sewer extension on Farvue Avenue.

2. Proposed sewer extension on Kenduskeag Avenue Hill.
3. New sewer on Lancaster Avenue, Essex Street and the proposed Fernald Heights development in this area.
4. Water seal on the Main Street branch of the Davis Brook sewer.

Plans for work being done by other departments include:

1. Flood lighting at Abbott Square Parking Lot and Abbott Square Annex.
2. Plans for new window installation at Hose 6 Fire Station.
3. Remodeling plans for the Elm Street School buildings now used by the Recreation Department.
4. Plans showing properties along Fourteenth Street at the site of the proposed additional elementary school.
5. Plans showing the present fire alarm system and police signal system.
6. Plans were prepared for the off-street parking for the Milan lot at the corner of Columbia and Middle Streets and a topographical plan of the Armory lot was prepared for the Adjutant General of the Maine National Guard.

Plans and reports were prepared for Council action on proposed sewer assessments on Bill Street and East Broadway and a list of possible assessments for the Industrial Park sewer. Also reports for Council action on street acceptances were prepared as follows:

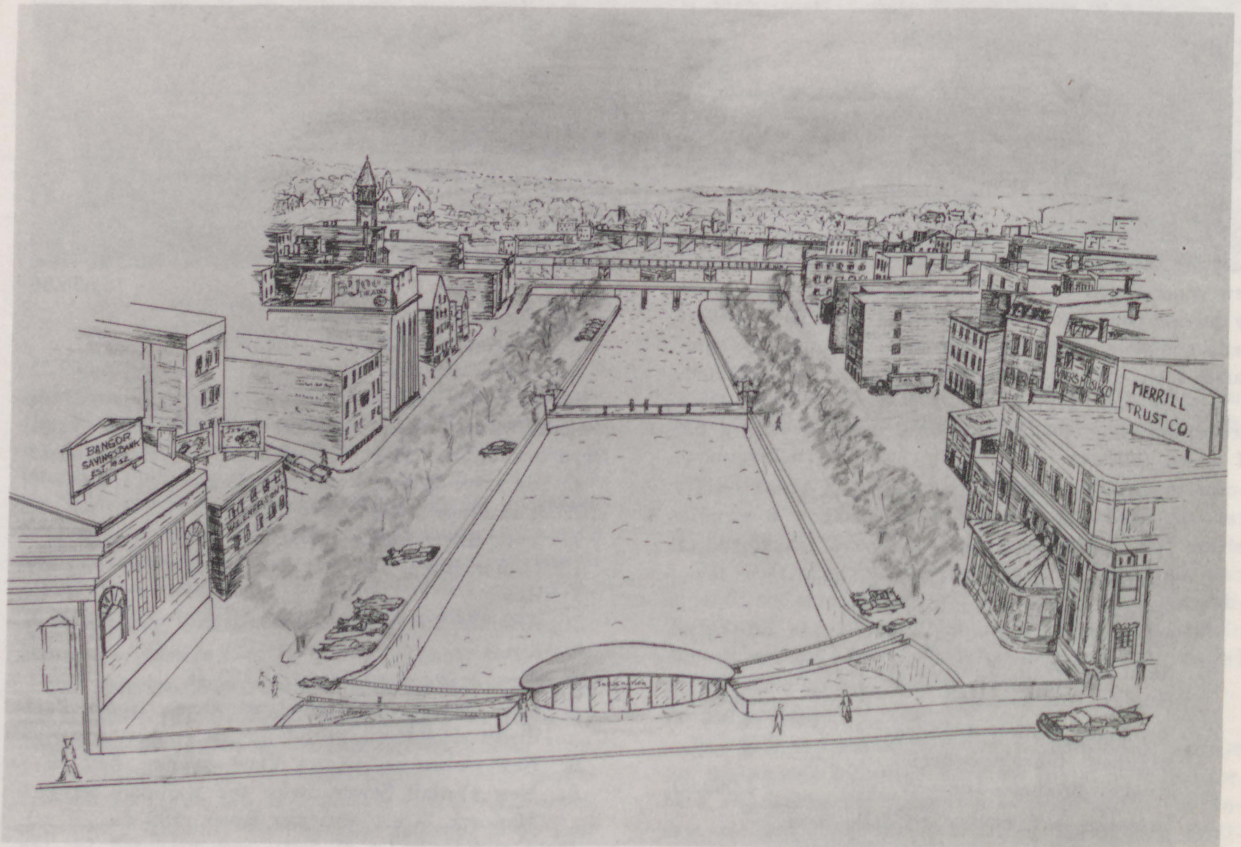
1. Fairfax Street
2. Dunning Boulevard
3. Ralph Street and Brookline Avenue
4. Relocated Farm Road

Reports for Council action on street discontinuances were prepared on the following:

1. Lafayette Street
2. The unaccepted portion of Dillingham Street.
3. Farm Road (old location).

The details for land exchanges required in the Stillwater Park area to provide the new street pattern were completed as was the extensive survey work required for the location of the proposed street pattern in the Industrial Park Area.

By far the biggest and most important single item of work carried out by the Engineering Department consisted of completing the study and preliminary plans for a proposed parking development in the Kenduskeag Stream area, between State Street and Washington



ARTIST'S CONCEPTION OF PROPOSED KENDUSKEAG STREAM PARKING LOT

Street. The necessary field survey work was completed by outside engineering forces. The layout and design features were developed by the Engineering Department and the quantities involved were carefully figured so as to provide what we felt was a realistic cost estimate of the project. A complete report on this project was submitted for consideration in the fall.

A considerable amount of time was spent by the department in conferences with the Engineering Staff of the Clarkeson Engineering Company, Consultants for the Maine State Highway Commission, on the new Interstate Highway System being planned for the Bangor area. This work involved establishing of street lines in the area of the proposed highway as well as plans for the relocation of sewers and street and fire alarm systems which will have to be relocated or rebuilt.

Street lines were established on the following streets:

Fern Street	Nelson Street
Ohio Street	Chase Road
Harlow Street	Larkin Street
Norway Road	Main and Catell Streets
Pushaw Road	Silver Road
Whitney Street	
North Park Street	

General Statistics

Area of Land in City	20,662 Acres
Area of Water in City	400 Acres
Total Area	21,062 Acres
Total Area of All Parks	83.78 Acres

STREETS

Type of Surface	1956		1957	
	Sq. Yds.	Miles	Sq. Yds.	Miles
Cement Concrete	620	0.034	620	0.034
Hot Asphalt Paving	425,727	21.536	428,012	21.969
Bituminous Paving	33,976	1.583	33,976	1.583
Bituminous Retread	33,168	1.630	33,168	1.630
Gravel—Tar Treated	1,352,690	93.207	1,348,907	93.325
Gravel—Calcium Treated		0.960		0.960
Gravel		5.885		5.696
		124.835		125.197

SIDEWALKS

Type of Sidewalk	1956		1957	
	Sq. Yds.	Miles	Sq. Yds.	Miles
Cement Concrete	33,443	8.60	32,595	8.41
Hot Asphalt on Concrete	6,292	1.29	7,220	1.49
Bituminous Concrete	91,230	43.63	91,230	43.63
Hot Asphalt	125,555	38.96	127,011	39.46
Brick	548	0.10	548	0.10
Gravel—Tar Treated	4,698	3.56	4,698	3.56
Gravel		13.62		13.61
		109.76		110.26

SEWERS

Type of Sewer	1956		1957	
	Total Ft.	Miles	Total Ft.	Miles
Brick	108,517	20.552	108,517	20.552
Vitrified Clay	216,555	41.014	221,805	42.008
Cement Concrete	80,748	15.293	84,855	16.071
Stone	2,124	0.420	1,989	0.378
Cast Iron	4,574	0.866	4,574	0.866
Steel Pipe	90	0.017		
Totals		78.162		79.875
Manholes		997		1,027
Catch Basins		1,739		1,751

Issued	261 Street Opening Permits
Issued	62 Sewer Permits
Issued	83 New House Numbers
Issued	7 Driveway Permits

PUBLIC WORKS DEPARTMENT

ROGER W. MERRILL, *Director*

No. of Employees:

Permanent	105
Temporary	30 to 40

1957 Expenditures:

Operating.	\$457,432.41
Capital	\$312,469.36

The Public Works Department constructs and maintains all city streets, roads, bridges and sidewalks, including snow and ice control; maintains all city vehicles except fire equipment; constructs and maintains all storm and sanitary sewers; maintains all parks, playgrounds and public shade trees; collects and disposes of all rubbish and garbage; and operates and maintains all city cemeteries.

Administrative Division

The Administrative Division supervises the operating departments and maintains the cost accounts, payrolls, and records of all work done by the department.

This division consists of the Director, his administrative assistant, a yard foreman, stores clerk, and clerk stenographer. The offices are on the second floor of the Municipal Garage building with an entrance at 25 Court Street.

Garage Division

The Garage Division repairs and maintains the Public Works Department equipment, building facilities, gravel plant, and asphalt plant. All city owned vehicles, except those operated by the Fire Department, are maintained by this division.

Personnel consists of an automotive maintenance supervisor, night foreman, seven mechanics, two servicemen, a stores clerk and three custodial workers. This division operates regularly on a two-shift basis enabling the department to have work done while equipment is not in use. The shop and truck storage are on the first floor of the Municipal Garage on Court Street with heavy equipment storage in the basement.

The Public Works Department operates thirty-five trucks of assorted sizes, eleven sidewalk units, jeeps, and tractors, six loading units, two graders, three rollers, a gravel crushing and screening plant, asphalt mixing plant, a paver, two power sweepers, and two staff cars. During 1957, the department replaced and added the following new equipment: Caterpillar bulldozer, one Elgin Sweeper, Pettibone-Milliken Front End Loader, one 2½ ton platform truck, one jeep plow, one wheel tractor plow, one tailgate sand spreader, one cement mixer, one gas pump, one high-speed blade plow, screens and conveyors for crushing plant.

During 1957, this division and the carpenter crew completely rebuilt the crushing plant at the city pit and overhauled the asphalt plant, enabling the department to complete its paving program. A snow plowing unit was converted into a derrick for placing curb stone, and six units were completely overhauled.

Highway Division

The Highway Division is the largest in the department and operates two subdivisions, the crushing plant and the asphalt plant at the city gravel pit in Hampden. During the winter months this division absorbs the other operating divisions for plowing, snow removal, and ice control work. A summary of the work accomplished for 1957 is as follows:

Surface Treatment: To maintain city streets, 4,000 tons of premixed patching material were used. Surface treatment of roads and streets used seven 10,000 gallon railroad tank cars of asphalt, nine 10,000 gallon tank cars of tar, and one 10,000 gallon tank car of heavy asphalt seal for cracks. About two-thirds of the surface treatment was grader-honed, and the other third was an armor-coat seal with a crushed rock cover. All work on the east side of the city was done with tar, using bank run sand for cover material. The west side was nearly all asphalt and stone from the newly renovated crushing plant. If the department can continue to use this type of material with cooperation from home owners to maintain proper drainage at driveway approaches the streets will begin to show improvement instead of deterioration.



STATE STREET GETS A NEW LOOK

Reconstruction: In addition to the surface treatment, the department graded and surfaced the following streets and roads with gravel: Pushaw Road, Odlin Road, streets in Stillwater Park, and York Street between Oak Street and Pine Street.

Hot top surface was placed on Court Street for its entire length, State Street from bridge to Essex Street, Hammond Street from bridge to Ohio Street, Independent Street from bridge to Union Street, and the intersection of Hammond and West Broadway.

The road shoulders and ditches were cleaned and reshaped on Ohio Street, Stillwater Avenue, and the Hogan Road. Culverts were installed on Kenduskeag Avenue, Ohio Street, Davis Road, Finson Road, Thatcher Street, Clyde Road, and Essex Street. All these culverts were across the roads mentioned, as driveway culverts are the responsibility of the property owner.



NEW CONSTRUCTION UNDERWAY

Four bituminous retaining walls on Broadway were replaced with concrete with two more to be rebuilt next year.

New Construction: Hancock Street was excavated, graveled, and curb stone and retaining walls were installed from Hazel Street to Newbury Street. Crushed rock base and bituminous concrete surface, plus necessary sidewalk and driveway entrance work, was completed from Hazel Street to Birch Street.

Arminta, Wood, Carver Streets and an extension of Dunning Boulevard were excavated, graveled, and surface treated. Thirteenth Street was excavated, graveled, and one application of surface treatment for dust control was made. The gravel on this heavily traveled street will not be compact enough for surfacing until spring, as it was placed without the moisture necessary for even minimum compaction. The sidewalks and esplanades were constructed to street grade.

The Town Road Improvement money from the State of Maine was expended, as approved by the State, on the Davis Road, Hudson Road, Hogan Road and Chase Road being completely rebuilt.

Spring Cleanup: The spring cleanup of winter sand and accumulation required 1086 days, two power sweepers, a street flusher, and four trucks during March, April May and twenty days in June. The entire built up section of the city was cleaned once with many sections requiring additional attention as mud and debris was carelessly tracked over the streets by unthinking contractors working on private excavations. The downtown area and main arteries were swept with the power sweepers nightly throughout the spring, summer, and fall, and the flusher was used to wash the curbed areas as often as possible.

Sidewalk Construction: New sidewalk construction with hot bituminous concrete amounted to 24,490 lineal feet or four and six-tenths miles. This was in excess of the regularly scheduled program, but 6,100 lineal feet were added due to new construction of streets, and five sidewalks that were scheduled were not completed. New sidewalks were built on the following streets:

SIDEWALKS BUILT 1957

WEST SIDE

<i>Street</i>	<i>Side</i>	<i>From</i>	<i>To</i>	<i>Length</i>
Summer Street	Both	Railroad	South	700
Lincoln Street	E	Sixth	Webster Avenue	1440
Boutelle Road	E	Webster Avenue	Hammond	1260
Silver Road	E	Webster Avenue	Graham Avenue South	1200
Pond Street	N	Union	Hayward	250
Hayward Street	E	Pond	Northerly	300
Summer Street	S	May	South	570
Larkin Street	W	Sixth	Seventh	380
Savage Street	E	Seventh	West Broadway	300
Harthorn Avenue	E	Webster Avenue	West Broadway	450
Fairmount Park East	S	Royal Road toward	Boutelle Road	150

Fairmount Park		One walk to pump		100
Fifth Street	N	Pier	Vine	1020
Fourth Street	Both	Hammond	Cedar	1200
Warren Street	E	Fourth	Fifth	320
Sanford Street	S	Cedar	Warren	940
Second Street	N	Second Street Avenue	Cedar	300
Webster Avenue North	S	Hammond	End	1050
Dexter Street	S	Allen	End	600
Freemont Street	N	Ohio	End	600
Winter Street	N	Ohio	End	500
Thirteenth Street	Both	Hammond	Union	4900
Water Street	W	Pickering Square	Broad	100
Hammond Street	E	Franklin	Ohio	800
Hammond Street	W	North High	Ohio	400
				19830

EAST SIDE

<i>Street</i>	<i>Side</i>	<i>From</i>	<i>To</i>	<i>Length</i>
Grove Street	E	State	Somerset	720
State Street	N	Bellevue Avenue	Park	1000
Prentiss Street	E	Division	Jefferson	350
Stillwater Avenue	N	Elm	Forest Avenue	300
Mt. Hope Avenue	N	Maple	Fruit	910
Howard Street	Both	Garland	State	1220
Somerset Street	S	French toward	Broadway	160
Mt. Hope Avenue	S	Parkview Avenue	Maple	200
Mt. Hope Avenue	S	Birch	Fern	250
				5110

Fall Cleanup: The fall cleanup of leaves started in October with three leaf pickups, four trucks, and one motor sweeper; in November picking leaves was completed with six trucks and one snow loader. This work used 351 man days to complete.

Snow Removal: There were seventeen snowstorms with an accumulation of fifty-six inches of snow for the year. The department used twenty-four days plowing streets, thirty days plowing sidewalks, and twenty-four days removing snow. About 5,300 tons of sand and 290 tons of salt were spread on the streets and sidewalks for ice control.

Work for other departments such as surface treatment of parking lot for swimming pool, construction of new entrance to Kenduskeag Stream parking lot, excavation of parking lot on Columbia Street, erection of gate at Hubbard Street entrance to Bass Park, and preparing buildings, roadways, stables, and race track for the Bangor Fair was completed by the department.

This division consists of the following personnel:

- 1 Highway Supervisor
- 1 Building Maintenance Foreman
- 2 Labor Foremen
- 19 Heavy Equipment Operators
- 1 Explosive Handler
- 1 Maintenance Worker

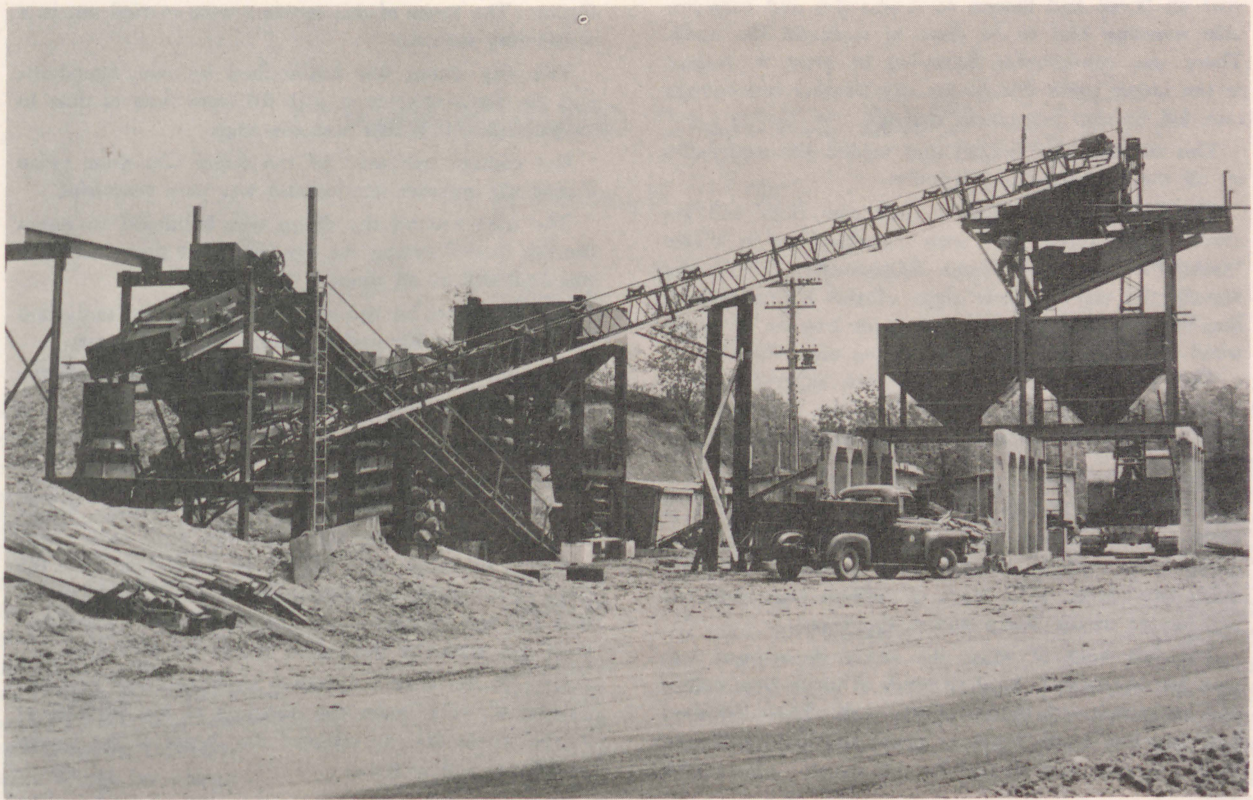
- 8 Truck Drivers
- 5 Semi-skilled Laborers
- 5 Permanent Laborers.

The highway division completed all of its major construction and maintenance work for the year 1957 although much paving and surface treatment work was done late in the season and did not get the curing weather and sun that would have insured a longer life for much of it.

Sewer Division

The sewer division constructs and maintains the sewer system for the entire city. This year four new projects were completed: a new outfall from Hancock Street to the Penobscot River, Pine Street Extension, Fern Street, and the Grand View Astor Place sewer near outer Broadway.

The *Hancock Street* outfall extended with 48" reinforced concrete pipe, the Hancock Street sewer, from a manhole opposite Hazel Street, one hundred and forty-four lineal feet under six sets of railroad tracks, including the main line, to the Penobscot River. Five hundred and forty-nine cubic yards of earth was excavated and it was necessary to cut through some old wharf foundations that had been covered. The pipe was laid, and 244 cubic yards of rock and gravel were used for backfill.



NEW CRUSHER PLANT NEARS COMPLETION

The Maine Central Railroad Company billed the city for taking up and relaying the tracks and the work under the main line was done over a weekend.

The *Pine Street* Sewer was a 504 foot extension of a twelve inch main. This was a deep sewer, and some shoring or bracing was used to protect the men from cave-ins. One manhole and two catchbasins were installed.

The *Fern Street* sewer was an extension of a main from the Stillwater Avenue sewer six hundred and eight-five feet on Fern Street. The work included 648 cubic yards of excavation, 512 feet of 15 inch tile pipe, 202 feet of 12 inch tile pipe, 271 feet of 10 inch tile pipe, and 550 cubic yards of sand and gravel backfill. Three manholes and six catchbasins were constructed.

The *Grand View* and *Astor Place* sewers were built during the month of December and required the use of our heaviest shovel as some frost was encountered. The work consisted of 369 cubic yards of trench excavation, 56 cubic yards of ledge excavation, 305 feet of 10 inch and 335 feet of 8 inch vitrified tile pipe. Three manholes and two catchbasins were built. This sewer is in a new development to be constructed by Mr. Earle Hillman.

The regular maintenance of all existing sewers was as follows:

13 Manholes repaired
67 catchbasins repaired
3 new manholes built
7 new catchbasins built
15 house connections made
1653 catchbasins cleaned
2140 cubic yards of waste removed

Sewers were cleaned and flushed on French Street, Hannibal Street, Wood Street, Savage Street, Fern Street, Patten Street, Lane Street, Blanchard Street, Jowett Street, Norway Road, and Naylor Avenue. Repairs to sewers were done on Philips and Fern Streets, Clyde Road, and in the rear of the Bangor Public Library.

The regular force of this division consists of a sewer supervisor, two masons, one truck driver, three heavy equipment operators, two semi-skilled laborers, and two regular laborers.

All the work planned for this division was completed with the Grand View and Astor Place sewers added late in the year.

Parks and Forestry Division

This division maintains parks, malls, grounds around public buildings, and cares for the city's shade trees. The work consists of planting and caring for flowers and shrubs in the parks and malls, and cutting the

grass, weeding and trimming the lawns around the schools and other public buildings. This was a hard year on lawns and flowers as it was dry and considerable watering had to be done to maintain the malls. There was considerable browning of grass in August in the larger parks due to the dry weather but enough rain fell to stop permanent damage.

This division also graded and seeded the esplanades on all the new street construction.

The forestry crew planted sixty new trees and removed ninety-three large trees including one in Water Works Park that had Dutch Elm disease. This is the first in the city to show signs of this killing disease. Six hundred and sixteen trees were pruned of deadwood and trimmed away from houses and city wires.

This division consists of one park supervisor, four truck drivers, one tree surgeon foreman, one tree surgeon, two regular laborers, and five temporary laborers.

Sanitation Division

This division includes the collection and disposal of garbage and rubbish and the operation of the city dump. The rubbish routes were collected regularly every two weeks. 1853 loads of rubbish were collected and hauled to the dump during the year.

The last week of May, the entire department was used for one week to haul all kinds of waste from cellars and attics that was placed at the curb. Three hundred and forty-one truck loads, or about one thousand tons, were collected and hauled to the dump. This was a

very successful cleanup campaign.

The garbage contract was let to C. D. Farnsworth of Orono. The terms of this contract were carried out in a satisfactory manner.

The city dump was maintained by two attendants and the top was covered with fill from time to time to enable trucks to dump over the edge.

Rat control treatment of the dump was done twice during the summer months and was very successful.

The area around the dump was bulldozed to lessen the fire hazard during the dry year, and the water tank was kept full at all times.

The personnel for this division includes one sanitation foreman, one equipment operator, and six laborers.

The work was well done, but the equipment gave the garage division considerable trouble.

Cemetery Division

This division maintains and operates the four city-owned cemeteries: Pine Grove, Oak Grove, Maple Grove, and Mt. Hope. Until late this year, each cemetery was operated by a sexton or supervisor with the work at Mt. Hope being done by the Mt. Hope Association and was approved by a cemetery board before payment was made by the Public Works Department.

Late in the year a cemetery superintendent was appointed to work under the direction of the Director of Public Works and he assumed the duties of the Cemetery Board and sextons.



SITE OF PROPOSED KENDUSKEAG STREAM PARKING AREA, ABOUT 1840

COMBINED FUND BALANCE SHEET

As at December 31, 1957

	<i>General Fund</i>	<i>Trust & Agency Fund</i>	<i>Municipal Debt Fund</i>	<i>Fixed Asset Fund</i>	<i>Grand Total All Funds</i>
RESOURCES					
Cash on Hand and Deposits	\$222,927.14	\$ 58,579.38			\$ 281,506.52
Postage Meter Fund	500.00				500.00
Savings Accounts		28,674.84			28,674.84
Securities		245,500.00			245,500.00
Custody of Kirstein Fund Trustees		15,803.86			15,803.86
Hersey Fund Investment in City Hall		100,000.00			100,000.00
Accounts Receivable	33,431.51				33,431.51
State Aid Grants	10,123.70				10,123.70
Due from Bangor Water District			99,000.00		99,000.00
Taxes Receivable	180,834.12				180,834.12
Taxes Receivable—Tax Deeds	11,753.33				11,753.33
Accounts Receivable—Sewer Deeds	4,518.39				4,518.39
Office Supplies Inventory	909.53				909.53
Public Works Inventory	1,293.29				1,293.29
Ordinance Revision Account	1,885.53				1,885.53
City Property Tax Deeds				7,281.45	7,281.45
Fixed Property				9,318,894.18	9,318,894.18
To Be Provided in Future Periods			1,576,500.00		1,576,500.00
TOTAL RESOURCES	\$468,176.54	\$448,558.08	\$1,675,500.00	\$9,326,175.63	\$11,918,410.25

	<i>General Fund</i>	<i>Trust & Agency Fund</i>	<i>Municipal Debt Fund</i>	<i>Fixed Asset Fund</i>	<i>Grand Total All Funds</i>
LIABILITIES AND RESERVES					
Notes Payable			\$ 107,500.00		\$ 107,500.00
Bonds Outstanding			1,568,000.00		1,568,000.00
School Building Construction—Federal Grant	\$ 4,982.00				4,982.00
Off Street Parking Fund	9,636.11				9,636.11
Garland Street Field Fund	333.46				333.46
Police and Fire Services	666.71				666.71
Automobile Excise Tax Prepaid	16,195.23				16,195.23
State Aid Construction Improvement Fund	10,123.70				10,123.70
Reserve for Encumbrances	154,897.05				154,897.05
Reserve for Uncollected Taxes	7,902.94				7,902.94
Reserve for Miscellaneous		448,558.08			448,558.08
Investment in Fixed Assets				9,326,175.63	9,326,175.63
Surplus	263,439.34				263,439.34
TOTAL LIABILITIES AND RESERVES	\$468,176.54	\$448,558.08	\$1,675,500.00	\$9,326,175.63	\$11,918,410.25

Statement of Revenue — Estimated and Actual

For the Year Ended December 31, 1957

	<i>Estimated Revenue</i>	<i>Total Revenue</i>
TAXES—CURRENT YEAR'S LEVY		
Real Property	\$2,222,170.00	\$2,380,949.56
Personal Property	790,629.00	626,602.88
Polls	17,000.00	19,152.00
Total Taxes Current Year's Levy	\$3,029,799.00	\$3,026,704.44
TAXES—PRIOR YEARS AND OTHER LOCAL		
Taxes—Prior Years Levies	\$ 36,000.00	\$ 43,717.79
Tax Deeds and Sale of Property	12,200.00	13,220.98
Other Local Taxes and Penalties	224,800.00	232,245.15
Total Taxes Prior Years and Other	\$ 273,000.00	\$ 289,183.92
LICENSES AND PERMITS		
For Street Use	\$ 55,000.00	\$ 61,511.91
Street Privileges and Permits	1,074.00	1,154.40
Business Licenses	1,560.00	1,640.00
Police and Protective	1,976.00	2,505.50
Amusements	885.00	1,281.00
Professional and Occupational	155.00	74.50
Non-Business Licenses and Permits	3,987.00	3,242.91
Total Licenses and Permits	\$ 64,637.00	\$ 71,410.22
FINES, FORFEITS AND PENALTIES		
Fines and Court Fees	\$ 24,000.00	\$ 25,722.36
Total, Fines, Forfeits and Penalties	\$ 24,000.00	\$ 25,722.36
USE OF MONEY AND PROPERTY		
Miscellaneous Rent and Concessions	\$ 6,100.00	\$ 8,036.43
New Auditorium	60,000.00	36,976.60
Total Use of Money and Property	\$ 66,100.00	\$ 45,013.03
FROM OTHER AGENCIES		
State Shared Taxes	\$ 31,500.00	\$ 32,193.09
State Grants in Aid	151,950.00	186,779.76
Federal Grants in Aid	54,550.00	83,111.54
Payments in Lieu of Taxes	1,773.00	1,773.60
Total From Other Agencies	\$ 239,773.00	\$ 303,857.99
CHARGES FOR CURRENT SERVICES		
General Government	\$ 8,375.00	\$ 9,134.78
Safety	1,300.00	2,262.21
Highway	100.00	982.26
Sanitation	13,450.00	11,441.06
Health	1,750.00	1,612.50
Hospital	36,576.00	41,143.38
Schools	36,000.00	42,359.89
Cemeteries	2,800.00	2,926.90
Public Buildings	14,820.00	17,093.67
Total Charges for Current Services	\$ 115,171.00	\$ 128,956.65
TRANSFERS FROM OTHER FUNDS		
Garland Street Field Fund	\$ 1,000.00	\$ 1,000.00
Police and Fire Services	3,000.00	3,000.00
Surplus	23,000.00	23,000.00
Total Transfers from Other Funds	\$ 27,000.00	\$ 27,000.00
REIMBURSEMENTS		
General Government	\$ 520.00	\$ 500.80
Welfare	20,000.00	18,173.57
Total Reimbursements	\$ 20,520.00	\$ 18,674.37
GRAND TOTAL—REVENUE	\$3,860,000.00	\$3,936,522.98

Appropriations, Expenditures, and Unexpended Balances

For the Year Ended December 31, 1957

Operating Expenditures

<i>Department or Appropriation Title</i>	<i>Appropriation</i>	<i>Other Credits</i>	<i>Total Available</i>	<i>Total Disbursements & Encumbrances</i>
Legislative	\$ 5,700.00		\$ 5,700.00	\$ 6,476.88
Executive	20,421.00		20,421.00	18,338.32
City Clerk	18,000.00		18,000.00	18,716.10
Finance	47,609.00		47,609.00	48,102.50
Registration of Voters	8,532.00		8,532.00	8,559.88
Assessment	18,197.00	18,300.00	36,497.00	36,604.56
Treasury	18,629.00		18,629.00	17,946.21
Purchasing	9,030.00		9,030.00	8,221.76
Planning	5,133.00		5,133.00	4,403.08
Legal	5,420.00		5,420.00	4,919.43
Engineering	27,415.00		27,415.00	24,433.66
Personnel	1,567.00		1,567.00	1,408.12
Civil Service Commission	300.00		300.00	224.45
Industrial Development	14,467.00		14,467.00	13,139.78
Police	256,739.00		256,739.00	257,089.07
Fire	324,098.00		324,098.00	312,022.15
Electrical	76,850.00		76,850.00	79,930.29
Sealer of Weights and Measures	100.00		100.00	
Inspection	17,520.00		17,520.00	17,631.02
Civil Defense	1,220.00		1,220.00	687.68
Hospital and Home	36,576.00		36,576.00	46,781.68
Health	40,938.00		40,938.00	39,151.78
Welfare	137,806.00		137,806.00	124,936.59
Recreation	36,932.00		36,932.00	37,055.80
Public Buildings	41,419.00		41,419.00	39,345.55
Municipal Auditorium	75,781.00		75,781.00	58,759.81
Public Works	473,900.00		473,900.00	457,432.41
Pensions and Group Insurance	98,300.00		98,300.00	82,016.61
Contingent	1,160.00		1,160.00	
Debt Service	67,187.00		67,187.00	71,591.98
Taxes Paid to County	105,600.00		105,600.00	105,600.00
Education	1,397,000.00		1,397,000.00	1,405,889.68
Public Library	41,100.00		41,100.00	41,100.00
TOTAL—OPERATING BUDGET	\$3,430,646.00	\$ 18,300.00	\$3,448,946.00	\$3,388,516.83

Capital Expenditures

Executive	\$ 500.00		\$ 500.00	\$ 490.00
City Clerk	190.00		190.00	189.90
Finance	191.00		191.00	190.50
Assessment	1,580.00		1,580.00	1,551.64
Treasury	250.00		250.00	200.51
Purchasing	470.00		470.00	433.46
Planning	225.00		225.00	222.85
Engineering	5,685.00		5,685.00	5,685.00
Industrial Development	5,000.00	20,000.00	25,000.00	25,000.00
Police	7,295.00		7,295.00	7,449.15
Fire	2,260.00	100.00	2,360.00	2,117.72
Electrical	10,846.00	6,771.70	17,617.70	9,818.18
Civil Defense	2,100.00		2,100.00	2,099.85
Hospital and Home	21,375.00		21,375.00	23,186.29
Health	450.00		450.00	442.18
Recreation	4,445.00		4,445.00	4,400.00
Public Buildings	8,033.00	10,500.00	18,533.00	18,523.15
Municipal Auditorium	18,417.00	11,269.79	29,686.79	23,071.84
Public Works	184,755.00	141,183.92	325,938.92	312,469.36
Education	300.00	35,553.07	35,853.07	35,853.07
TOTAL CAPITAL BUDGET	\$ 274,367.00	\$225,378.48	\$ 499,745.48	\$ 473,394.65
TOTAL OPERATING BUDGET	3,430,646.00	18,300.00	3,448,946.00	3,388,516.83
TOTAL APPROPRIATION ACCOUNTS	\$3,705,013.00	\$243,678.48	\$3,948,691.48	\$3,861,911.48

*Deduct

BOARDS AND COMMISSIONS

BANGOR PUBLIC LIBRARY BOARD

The Trustees of the Hersey Fund and
Charles F. Bragg, II
F. Drummond Freese
Horace S. Stewart
Erwin S. Anderson

SUPERINTENDING SCHOOL COMMITTEE

George D. Carlisle
Charles F. Bragg, II
Grace A. Overlock
Lawrence M. Cutler, M. D.
Grover C. Bradford

CITY PLANNING BOARD

Merrill Bradford
Simear F. Sawyer
Danforth E. West
G. Clifton Eames
J. Arthur Stone

BOARD OF APPEALS—ZONING ORDINANCE

Orman G. Twitchell
James A. Mooney
Herschel Peabody
Associate Member—Lewis A. Larsen

TRUSTEES OF THE SOPHIA KIRSTEIN

STUDENT LOAN FUND

Robert N. Haskell
Abraham M. Rudman
Arthur Smith
Margaret A. Bradbury
Superintendent of Schools, ex-officio

HOUSING APPEALS BOARD

Mrs. Nina S. Loder, Chairman
Ballard F. Keith
Alan H. Waterman
Walter F. Ulmer, Associate Member

TRUSTEES OF WATER DISTRICT

Charles C. Morris
Donald J. Eames
Frederick T. McEwen
John J. Flaherty, Jr.
George Hawkes, Jr.
Ralph Getchell, Jr.
John J. Dunn

CIVIL SERVICE COMMISSION

Victor A. Viola
Joseph H. Fleming
Gerald Rudman

RECREATION ADVISORY COMMITTEE

James F. O'Connor
Betty Berger
Helen Libby
Annie Hager
David G. Means
Clifford E. Bailey

PUBLIC HEALTH AND HOSPITAL ADVISORY COMMITTEE

Thomas M. Hersey
John Houlihan, M. D.
Paul Knowles
Mrs. Roland Dolley
James A. Elliott, D. V. M.
Robert Hughes, M. D.
John E. Burke, M. D.

TRUSTEES OF THE HERSEY FUND

Dr. Martyn Vickers
William P. Newman
Donald S. Higgins
Boutelle Savage
Treasurer of the City of Bangor, ex-officio

CITY OF BANGOR

OCTOBER 10, 1957

SCHEDULE OF OUTSTANDING DEBT

(SHOWN AS OF JAN. 1 OF EACH YEAR)

GENERAL
 SCHOOL
 WATER

DOLLARS

2,000,000

1,900,000

1,800,000

1,700,000

1,600,000

1,500,000

1,400,000

1,300,000

1,200,000

1,100,000

1,000,000

900,000

800,000

700,000

600,000

500,000

400,000

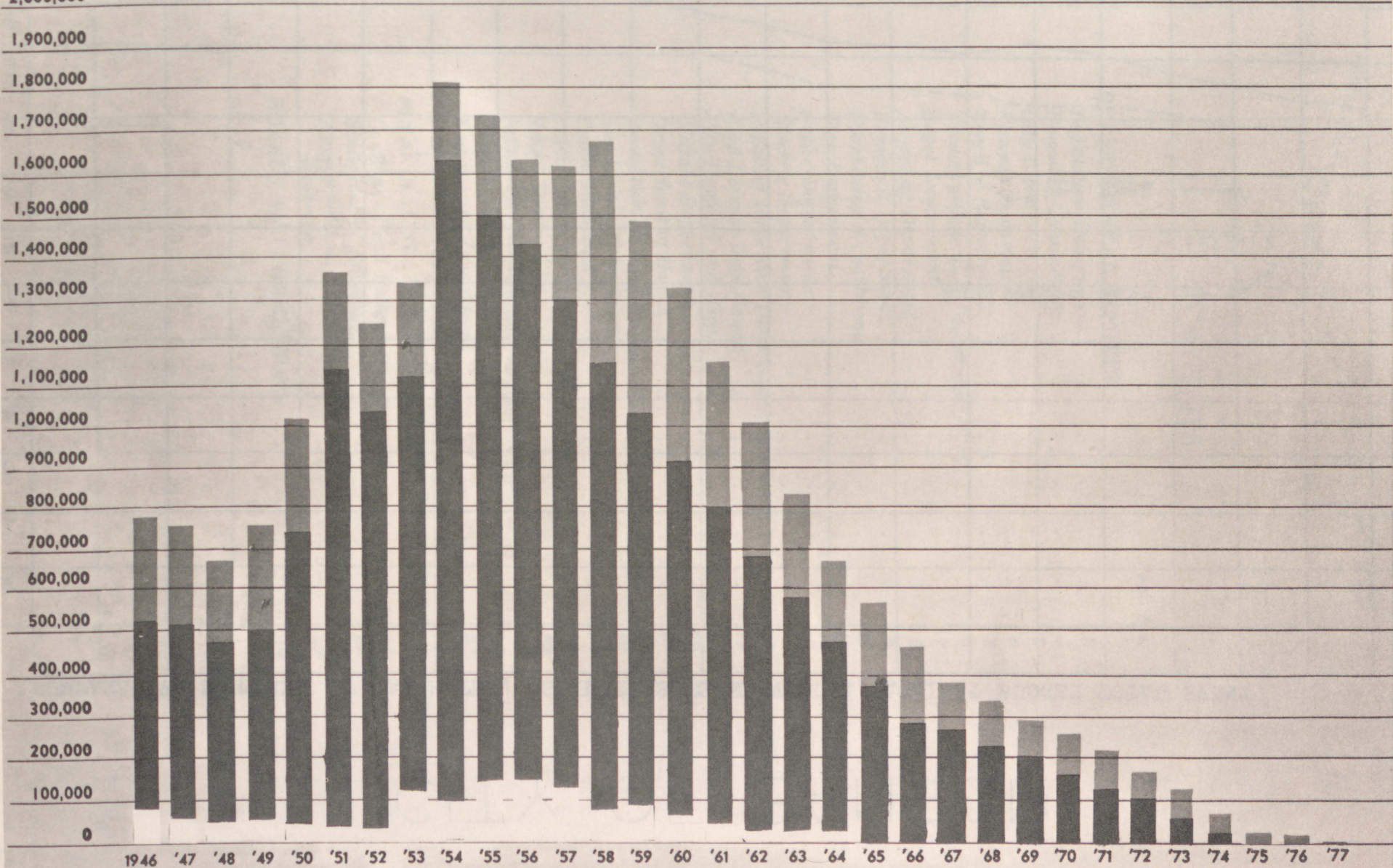
300,000

200,000

100,000

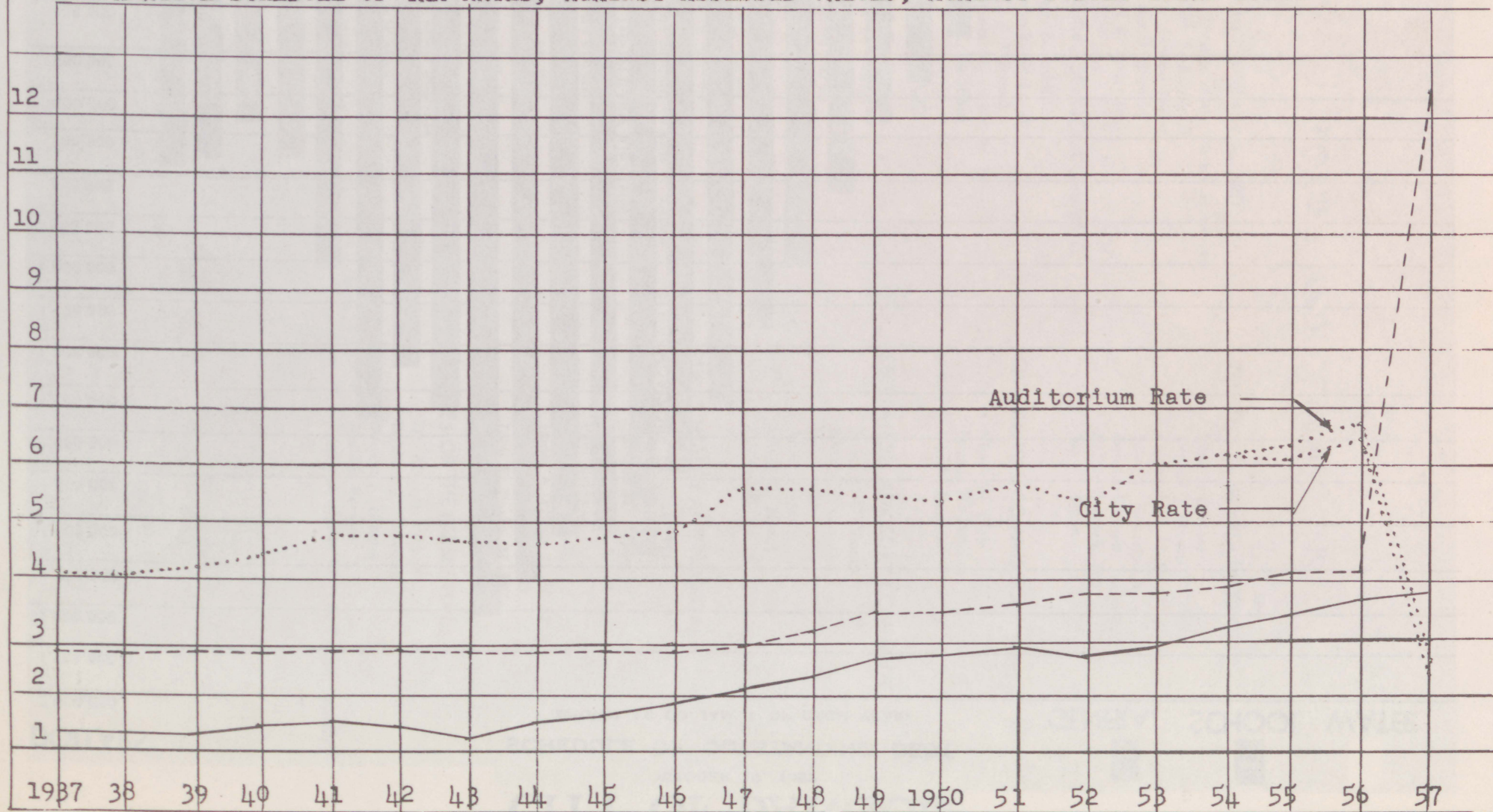
0

1946 '47 '48 '49 '50 '51 '52 '53 '54 '55 '56 '57 '58 '59 '60 '61 '62 '63 '64 '65 '66 '67 '68 '69 '70 '71 '72 '73 '74 '75 '76 '77



CITY OF BANGOR

COMPARATIVE SCHEDULE OF TAX RATES, AGAINST ASSESSED VALUES, AGAINST BUDGET TOTAL SPENT



.....
Tax Rate Tens of Dollars

Assessed Value, Tens of Millions

Total Budget, in millions

CONTENTS

	<i>Page No.</i>
DEPARTMENTAL REPORTS	
<i>Legislative Department</i>	<i>3</i>
<i>Executive Department</i>	<i>4</i>
<i>City Clerk</i>	<i>6</i>
<i>Finance Department</i>	<i>6</i>
<i>Board of Registration</i>	<i>6</i>
<i>Treasury-Collection Department</i>	<i>7</i>
<i>Legal Department</i>	<i>7</i>
<i>Assessing Department</i>	<i>8</i>
<i>Personnel Department</i>	<i>9</i>
<i>Purchasing Department</i>	<i>10</i>
<i>Fire Department</i>	<i>11</i>
<i>Police Department</i>	<i>13</i>
<i>Electric Department</i>	<i>14</i>
<i>Building Inspection Department</i>	<i>15</i>
<i>Civil Defense Department</i>	<i>17</i>
<i>City Hospital and Home</i>	<i>17</i>
<i>Welfare Department</i>	<i>19</i>
<i>Department of Health</i>	<i>21</i>
<i>Recreation Department</i>	<i>24</i>
<i>Auditorium Department</i>	<i>26</i>
<i>Public Buildings</i>	<i>28</i>
<i>Public Library</i>	<i>28</i>
<i>School Department</i>	<i>29</i>
<i>Industrial Development Department</i>	<i>31</i>
<i>Planning Department</i>	<i>32</i>
<i>Engineering Department</i>	<i>33</i>
<i>Public Works Department</i>	<i>36</i>
FINANCIAL STATEMENTS	
<i>Combined Fund Balance Sheet</i>	<i>41</i>
<i>Statement of Revenue</i>	<i>42</i>
<i>Appropriations, Expenditures and Unexpended Balances</i>	<i>43</i>
BOARDS AND COMMISSIONS	44

THE CITY OF BANGOR AT YOUR SERVICE

Emergency Calls

Fire 2-8211

Police 7382

Ambulance 2-8211

Service

Department

Phone

Administration (General)
Assessments
Auditorium
Bass Park
Bills and Accounts
Birth Certificates
Building Permits
Burial Records
Cemeteries
City Hall Rental
City Property, Sale of
Civil Defense
Death Certificates
Dental Hygienist
Elections
Electric
Electrical Permits
Engineering
Garbage Collection
Health
Hospital and Home
Industrial Development
Legal
Legislative
Library
Licenses (General)
Lights, Street
Maps
Milk Inspection
Municipal Pensions
Municipal Finances
Notary Public
Ordinance, City
Parks, Maintenance
Personnel
Petitions
Planning
Playgrounds
Plumbing Permits
Public Health Nurse
Purchasing
Recordings
Recreation
Restaurant Inspection
Retirement
Rubbish Collection
Schools
Sewers
Streets, Maintenance
Street Numbers
Tax Collections
Trees
Veterinary
Voting, Registration
Water

Weights and Measures
Welfare
Zoning Laws

City Manager 9436
Assessors 2-3013
Auditorium Supervisor 2-9000
Auditorium Supervisor 2-9000
City Auditor 4584
City Clerk 4583
Building Inspector 6809
City Clerk 4583
Cemetery Superintendent 2-4351
City Treasurer 2-0546
City Manager 9436
City Manager 9437
City Clerk 4583
Health 2-4897
City Clerk 4583
Electric Department 2-0177
Building Inspection 6809
Engineering Department 2-4351
Public Works 6424
Health Department 2-4897
Hospital and Home 4442
Industrial Development 2-4078
City Solicitor 2-3132
City Council 9436
Public Library 5000
City Clerk 4583
Electric Department 2-0177
Engineering Department 2-4351
Health 2-4897
City Auditor 4584
City Auditor 4584
City Clerk 4583
City Clerk 4583
Public Works 6424
Personnel 9436
City Clerk 4583
Planning Department 2-4078
Recreation 2-8548
Building Inspection 6809
Health 2-4897
Purchasing Department 7173
City Clerk 4583
Recreation 2-8548
Health 2-4897
City Auditor 4584
Public Works 6424
Superintendent 7379
Public Works 6424
Public Works 6424
Engineering Department 2-4351
Tax Collector 2-0546
Public Works 6424
Health 2-4897
Registration of Voters 5043
Water Department (Office) 3951
Water Department (Plant) 4516
Sealer 2-2352
Welfare Department 4579
Building Inspection 6809

GIDDINGS, MADELINE
14 COOMBS ST.
BANGOR, MAINE



GIDDINGS, MADELINE
14 COOMBS ST.
BANGOR, MAINE

THIS IS YOUR CITY...

BANGOR, MAINE

1957

ANNUAL REPORT