

YOUR CITY GOVERNMENT



PHOTO BY MAHER

ANNUAL REPORT

BANGOR, MAINE

1948

Population, 1940 census, 29,882

Area 32.9 square miles

ANNUAL REPORT

OF THE

CITY OF BANGOR



BANGOR, MAINE

1948



GEORGE D. CARLISLE
Chairman Bangor City Council, 1948

(Klyne)

DIRECTORY OF CITY OFFICIALS, 1949

Councilmen

James F. White, Chairman	Harold E. Kelleher	Frank F. Allen
Boutelle Savage	Charles C. Morris	James A. Hughes
G. Peirce Webber	Charles E. Sheehan	Allan Woodcock, Jr.

Officers elected by the Council for a stated time:

Assessors

Harry E. Torrens
Alec M. Wescott
William J. Largay

Municipal Board of Child Welfare

Esther V. Baldwin
Rose M. Russell
Ruth M. D'Amico

Superintending School Committee

Dr. Martyn A. Vickers
Dr. Lawrence M. Cutler
William W. Tulloch
Carol Lord Butler
John P. Vose

Appointed by Committee

Superintendent of Schools—
Roland J. Carpenter
School Agent—
Lawrence H. Striley
Attendance Officer—
Anna L. Fickett

Water Board

George W. Hawkes, Jr.
John A. Vickery
Dr. Albert W. Fellows
Ernest F. Jones
Clifford Patch
Dr. Manning C. Moulton
James A. Hughes, Chairman

Appointed by Water Board

Superintendent—Albert W. Read

Trustees of the Hersey Fund

Donald S. Higgins
Dr. Manning C. Moulton
Ralph Whittier
William P. Newman
Treasurer of City of Bangor,
ex-officio

Trustees of Sophia Kirstein

Student Loan Fund

Arthur Smith
Wilfred A. Finnegan
Robert N. Haskell
Abraham M. Rudman
Superintendent of Schools,
ex-officio

Bangor Public Library Board

Consisting of the Trustees of
the Hersey Fund and:

Harry D. Benson
Franklin E. Bragg
George F. Eaton
Horace S. Stewart

City Planning Board

Philip P. Clement, Chairman
E. Richard Drummond
Paul F. Kruse
Lawrence V. Jones
C. Parker Crowell
City Planner—
Frederick A. McLaughlin, Jr.
(Appointed by City Manager)

Advisory Recreational Committee

Priscilla E. Knowlton, Chairman
Edward L. McManus
Betty Berger
Weldon W. Dunnett
James F. O'Connor
Harold E. Kelleher, ex-officio

Board of Appeals— Zoning Ordinance

Ballard F. Keith, Chairman
John A. Vickery
Francis A. Finnegan
Associate Member
Benjamin C. Kent

Medical Advisory Committee for Bangor Hospital for Chronically Ill

Dr. Allan Woodcock
Dr. Henry C. Knowlton
Dr. Herbert C. Scribner

(The following officers appointed by the City Council to hold office during the pleasure of the appointing power)

City Manager.....	Oliver D. Comstock
City Clerk and Auditor.....	Jay E. Alley
City Treasurer and Collector of Taxes.....	Ralph L. Waymouth
City Solicitor.....	Benjamin W. Blanchard

Civil Service Commission

Dr. W. Merritt Emerson,
Chairman
Harry Homans
William R. Ballou

Trustees of Bass Park

City Manager, Chairman—
Oliver D. Comstock
City Clerk, Clerk—Jay E. Alley
City Treasurer, Treasurer—
Ralph L. Waymouth

Board of Registration

Erminie G. Kelly, Chairman
Mildred M. Merrill
Hazel M. McNamara

(The following appointed by the City Manager and approved by the City Council and hold office during the pleasure of the appointing power)

City Engineer.....	James L. MacLeod
Chief of the Fire Department.....	Herbert P. Constantine
Chief of the Police Department.....	John B. Toole
City Electrician.....	Murray D. Gallupe
Director of Public Welfare Department.....	Ruth Stuart Lord
Superintendent of the City Farm.....	Charles H. Newell
Director of Recreation.....	Bernard Campbell
Inspector of Buildings.....	James M. Walsh
City Physician.....	Edward L. Curran, M. D.
Harbor Master.....	Wentworth N. Freese
Inspector of Milk.....	Harry D. McNeil, M. D.
Superintendent of Clocks.....	Sidney E. Noyes
City Missionary.....	Jennie M. Johnson

Purchasing Agent.....Merle F. Goff
*(Appointed by the City Manager and approved by the Board of
 Municipal Officers and by the Commissioner of Health
 and Welfare)*

Health Officer.....Harry D. McNeil, M. D.

Cemetery Board

Malcolm S. Hayes, Chairman
 Frank McKenney
 Hazen A. Polk

Superintendent of Burials

(Appointed by Cemetery Board)
 Mount Hope—F. Stanley Howatt
 Mount Pleasant—

James H. Cuncannon
 Oak Grove—Edgar H. Lewis
 Maple Grove—Harvey H. Garron
 Pine Grove—Walter B. Allen

Sealer of Weights and Measures

*(Elected by Municipal Officers and approved by the State
 Sealer of Weights and Measures)*

Bernard C. Constantine.....1 George Street

Plumbing Inspector

*(Appointed by the Health Officer and approved by the
 State Department of Health)*

J. Edward Friend

*(Recommended by the Health Officer and City Manager and
 approved by the City Council)*

Meat Inspector.....Allan J. Neal, D. V. M.

Standing Committees, City Council, 1949

Accounts and Finance—Webber, Chairman; White; Morris.
 Public Works—Kelleher, Chairman; Allen; Hughes.
 Public Safety—Savage, Chairman; Sheehan; Woodcock.
 Engrossed Ordinances—Sheehan, Chairman; Allen; Woodcock.

FOREWORD

To the Citizens of the City of Bangor:

The major decisions as to policy in the governing of your City are made by the City Council. Consideration is given to the needs and demands of the people and the financial ability of the taxpayers to pay for the services.

During 1948, the Council has had a busy year. The first problem was the selection of a City Manager to replace Mr. Horace S. Estey, whose resignation became effective January 15.

After many applicants had been discussed and interviewed, Mr. Oliver D. Comstock of Buffalo, New York, was selected. Mr. Comstock took office the first of April and came to us well qualified and highly recommended as an efficient administrator.

A few of the major policy decisions reached during the year, in addition to day-to-day business and routine changes in the laws and ordinances, are as follows:

Decision to rebuild and construction begun on the fire destroyed City Farm Hospital.

Appropriation for and work continued on tax equalization program for all property in the city.

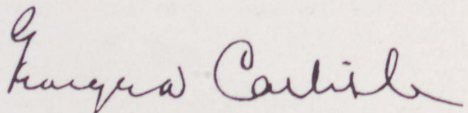
Decision to build and construction begun on addition to Fairmount School.

City planning ordinance passed and Planning Board appointed.

Plans made for construction of permanent steel stands and lights at Garland Street Athletic Field.

Tax rate not increased from previous year.

I believe our city is very well run, but would like to point out that it is the duty of all responsible citizens who are able to do so, to consider running for the City Council—a good sensible Council is the fundamental for good government.

A handwritten signature in dark ink, reading "Langford Carlisle". The signature is fluid and cursive, with a large initial "L".

Chairman, Bangor City Council

BANGOR'S SEVENTEENTH YEAR OF CITY MANAGEMENT

Ralph L. Waymouth, City Treasurer, was acting City Manager during the first quarter of 1948. Your present manager assumed office in April.

The Council-Manager form of government, which was inaugurated in Bangor in 1932, is essentially a device to combine the virtues of democracy and the merits of management methods developed by American industry. Under it, the will of the people, expressed through their elected representatives, decided policy—the “what” of government. Your administration, headed by your City Manager, carries out those policies—the “how” of government.

People make service: Your loyal city employees are directly responsible for the efficiency, economy and courtesy with which your municipal services are delivered. Your manager feels that the “inventory” of the talents of all city employees which was carried out in 1948 was a useful step. It was of distinct value in selecting employees to lend a hand with the program of training employees in public relations, which was carried out. It was useful also in selecting employees to form our Employees’ Safety Committee. This Committee has filled an urgent need in combating on-the-job accidents through the investigation of accident causes, through inspection, recommendations and effective reminders.

Money buys the tools: It is of course money that pays your city employees and buys the equipment and supplies with which they deliver your municipal services. That money is exactly budgeted by your City Council, in accordance with relative needs. To assist your elected representatives in weighing those needs, your administration started its 1949 budgeting in June of 1948. “Work programs,” which detailed each item of personal services, capital improvements, equipment and material required, were prepared by the people directly responsible for getting out the work. These were scanned and consolidated by each department head, then scanned and consolidated by your manager, who presented a recommended budget for your Council’s consideration in November.

Another improvement of keen interest to every taxpayer was the making of a start on encumbrance accounting, to insure that spending would be confined to budgeted amounts.

Progress was also made in 1948 on increasing the efficiency with which your tax dollars are spent for the essentials of government, through increased use of central purchasing.

It is a temptation to your manager to summarize here the outstanding achievements of each municipal department during 1948.

They are in this report, but are best left to the responsible departments to describe for your interest.

Your manager is deeply grateful to you, the citizens of Bangor, for your keen interest in and your sense of responsibility toward your use of the ballot. This is reflected in your choice of councilors who are keenly interested in sound local government. Your manager always welcomes suggestions as to how your municipal services may be improved. Your attendance at Council meetings and hearings has been most encouraging.

Your manager welcomes this opportunity to express his keen appreciation of the cooperative spirit of the members of the Council, and particularly of the chairman of the council, for their open-mindedness toward changes, their strong interest in governmental economy and efficiency, and their helpful advice and encouragement.

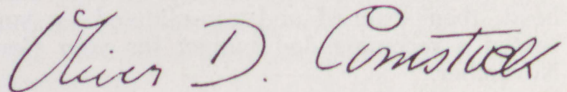
Your manager is also very grateful to your councilors for their wise selection of members of the several boards, commissions and citizen advisory committees, which have been most helpful to your administration.

Your manager is particularly grateful to our able department heads and employees for their tolerance of your managers initial lack of familiarity with the local scene, for their progressive spirit and desire to improve their services, for their friendliness, loyalty, pride in sound workmanship, desire to give something more than a dollars worth of service for a dollar paid and ready cooperation in the interest of the public, which is commonly served by all departments.

Your manager is much indebted to Eleanor Prusaitis, Jay Alley, Merle Goff, and Frederick McLaughlin for their able advice and assistance in the preparation of this report.

Please read all of this report. As Time Magazine put it, "Democratic government will survive in this unfriendly world if the electorate *knows and cares* what its public servants are doing."

Respectfully submitted,

A handwritten signature in cursive script, reading "Oliver D. Comstock". The signature is written in dark ink and is positioned above the title "City Manager".

City Manager

WIDE INTEREST IN BANGOR'S COUNCIL-MANAGER GOVERNMENT

Not a month goes by without the office of the City Manager receiving several requests for information concerning the way in which your city government functions. The requests came from as far away as the states of Florida and Washington. The inquiries included mayors, city managers, city clerks, chambers of commerce, university faculties in public administration, taxpayers' associations, bureaus of governmental research, publishers and students of public administration.

Shoes and ships and sealing wax: The subjects concerning which information was sought ranged from the general, such as provisions of the City Charter and the history of Council-Manager government in Bangor, to the specific. Finance was the leading field of interest, with requests for our financial reports and our experience with pay-as-you-go financing and capital reserve funds.

Other requests included our city planning ordinance, recreation program, ordinance governing fireworks, our revaluation project, refuse collection methods and experience with street waste receptacles.



1948 CITY COUNCIL

BACK ROW—Charles E. Sheehan, James F. White, Charles C. Morris, Boutelle Savage, Stanley J. Leen, Jr.

FRONT ROW—David W. Fuller, George D. Carlisle, Chairman, Harold E. Kelliher, G. Peirce Webber.

BANGOR'S BACKGROUND

The annals of Bangor begin with the visit of Samuel deChamplain. Intrigued by the reports of a fabulous city, Norumbega, Champlain ascended the Penobscot in 1604 only to find an important Indian rendezvous and camping place where the Kenduskeag and Penobscot Rivers merge.

Jacob Buswell, who, in 1769, built a log hut near the present site of St. John's Catholic Church, has the distinction of being Bangor's first settler. In 1776 there were some 75 persons, adults and children, resident in Kenduskeag Plantation, the settlement being in the neighborhood of Penjewisock stream, near Mt. Hope Cemetery. After the close of the Revolutionary War, more settlers arrived and with them was the first pastor, Reverend Seth Noble, a native of Westfield, Mass.

Incorporation—1791: Pastor Noble was delegated to appear before the General Court of Massachusetts, of which Maine was then a part, to petition for the incorporation of the growing frontier town under the name of Sunbury. On the long journey to Boston, the clergyman solaced himself by singing his favorite hymn, "Bangor," and, when the petition to the Court was made, he asked that the new town be designated "Bangor" instead of "Sunbury." The incorporation was allowed on February 25, 1791.

Bangor was occupied by the British in the War of 1812, and the scourge of war impeded progress until 1820, when new impulse was given by the creation of Maine as a separate State. The first bridge between Bangor and Brewer was built in 1832, and the military road to Houlton, the first connection with the great north section of the State, was constructed in the years 1828-1830.

Bangor was incorporated as a city in 1834 with Allen Gilman as its first mayor.

Bangor "firsts": Because of its proximity to the timberlands, Bangor became an important center for shipyards and sawmills which sent their products far and wide. The city grew rapidly, many residents being attracted by the magnitude of the lumber industry which, about 1870, made Bangor the foremost lumber market of the world.

The first steam railroad in Maine and one of the earliest in the country was the Bangor, Old Town and Milford Railroad. The Bangor Street Railway Company was the second in the United States to operate an electric trolley system. The first iron steamboat built in America was for the Bangor-Boston route and was named "Bangor." The first monument to be erected in the country to the heroes of the War of the Rebellion is the marble shaft in Mt. Hope Cemetery.

CITY CLERK

Net score good: During the year the following Vital Statistics were recorded: 840 Deaths, 2020 Births and 586 Marriages. All licenses as set forth in the City Ordinances or

State Statutes, of which there are approximately 40 different types, were issued.

The Department issued many Birth, Marriage and Death Certificates to Veterans at no charge as provided by Law. This extra work and expense should decrease in future years.

Much Photostatic work was completed in this Department in connection with the City's records, as well as for the general public. If it is the wish of the proper official or officials of the city to continue rendering this service to the public; then, I believe serious thought should be given to modern equipment and a study made of the charges to be collected.

Records, ordinances:

The minutes of all council meetings were recorded of which there were: 1 Organizational, 24 Regular and several Special and Adjourned.

There were 222 Ordinances, Orders and Resolves presented to the Council during the year.

A total of 17 Additions or Amendments were made to the City's Laws and Ordinances. Among others, this total included: Traffic Regulations, the creating of a City Planning Board, a Bicycle Ordinance requiring the registration of each bicycle from and after May 1, 1949 and an Ordinance relating to the Bangor City Hospital in which a Medical Board was authorized, consisting of local members of the Penobscot County Medical Association, to make Professional Policy for the Hospital.

Machinery of democracy:

Preparation for and the recording of the four elections during the year greatly increased the work of the Clerk's Department over that of a normal year.

BOARD OF REGISTRATION

During the year 1948, 1,763 new voters were added to the voting list. Of this number 1,112 were Republicans, 476 Democrats, and 175 expressed no preference.

Good government is up to you:

The Board is open each day, except Saturday, for the registration of new voters. If you meet the following requirements, and have not yet registered to vote, do so today. It is your most important duty as a citizen of the United States.

A citizen of the U. S. by birth or naturalization.

Twenty-one years of age or over.

Able to read the constitution in English.

Able to write your name.

A resident of the state for six months or over, a resident of your town or city for three months before any national, state, or local election.

Ward lists of voters are prepared for the City Clerk thirty days before election and posted. Voters who do not find their names on the lists should go to the Board of Registration of Voters, and make corrections. Changes of address could be made more cor-

rectly and at the time of an election would save much trouble, as the voter's name would appear on the ward voting list where he resides.

Did you get a new name?: Women who change their name through marriage must go to the Board of Registration and register under their new name.

As of December 31, 1948, 13,058 names appeared on the voting list. If your name was not among them, REGISTER NOW AND VOTE.

CITY PLANNING

On June 14, 1948, the Bangor City Council adopted a City Planning Ordinance which created a City Planning Board of five members. The members elected by the City Council to serve on the first board were:

Mr. Philip P. Clement
Mr. Paul F. Kruse
Mr. Lawrence V. Jones
Mr. C. Parker Crowell
Mr. James F. Stanley

Mr. Clement was elected to serve as Chairman. Subsequently, Mr. Stanley resigned and Mr. E. Richard Drummond was elected by the City Council to fill the remainder of his term of office.

The City Planning Ordinance requires the Planning Board to prepare coordinated plans for the development of the City. Specifically, the Board must prepare a master plan which will show, among other things, existing and desirable streets, highways, bridges, parks, playgrounds, sites for public buildings, use and building zones, locations of sewers, water conduits, and other planning features.

Much of the Board's time in 1948 was spent in laying the groundwork for this extensive job ahead. Meetings were arranged with Mr. Arthur C. Comey, Planning Consultant of Boston, Massachusetts, to receive his advice on a planning program. Applicants for the position of Resident City Planner were discussed and interviewed.

As well as working on a long range planning program, the Planning Board also considered several immediate city problems. Among these were: the widening of Pine Street; a capital improvement program; proposed use of Dakin Park; a swimming pool site; and the proposed bridge across the Penobscot River.

It is the belief of the members of the City Planning Board that a firm planning foundation has been started in 1948 for the planning program of 1949.

LEGAL DEPARTMENT

The City Solicitor drafted many ordinances and orders at the request of Council Committees. Contracts were drafted for the departments. There was considerable legal work in connection with sewer construction and building projects.

Several small claims of the City against persons doing damage

to city property were handled with success for the city. Some collections for pauper relief furnished which were charges against other towns were taken care of with success. Collections for unpaid taxes over the year amounted to a considerable sum.

Very many opinions were rendered to the Council and to the City Manager upon matters submitted for opinion.

FINANCIAL SERVICES

ASSESSORS

The work of equalizing the values of real estate in the City of Bangor for tax purposes was substantially completed during 1948, and the tax assessment for 1949 will be on a valuation basis that will be fair and equitable to all. In setting up the new valuations the Assessors have been fully aware that present costs are inflated and do not represent a fair or just value over a term of years. The Board has used pre-war construction costs, making due allowance for depreciation and obsolescence and making every effort to effect equality for all.

Big job of work: To do this work properly, it was first necessary to prepare land maps showing the size and location of every parcel of land in the city. The next step was the measuring of the buildings and preparing a description of them. This required the inspection of about 6,000 dwellings, and all the commercial and industrial buildings. The Board decides on the valuations to be placed and makes a final review.

Every tax payer will be notified what his real estate valuation is to be and given an opportunity to appear before the Board if he feels he has cause for complaint.

Spreading the burden: For the year 1948 the Board of Assessors was confronted with the duty of assessing taxes in the amount of \$1,832,141.98. This assessment was distributed as follows:

Real Estate:	8,468 parcels with resident owners
	906 parcels with non-resident owners
Personal Property:	2,284 parcels with resident owners
	122 parcels with non-resident owners
Polls:	8,568 Individuals

About 1,200 Real Estate Transfers in Bangor were recorded in the Penobscot County Registry of Deeds during 1948. These deeds had to be copies by the Assessors and proper changes made on the tax assessment records.

About 240 new photographs of buildings were taken and added to the present file.

TREASURY DEPARTMENT

The primary functions of your Treasury Department are the collection, custody and disbursement of city funds, and the custody and management of general city property.



RALPH L. WAYMOUTH
City Treasurer

(Vose)

Efficient collection: The tax collection percentage for 1948, based on the largest commitment in the history of the City of Bangor, was 98.08% of the \$1,832,152.27 commitment. This nearly equalled that of the all time record established in the year 1946, which was 98.34%. During the year 20,043 receipts were issued for the payment of real, personal and poll taxes.

Nickels and pennies: The City collected \$53,181.65 from the parking meters during the year 1948, this being the first full year since their installation. To simplify this work, a new coin sorting and counting machine was purchased. All funds collected were handled through the Treasurer's office. This machine handled approximately two and one-quarter million pennies, and one-half million nickels.

More cars, more money: The Treasurer's office issued 10,277 motor excise tax receipts for which the City received the sum of \$113,408.31 or an average of \$11.03 per receipt. This was an all-time high both in receipts and money received.

The City installed a new modern heating plant in the City Hall building at a cost of about \$10,000.

Treasurer's Cash Report, 1948

Cash on hand, January 1, 1948..... \$ 43,608.77

Receipts

Accounts Receivable.....	\$ 91,351.40	
Parking Meters.....	53,181.65	
Motor Excise Tax	113,408.31	
Motor Excise Tax Prepaid.....	12,793.40	
Bangor Water Dept. Sale Water.....	180,500.81	
Bangor Water Dept. Trustees	40,185.12	
Harlow St. Property.....	7,198.86	
School Dept.	13,756.15	
U. S. Govt., Fairmount Terrace.....	16,428.00	
Bank Stock Tax.....	22,381.60	
Perpetual Care Income.....	1,130.46	
Misc. Est. Revenue	37,066.69	
Fairmount School Notes.....	100,000.00	
City Farm Hospital Notes & Insurance.....	108,927.16	
Prepaid Sewer Assessments.....	5,000.00	
Kenduskeag Stream Mall Notes.....	22,000.00	
Taxes	1,821,363.18	
Tax Deeds Redeemed.....	8,284.90	
Temporary Loan.....	1,000,000.00	
Miscellaneous	5,122.71	
		3,660,080.40

\$3,703,689.17

Expended

Warrants Paid..... 3,691,838.50

Cash on hand, December 31, 1948..... \$ 11,850.67

AUDITING DEPARTMENT

Your City Auditor's office keeps track of income, outgo and indebtedness. The daily transactions are consolidated into periodic financial reports.

The Auditing Department adopted an important control improvement during the year—a change in one of its accounting methods, "Encumbrances Accounts."

The accounting records of the City should help guarantee that expenditures will be made in accordance with Legislative intent as expressed in the Annual Resolve. This is accomplished by setting up Encumbrances Accounts. As orders are placed, entries are made setting up encumbrances with a resulting reduction in available appropriations. When the actual expenditure is determined, the entry setting up the encumbrance is reversed and the appropriation is reduced by the actual amount of the expenditure, thereby revealing the amount available in all appropriation accounts at any given time.

More progress: The method of handling these accounts is not satisfactory at the present time, they are hand posted while all other appropriation accounting is done with machines.

The proper city officials, realizing the need of another bookkeeping machine to carry out their earlier plan for complete machine accounting, have ordered the machine which, in addition to its other features, will record our "Encumbrances Accounts."

	Appropriation
Legislative	\$ 250.00
Executive	16,335.00
Auditing	10,578.00
Treasury	17,071.00
Assessors	49,987.00
Legal	3,991.94
Clerk	13,687.00
Registration	5,920.25
Elections	3,735.00
City Hall	29,187.00
Auditorium	4,812.00
Health	34,636.00
Police	205,012.00
Fire	216,471.56
Public Works	313,704.02
Electrical	58,999.15
Welfare	69,946.52
City Farm	54,379.07
Miscellaneous	5,282.42
Recreation	20,415.07

Cemeteries	6,450.00
Trust Fund Beneficiaries.....	7,237.00
Unclassified	49,357.51
Interest	21,180.00
Bond Maturity.....	68,000.00
Serial Notes Redemption.....	9,350.00
School	660,290.00
Water	229,703.15
Public Library.....	25,200.00
Bass Park	18,900.00
Building Inspection.....	7,098.00
	\$2,237,845.66

HARBOR MASTER

The Government Ice Breaker "Snohomish" opened the river to the Bangor docks February 14, 1948. The "Snohomish" also came up the river February 15, 20 and 27. The river was opened for commercial craft February 14, and the first tanker arrived at the Port of Bangor February 15, 1948.

The port closed to navigation on January 13, 1949. The port in 1948-49 was opened 335 days as against 339 days for the previous year.

Rare January: Several tankers were up the river the first thirteen days in January of 1949. The Harbor Master's port record fail to reveal any boats arriving in the port of Bangor during the month of January in any previous year.

The Arrivals and Receipts

1948		1947
58,894,232	gals. Gasoline	57,049,721
27,527,454	gals. Kerosene	27,557,934
22,479,661	gals. Fuel Oil	21,240,260
374,389	gals. Diesel Oil	1,212,244
36,544,639	gals. #6 Oil.....	25,210,143
869	drums Oil.....	50
387	pails Grease.....	95
2,700	cases Canned Oil.....	—
3,149,834	Road Tar.....	2,663,000
13,797	tons Bituminous Coal.....	16,116
9,477	tons Anthracite Coal.....	10,893
15,577	cords Foreign Pulpwood	3,525
2,250	cords Domestic Pulpwood	2,721

Craft

282	Motor Ships.....	227
124	Tugs	93
98	Barges	71

7	Ice Breakers & Government Boats.....	7
19	Yachts and Pleasure.....	18
10	Private Planes.....	25
5,035	Bags Cement were shipped for Kings Oil Co. of So. Brewer to St. Johns, N. B.	

Gains: The gain in the number of tankers and barges to arrive is reflected primarily in the increase in gasoline, fuel oil, #6 fuel oil and pulpwood which shows an increase over 1947.

The number of gallons of gasoline, fuel oil, and #6 fuel oil was the largest for any one year. The number of cords of pulpwood also shows a large increase over 1947.

The services of the Harbor Master were had on several occasions to recover small drifting crafts and to recover several motor crafts which were dragging their moorings and drifting.

As in previous years, the services of the Harbor Master were also required by the Bangor Police, in searching the river and shores for a missing person who was believed drowned.



(Bangor Daily News, Maher)

KIDS AND COPS

Teammates for safe school street crossings. Officers John Kennedy, Sgt. Forrest Comber, Officer Donald Calhoun, Inspector William Bridges.

PUBLIC SAFETY

BUILDING INSPECTION DEPARTMENT

During the year the following permits were issued:

	Number	Est. Cost
One Family Dwellings.....	98	\$ 452,254
Store and Dwelling.....	1	3,000
Apartment House.....	1	10,000
Private Garages.....	44	16,720
Commercial Garages.....	3	88,500
Stores & Mercantile.....	6	89,275
Barns and Sheds.....	17	12,265
Trucking Terminal.....	1	30,000
Office	1	500
Storage Tanks.....	7	49,450
Fences	11	530
Church	1	6,000
Retaining Wall.....	2	1,180
Addition & Alteration, Residential	90	214,520
Addition & Alteration, Non-Residential	73	427,875
	356	\$1,402,069

Net gain: There were twenty-six new dwellings in additions and alterations and fourteen family units were demolished. Three non-residential buildings were demolished.

The Board of Appeals considered thirty-five applications during the year. Of these thirty were granted, two were denied and three were dismissed.

Proposed changes: The Chairman of the City Council, under an order passed January 12, 1948, appointed a committee to study Zoning with a view to providing additional areas for business and commercial use. This committee returned a report under date of February 19, stating the recommendations of the committee.

The Board of Appeals, April 26, 1948, filed a report to the Chairman of the City Council, with its recommendations in regard to the report of the committee to study zoning. It is recommended that the recommendations of the Board of Appeals be given serious consideration.

FIRE DEPARTMENT

During 1948, over half of the total alarms for fires were for chimney fires, flooded oil burners, automobiles, grass, leaves, and incinerators. Grass fires are a real problem, and at times a serious hazard does exist.

Ambulance service: The Fire Department ambulance answered a total of 481 calls during the year, in addition to the fire alarm calls answered. The ambulance is ready for call any



MANY HANDS

Firemen Craig, Gunn, Lewis, Jennings, M. Willey, Morse, Conners and C. Willey heave-ho on a stitch in time on reinforcing Central Station floor.



HOT SPOT

The 65-foot aerial ladder truck at work at the City Hospital fire.

Photos by Maher_Bangor Daily News

hour of the day or night, and the Fire Department answers all emergency calls with it. Twelve such calls were made during the year, mostly drowning accidents.

New protection for outlying properties: The City purchased one new 750 gallon pumping engine in 1948, and one new 600 gallon combination pumping engine and tank truck. These are both very valuable additions to the department apparatus. With the new combination pumper and tank truck, the department is now in a position to take care of fires in the outlying areas where there is a scarcity of water.

The Electrical Department completed installing the new automatic sprinkler alarm system. This is to replace the old system, which was in poor condition and not reliable.

Skill and energy: During the year, the members of the three stations did all the painting, plumbing, etc. in the station houses. During October and November, members of the Central Station placed sixteen heavy steel eye beams and pine timbers in the flooring of Central Station. This was necessary to strengthen the flooring to take care of the new modern heavy apparatus.

Still too many fires: During the year 1948, the department answered 638 alarms, which consisted of the following types of dwellings and structures:

359 wooden buildings, City	36 false bell alarms
12 wooden buildings, out of town	8 false telephone alarms
86 brick buildings	2 roofers' tar kettles
5 wood and brick buildings	1 auto house trailer
2 cement buildings	1 electric neon sign
1 metal or steel building	24 grass, leaves, rubbish, incinerator
94 automobiles	3 dump fires
1 motorcycle	1 road warning light pot tipped over
	2 electric street wires in tree

560

78

465 building fires

173 other than building fires

638 alarms

What fires mean in \$ \$ \$: The fire losses, in dollars, are listed below. The figures given are based on actual loss reports received, and a fair, conservative estimate of the valuation and losses on the smaller fires on which no report was received:

Value of buildings	\$2,548,820.00
Value of contents	1,093,425.00
Total Valuation.....	\$3,642,245.00

Loss on buildings	\$ 108,830.00
Loss on contents	155,054.00
Total Losses.....	\$ 263,884.00
Insurance on buildings	\$2,051,180.00
Insurance on contents	959,851.00
Total Insurance.....	\$3,011,031.00



(Bangor Daily News, Maher)

RESCUE JOB

Lt. John Ryder of the Fire Department lends a strong hand up to worker who was buried in a coal pile.

Insurance paid, buildings	\$ 84,573.00
Insurance paid, contents	134,391.00
Total Insurance Paid.....	\$ 218,964.00

For the future, it is recommended that a new electrically operated overhead door be installed at central station, that a two way radio be installed in four pieces of equipment, and that a new steam boiler and stoker be installed at Station No. 6.

You can help with fire prevention: The Fire Department carried on its usual routine of fire inspection, covering 2,831 business establishments, and finding 246 minor fire hazards in the downtown business district of the city. The annual inspections of all city schools were made, fire drills held, and talks on fire prevention given to the students.



(Bangor Daily Commercial, Morgan)

HIGH UP MAN AT WORK
Lt. William Nelligan of the Fire Department Nelligans goes in from the top on the Frank Brothers fire.



(Bangor Daily News, Webb)

MORE RURAL PROTECTION

Of special interest to outlying residents is the new 600-gallon water-carrying Engine 7 on which Firemen Millett, Clish, and Lewis are testing the two one-inch booster lines.



(Bangor Daily News, Webb)

POWER THERE!

Fireman John Constantine checks up on the new 750-gallon per minute Engine 4.

ELECTRICAL DEPARTMENT

Lot of juice: The Electrical Department bought 1,463,600 kilowatt hours of electricity from the Water Department at a cost of \$5,122.60, and 1,686,500 kilowatt hours from the Bangor Hydro-Electric Company at a cost of \$25,297.50.

The Water Department used 260,930 kilowatt hours of this metered consumption, which was charged back to them at a cost of \$3,913.95.

Lighting the municipal buildings used 835,359 kilowatt hours of electricity at a cost of \$8,216.61, leaving the total consumption for street lighting 2,053,811 kilowatt hours at a cost of \$18,289.54.

"Walk" lights: The Police Signal branch of the department put up a new four unit traffic light at Washington and Exchange Streets, a new three unit traffic light at Sweet's Drug Store on Main Street, a new traffic light, Main and Hammond Streets, and a new three unit traffic light at Oak and Washington Streets. These lights provided for the "exclusive pedestrian walk" interval.

This branch painted all police boxes and washed all police globes and traffic light lenses, and put new globes on police boxes numbers forty-five and forty-one.

Fire alarms: The Fire Signal branch installed two new fire alarm boxes on Hildreth Street near outer Hammond Street, and continued the installation of the new sprinkler alarm systems. This branch washed all fire alarm globes, and painted fire alarm cable boxes. The Electrical Department's foreman answers all box fire alarms and handles any necessary wire removal.

Let there be light: The Line Department of the Electrical Department has taken care of 1,853 complaints, and replaced 1,848 lights this year. Due to the increase in material obtainable, this branch has done more new installations than has been done in the last few previous years. This branch ran wire and put in a new switch control for Central Street and Harlow Street lights, cemented all steel pole bases and painted all steel poles on Franklin Street, and several on other downtown streets. All globes and canopies have been washed.

Inspection: The inspection branch gave 615 permits to do electrical wiring this year. Of these permits, 464 were for work requiring a meter from the Bangor Hydro-Electric Company, and the remaining 151 permits were for alterations, and work that did not require a meter.

HEALTH DEPARTMENT

The year 1948 was most successful from the standpoint of health. There were no serious epidemics in Bangor and communicable disease was handled successfully through improved modern methods.

Needles and kids: The program of inoculating the children in both public and parochial schools has been carried out, and this has paid the city dividends, the value of which

cannot be figured in dollars and cents. An estimated 98% of the pupils in Bangor schools are vaccinated against smallpox.

Clinic need: Public Health must branch out if it is to prove effective in conquering disease. More attention must be paid to chronic diseases, diseases of the young and of the aged, and this can be only accomplished by the establishment of first class clinics where incipient phases of disease may be discovered and treatment recommended. It is not enough to save lives and prolong life, if the physical and mental health of our population is not protected. The time has come when the establishment of official and unofficial clinics under one roof with proper equipment facilities would be of great benefit to many of our people.

A few figures: Bangor's birth rate was 25 per 1,000. The death rate was 9 per 1,000. Infant mortality was 15 of the 772 births during 1948.

Chickenpox was the most prevalent disease reported, with 89 resi-



(Cormier)

GERM THWARTERS

Miss Natalie D. Rice, Health Department Nurse, and Dr. Harry D. McNeil, Health Officer, at work on the immunization program.

dent cases. Diseases of the heart constituted the leading cause of death; 107 residents died of heart diseases.

Milk and water: The Department took 247 milk samples, and made 88 water analyses. One well was condemned.

Restaurants: There were 1,406 restaurant inspections.

Food handlers checked: The work of the Health Dept. Nurse consists of helping the Health Officer with the large number of food handlers' blood tests which are given twice a year to all persons working in restaurants, hotels, etc. It also consists of the checking at Dr. Gumprecht's office of all food handlers' X-ray reports in order to find out if they all took advantage of this free service for their own protection as well as the public whom they serve. When an active T. B. condition is found, this is immediately reported to the Anti-Tuberculosis Association and the person is given the necessary professional advice and treatment. If taken and found in time, this condition can be entirely cured.

During Dr. McNeil's absence, the Health Nurse has standing orders to quarantine all reported communicable diseases and to make an epidemiological report of each at the residence which is sent to Augusta daily for the U. S. Public Health Service. All doctors are bound by law to report all communicable diseases to the Health office, and this office, in turn, reports them to Augusta so that statistics may be compiled each year.

During the summer months there are many home calls to be made regarding the preparation of the pre-school child, for Dental and Tonsil clinic applicants, as well as clerical work in connection with the parochial school work, checking of children's medical inspection records, and the preparation of data on health education for use in the school program for the following year.

Dental Clinic

The Dental Clinic was in operation for the full year of 1948, under the direction of Dr. Paul J. Roche, D. D. S. The work in this Clinic has been outstanding, and the good accomplished will make itself felt for years to come. The prophylaxis method of the teeth by the fluorine treatment has been going steadily on for the year past and it will increase in the future.

Open mouth, please!: A total of 2,329 pupils were surveyed, there were 1,742 patient visits, and 829 fillings were inserted.

Meat Inspection

In the course of his 600 systematic inspections of meat, the Meat Inspector condemned 6,500 pounds of pork, 4,500 pounds of beef and 100 pounds of fowl.

The inspector also checked dogs that had bitten people, as a precaution against rabies.

Plumbing

The Plumbing Inspector made 2,187 inspections, and issued 2,159 plumbing permits.

Tuberculosis Work Effective

The Bangor Anti-Tuberculosis Association works in cooperation with the Health Office. The Executive Nurse made 732 visits to patients and families, and sent 34 cases to sanatoriums. A total of 450 pupils were tuberculin tested in the schools. The Association assisted the State Tuberculosis Control Division in taking 566 X-rays in one day, in City Hall, of industrial and City employees.

York Street Clinic

There were 836 visitors at the York Street Clinic. Clinic X-rays totaled 411, and there were 367 medical inspections.

Bangor District Nursing Association

The Association's nurses made 3,196 home visits for nursing care and instruction to 447 patients, and in addition made 192 miscellaneous calls.

At the 51 well-child clinics held at City Hall, 453 infants and pre-school children made 1,337 clinic visits.



(Bangor Daily News, Maher)

IT DIDN'T HURT A BIT!

Dr. Paul Roche, Molly Mudgett and patient at the busy Dental Clinic.

POLICE DEPARTMENT

Although it is generally believed that police duty is associated solely with the prevention of crime and the arrest of criminals, the duty of "Protection of Life and Property" imposed upon the police department by law encompasses a wide and varied field of policing problems not related to crime or criminals. The humanitarian and welfare work, and the cooperation afforded to other departments and agencies of government which the department is called upon daily to perform, are little known to the general public.

The year 1948 saw a much needed improvement go into effect in the commercial area in the city with the installation of pedestrian walk intervals. A short but intensive public educational program for the proper use of the walk interval was conducted by members of the city council, city manager, chief of police and safety inspector. The press and radio contributed generously with the result that a satisfied and well-informed public cooperated pleasantly and willingly.

During the latter part of 1948 efforts were extended toward distributors of certain types of literature placed for sale on news stands and stores. This effort entailed the withdrawal of certain types of literature which might prove harmful to the morals and welfare of children of juvenile age. The department is in receipt of many complimentary calls and letters, as well as requests for information relative to the mechanics of such a project, and of its adaptability in other cities.

Listed in the annual report of the department of police are factual details of the various branches of the department, physical and administrative improvements instituted throughout the year, and statistical tables relating to crime, safety and other departmental activities. All of the facts and figures presented in this report are based on true and correct crime reporting with no effort made to conceal or alter facts.

Non-Residents Ahead

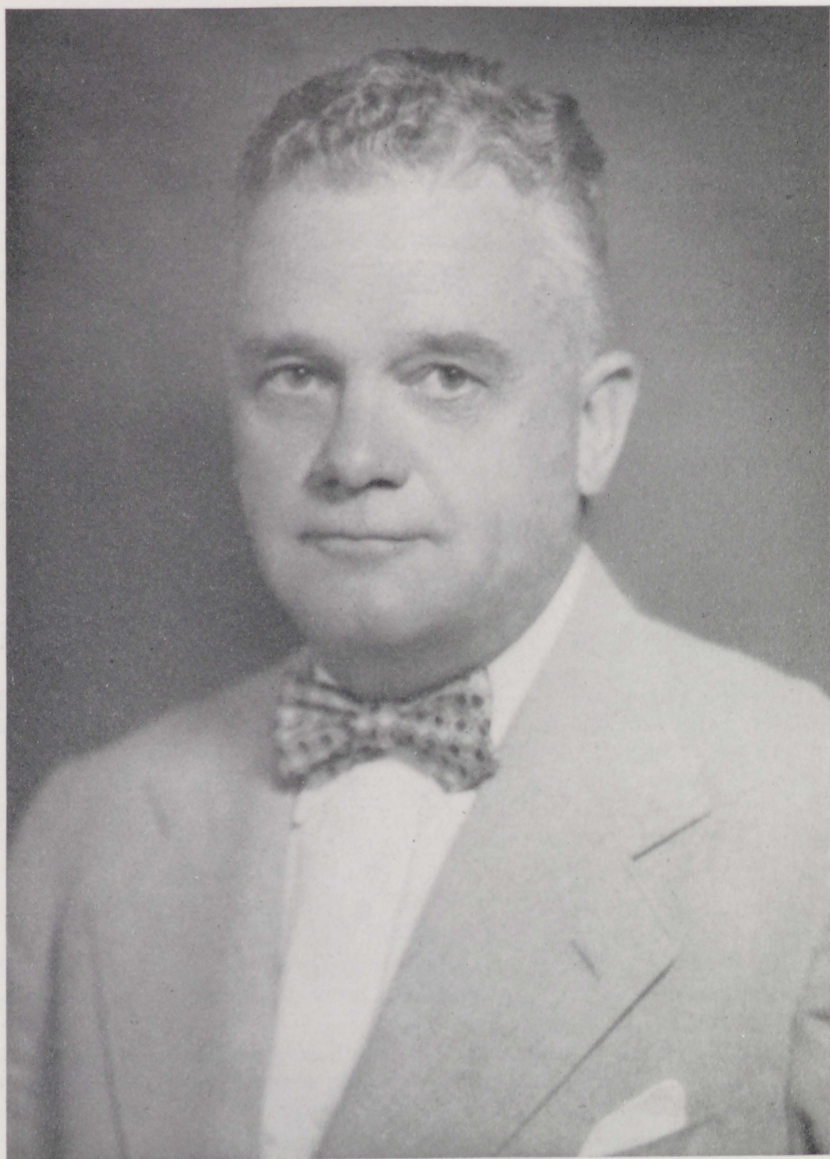
The Police made a total of 3,038 arrests, which resulted in 3,035 convictions. Of those arrested, 1,141 were residents and 1,897 non-residents.

Of the offenses, intoxication was highest in number, with 2,680. Other "highs" were larceny, with 58; idle and disorderly, 52; assault and battery, 38; breaking, entering and larceny, 24; loitering, 17; affray, 14; robbery, 12; non-support, 11.

The department handled 5,363 complaints, and made 12,508 investigations.

High Recovery

Property reported lost or stolen was valued at \$98,482, of which \$74,692 was recovered.



(New England-Wide Photo Service)

LOOKING AHEAD FOR BANGOR
Philip P. Clement, Chairman of the Planning Board

Fingerprints and Photos

The Bureau of Investigation fingerprinted, photographed and identified 642 prisoners. In addition, 690 students were fingerprinted in the schools.

Of the prisoners identified, 366 had former F. B. I. records. The Bureau made 204 photostatic copies of checks.

Safety Division

Automobile accidents investigated came to 1,224, and 96 arrests were made.

Five persons were killed and 202 were injured in automobile accidents.

The Division secured a total of 10,960 convictions for offenses, of which 8,889 were for illegal parking. Another 738 were for all-night parking.

Signs Help

The Division erected 83 new traffic signs during the year, and painted traffic lanes, prohibited areas and truck zones to increase the flow of traffic.



(Bangor Daily News, Maher)

NO BUCK PASSING HERE

Police Officer Clifton Sloane bats handily for the Fire Department.

School Boy Patrol

The Department's Annual School Boy Patrol outing was enjoyed by 870 boys and girls.

"Big Nickels"

The Division collected and turned into the City Treasury a total of \$5,306.50 in fifty cent fees for parking offenses.

Juvenile Bureau

The Juvenile Bureau endeavors to eliminate conditions that may contribute to juvenile delinquency. Every effort is made to handle minor infractions of the law without making a permanent court record. The Bureau also handles complaints concerning delinquent parents, parents who neglect and abuse their children, and adults who contribute to the delinquency of juveniles or commit offenses against them.

Boys and Girls

Juvenile offenses totaled 603, of which 553 were committed by boys and 50 by girls. There were 77 juvenile court cases and 23 adult court cases.



(Bangor Daily News, Maher)

COME ON IN!
Newbury Wading Pool Gets a Big Play

Policewoman

The Policewoman made 130 investigations during the year, of which 20 were on complaints of child neglect. Other types of complaints involved domestic trouble, non-support, truancy and run-aways.

SEALER OF WEIGHTS AND MEASURES

As required by law, any person, Company or Corporation having in their possession any weights, measures, or balance used in buying or selling merchandise to the public must have them inspected for accuracy at least once a year. If they are found correct they are plainly marked with a seal showing date and name of sealer, and a record kept of work done.

In his inspection of the city, the Sealer of weights and measures sealed the following: 508 sets of scales, 148 gasoline pumps, 13 taxi meters, 52 range and fuel pumps, 19 bulk plant meters, 9 kerosene pumps, 5 measuregraphs, and 5 tank trucks calibrated for capacity.

Protecting your pennies: In the past, several complaints have come to the office of the Sealer of Weights and Measures by people who thought they did not receive the correct weight and upon re-checking, the Sealer found the scale



(Bangor Daily News, Webb)

HALLOWEEN PARADE
One of the *good* ways of having fun.



(Bangor Daily News, Maher)

CLEAN SWEEP

Raymond Watson operates on what we didn't put into those rubbish receptacles.



(Bangor Daily News, Webb)

FUN ON THE WAY FOR SECOND STREET

Public Works equipment operator readying the ground for the Second Street skating rink.

to be correct. However, it is recommended that the public be more weight conscious and look at the weight registered on the scale or quantity on measuring device, at the time of purchase.

PUBLIC WORKS DEPARTMENT

Responsible for many varied types of service, the Public Works Department is divided into five divisions.

Engineering Division

Street lines were established, descriptions written, plans and profiles prepared and reports submitted to the City Council for action on four streets, three of which were accepted as public ways by the City Council.

Many plans: During the year the City Engineer was called upon to prepare detailed plans, write specifications and contract forms for the proposed swimming pool, new steel grandstand with 3,000 seating capacity and complete lighting system for night football and baseball at the Garland Street Athletic Field and for the new reinforced concrete retaining wall on the Post Office mall. Contracts were awarded for all projects except the swimming pool.



(Bangor Daily Commercial, Morgan)

NEW SNOW LOADER

For speedy and economical snow removal.

Plans were prepared and estimates submitted for two new sewer installations. Final reports of costs were prepared together with the lists of possible assessments for sewers which had been constructed in four locations.

Numerous surveys were made and estimates prepared for various projects within the department and all lines and grades were run for the work carried on by the department as well as the inspection services necessary on jobs being done on a contract basis.

House numbers were issued as requested for new homes that had been built during the year and the department prepared plans for other departments in connection with projects within their jurisdiction.

Highway Division

Paving: The hot asphalt paving program took in 7,224 feet of roadway and covered 32,589 square yards of surface in five streets.

New street: The only new street construction undertaken during the past year was on McLaughlin Street. The developer of the abutting property did all the necessary excavation to sub-grade level for the roadway, and the department then hauled a total of 1,892 cubic yards of gravel to the roadway.

Tarring: The department applied a total of 119,250 gallons of tar and asphalt for surface treatment, and this required 2,167 cubic yards of sand and peastone for covering.

Lots of snow and ice: During 1948, the City experienced nineteen snowstorms varying from one inch up to fourteen inches. The total snowfall amounted to about sixty-seven inches.

Well-seasoned streets: To maintain driving without serious interruptions, the department used about 200 tons of rock salt on the downtown traffic arteries, 1,520 cubic yards of sand on the other streets and at street intersections. In addition, the sidewalks were plowed and sanded as needed and a total of 350 cubic yards of sand was used on sidewalks.

About nine miles of snow fence were erected and removed during the year on our suburban roads.

Sidewalks: New sidewalks were built on thirteen different streets on the west side of the city and six different streets on the east side of the city. In all, 9,785 square yards of asphalt surface sidewalks were constructed for a total length of 14,176 feet or about 2.7 miles. This required some 604 cubic yards of premixed material.

New concrete sidewalks were built on two downtown streets.

Bridges: Planking was replaced on two timber bridges. A new concrete shortspan bridge was built, the deck slab designed so as to utilize the old street car tracks for reinforcing.

Rubbish collection: One collection was made at each home every three weeks. Eight hundred and seventy loads were picked up and hauled to the dump.

Man-size housekeeping: The annual spring clean-up program consisted of sweeping all the streets and sidewalks of the winter's accumulation of sand and peastone. Street patching prior to our tarring program and patrol maintenance on all our streets during the year used up a total of 1,585 cubic yards of premixed material.

New concrete culverts were installed in four streets.

During the year gravel or filling material was hauled from Stearns Gravel Pit to twenty-one streets.

At the city-owned gravel pit, a total of 10,222 cubic yards of sand, 2,374 cubic yards of peastone, 1,763 of number two stone and 2,813 cubic yards tailings were put through the primary crusher and 1,485 cubic yards of one-half inch fractured peastone, 488 cubic yards of ¾-inch peastone and 654 cubic yards of crusher dust were taken from the secondary crusher. Over 31,500 cubic yards of material were taken from our gravel pit during 1948.

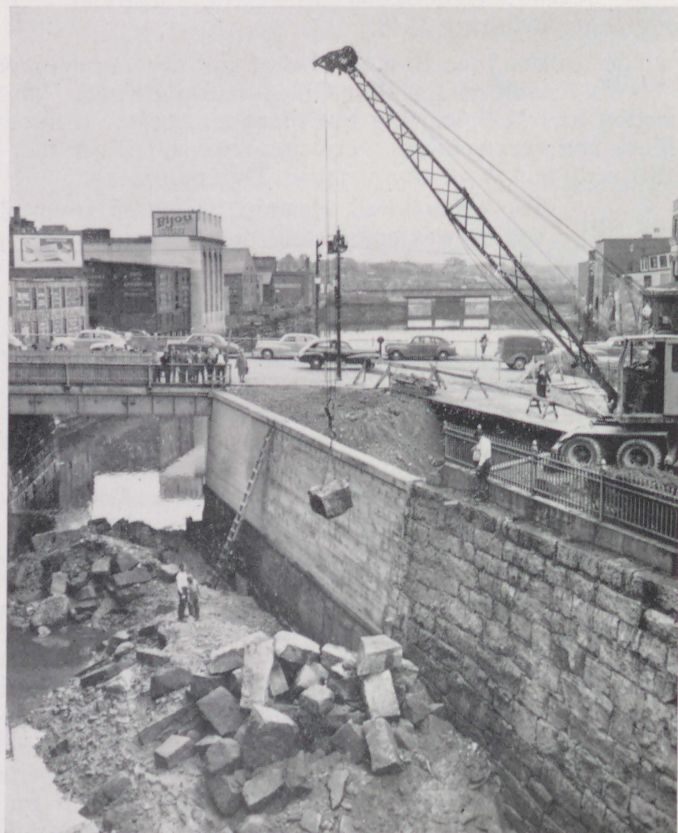
Mall rebuilt: On June 8, a section of the dry masonry granite wall on the Post Office mall collapsed. This particular section had been moving out of alignment for a number of years. Plans and specifications were prepared and a contract let to rebuild this wall, and work completed in December.

Leaf pick-up: The annual fall cleanup of leaves from all the streets was completed, the mechanical leaf picker accelerating the work during dry weather.

Lend-a-hand department: Much work is done for other departments of the City by the Public Works Department. For the Police, engineering services were supplied for laying out traffic lines to be painted, help and equipment for installing or removing parking meters, for installing or removing signs and caring for the Police float and boat. For the Recreation Department built, flooded, removed snow, and maintained five skating rinks, set up and removed playground equipment, set up and removed the portable bandstand and hauled the chairs for the band concerts, built asphalt tennis courts, maintained baseball and softball fields. Flooded, drained and cleaned the wading pools. The Department replaced the roof on the hospital wing at the City Farm after the fire in the early part of 1948. Repairs were made at the old Bass Barn after it had been moved to its new location and gravel hauled for the approach fill. A new six-inch sewer, 360 feet long was installed from the rebuilt hospital wing to the city trunk sewer. A new asphalt felt roof was put on the hen house. Ashes and rubbish were removed twice each week from the City Hall. Chairs were moved from the City Hall to the Auditorium and returned when needed for functions at the Auditorium. Repairs were made to the Auditorium building and interior painting was completed. The parking areas and walks and roadways were kept plowed during the winter months.

Alterations and repairs were made in several of the offices in the City Hall. The city-owned property on Harlow Street was cleaned of all rubbish and debris. Playground areas at schools were surfaced with asphalt paving and parking areas surface treated with tar. New asphalt surfaces were built on tennis courts. A new baseball back stop was erected, and lawns and shrubbery cared for. The underground drainage system for the baseball diamond at Garland Street was completed. This involved excavating trenches an average of four feet deep and laying about 2,000 feet of land tile and back filling the trenches with crushed rock and then doing the fine grading with loam. Baseball paths on the baseball diamonds were cut out. Bleachers were erected on the football field and later were removed and set up in the Auditorium for the basketball games.

The Department repaired and painted the municipal docks, launched the docks in the spring and removed them in the fall. It also repaired and replaced broken and damaged street signs, made repairs to its crusher plant and asphalt mixing plant, repaired fences



COMING UP! (Bangor Daily News, Webb)
The reconstruction of the Mall Wall nearing completion.

and steps damaged by sidewalk snow plows and replaced broken guard rail posts.

Mechanical: The mechanical division of the department does all the maintenance, repairs and services on its fleet of equipment, the Police fleet and the City Farm equipment. With the diversified types of equipment used, the crew must be versatile and competent.

Sewer Department

During 1948 the most extensive sewer construction program undertaken for a great many years was completed. It included new lines in twelve city streets and at the airport.

The large private building program meant that the department had some seventy new sewer connections to tap into city sewers. During 1948, 983 catch basins were thoroughly cleaned and about 1,400 cubic yards of waste material was removed in the cleaning process. Sixteen new catchbasins were built, and old catchbasins were repaired.

Park Department

The Park system in the City comprises some 83 acres, and is made up of twenty-four separate units varying in size from small triangular grass plots to large park areas. Some fourteen to sixteen men work continuously from early spring to late in the fall cutting the grass, cleaning and raking the areas, caring for the plants and shrubs and keeping the paper and other refuse picked up so that our parks present an attractive appearance.

RECREATION

The year 1948 was the fifth year of existence of the Recreation Department. Several noteworthy changes occurred during the year.

The first hard-surface tennis courts were put into operation and proved very popular.

Helpful folks: The year saw the entry of two service clubs into the boys' baseball picture. The Bangor-Brewer Lions Club acted as co-sponsors of the 14-16 year baseball league, and the Rotary Club acted as co-sponsors of the 10-13 year old league. Both service clubs provided uniforms, and umpires. This interest on the part of Rotary and Lions in organized sports for boys will pay large dividends, not simply in making more and better baseball players, but—far more important—in building better citizens for our city and our country.

Busy feet: Street dancing was organized during the summer months of 1948. This was the result of a committee being appointed to search for social recreation for young adults, including Dow Field personnel. The American Federation of Musicians furnished the music free of charge. A series of eight weekly dances was held, at which attendance ran from 800 to 2,000. Hundreds of

older people attended the dances to listen to the music and watch the fun.

Airmen lend a big hand: Dow Field, through its special services officer, Captain Franklin McCullough and his staff, helped the Recreation Department in many ways. An especially noteworthy project undertaken was the grammar school gym program at the Dow Field gym. Boys chosen by their principal as ones who would benefit most were taken to the field by bus, and given a beautifully organized program of gym activities.

This was the second year of the outdoor swimming program, carried out through special appropriation by the City Council. Another one hundred children learned to swim. This swimming site is located at the old fish hatchery at Green Lake, and was loaned us by the National Parks, through the cooperation of many organizations and individuals. The total official attendance of the children at Green Lake for swimming was 1,198.

The big parade: This year, for the first time, a Halloween parade was held, which had 500 paraders in costume, and was watched by thousands of spectators who lined the streets. Prizes were donated by local merchants for costumes, and were awarded at the reviewing stand. A window-decorating contest was also held for the first time, and pupils from the junior and senior high schools decorated 22 merchants' windows with seasonal water color designs. The designs were judged, and Bangor High School and Garland Street won the cups which were donated by two local banks. A Halloween party was held in the Y. M. C. A. for the Bangor-Bapst Hi Club with an attendance of 450. Parties were also held at Fifth Street and Garland Street schools, and with music, dancing and fun, these parties, in which teachers and P. T. A. members co-operated with supervision, took care of 1,150 boys and girls on Halloween.

Softball popular: The team registrations for the softball league grew from 16 to 24 in 1948. This meant the organization of a third league, and the laying out of three diamonds, one at Bass Park and two at Mary Snow School.

A men's twilight league was again organized this year, after many years absence. It was composed of eight teams, and used fields at Bass Park, Hayford's Field, Newbury and Broadway.

Robin hoods: The Archery Association carried on through the year at Bass Park in the summer, and at Mary Snow School in the winter. While not a large group, men, women and children are in the membership, and they enjoy the sport greatly. This club operates under its own leadership.

For the second year, the horseback riding activity was carried on with forty active members from nine to fifty years of age. This group rode in the evening, with the exception of the Saturday grammar school group. There was a Bangor High group and a John Bapst group, as well as adults and youngsters.

There are fifty active members of the "Hedgehoppers Club," flying miniature motored planes. This is an activity which should be encouraged. They met during the year at the Y. M. C. A., and did some flying at the University during the winter. The club held meets at Bass Park in August and in September.

Playgrounds: The playgrounds proved to be as popular as ever with the younger children. This year the department employed a program and craft supervisor, with a man to supervise boys' work and the baseball leagues. A new playground is planned for 1949 in Coe Park.

The Bangor-Bapst Hi Club held 51 dance parties in 1948, with an average attendance of 427 at each party. The members dance to the music of a six-piece orchestra, play ping pong and pool, drink coke, indulge in gab fests, and generally have an informal good time. A student council of boys and girls continues to help in the planning, and this club provides wholesome, supervised social activity for hundreds of young people each week, and is one of our biggest achievements.

All of the remaining activities of the department have continued to grow. The dancing classes under the direction of Miss Lila Williams have proven very popular. The Hi-Jay Club provides social activity for students of junior high school age. Bowling, basketball, skating and sliding, and the community theatre hold the interest of a large number of participants. The Bangor Band furnished many band concerts during the summer months. The Boys Club worked with limited resources and provided much enjoyment for the boys participating.

This department's work and activities are ever-increasing. A fine recreational program has been worked up and will continue to expand to include the activities which draw the greatest number of people. A sound recreational program is a must in any city, and Bangor's accomplishments in providing recreation for its citizens have been outstanding.

PUBLIC WELFARE PUBLIC WELFARE DEPT.

The purpose of a Public Welfare Department is to try and meet the human needs of disadvantaged people, who, for one reason or another, are not self-sustaining, and in so meeting the needs, search out the resources in the individual and in the community which they may use and thus become independent of public support. The duties of the department are specifically stated in Chapter 82 of the 1944 Revised Statutes of Maine and the subsequent amendments.

Resources canvassed: There were 579 applications to the Public Welfare Department in 1948. Every case is carefully screened, and often it has been found that some other resource was available to the applicant and they were advised to use this resource. The changing intake policies of private agencies are placing an ever-increasing burden on the public agency. This is not



MODERN SCHOOL FOR MODERN TEACHING
Fairmount School Addition. Eaton W. Tarbell and Associates, Architects.



BANGOR STAYS ON THE AIR MAP
Administration Building of the Bangor Municipal Airport at Old Town,
designed by Eaton W. Tarbell and Associates.

Photos by (Youngs)

a local but a nation-wide change, and the local department must accept the challenge to meet the problem.

Constructive casework need: In order to reduce the increasing sums given as relief, there must be more awareness of social causations in the community. A large percentage of families who require public support are so deteriorated when they reach the department that little can be done to restore them to any degree of family normalcy. This fact points up the great need for more casework services in Bangor. If more problems of non-support, desertion, and marital discord could be referred to a casework agency, help might be given which would prevent complete disintegration of the family unit. More children must be committed to the care of the state in this area than anywhere else in the state.

Hope for the old: The Public Welfare Department has carried, in 1948, an expensive program of supplementation to Old Age Assistance recipients who need care in nursing homes. We are hopeful that many of these people may be cared for in the new Hospital for the Chronically Ill. The department looks to this unit for help to:

1. The chronically ill patient who needs medical care for diagnosis and treatment.
2. The patient who requires chiefly skilled nursing care.
3. The patient who requires only custodial and attendant care.

Constant cooperation: The department has frequently requested and has received help from the other public and private agencies in the city. Cases have been carried co-operatively with another agency.

The punishing cost of food, clothing, housing, fuel and utilities during the past year means that many people who used to be able to save enough of their earnings to carry them over this period are destitute. Vendors who used to be generous in the matter of credit have grown wary because of the uncertainty of the times and refuse to allow accounts to move above a certain limit. The department is not looking at 1949 through rose glasses; the demands financially will be great. The department is already meeting harrassed, anxious people, embarrassed and discouraged. The department is receiving the old time, improvident, and demanding clients in increasing numbers daily. The needs of people who are cold and hungry must be met, however, and it is gratifying to know that this community wants their poor and sick to be cared for adequately, kindly, without humiliation because they are in need.

CITY FARM AND HOSPITAL

On January 9, a bad fire started on the third floor of the hospital building. The result was a completely gutted hospital, and a temporary hospital was set up in the Home. There were no casualties,

due to the prompt and efficient work of the firemen combined with the efforts of all at the Farm.

Fire-made difficulties: As a result of the fire, crowded conditions existed at the City Farm during 1948, but the residents in both the home and hospital have had good care and nourishment.

Religious services are not neglected at the City Farm. Sunday services were held twice each month from September to June by the Protestant Ministerial Association. The Salvation Army held a number of services, and the Catholic priests and nuns made regular visits.

The holidays brought special events in parties, music, and gifts to help break the monotony of the days for shut-ins.

Green pastures: The City Farm was especially honored by being presented with a certificate for the very high score in the Green Pasture Contest held throughout the State. The herd of Grade Holsteins has been honor herd several times during the year in the production of milk and butter fat. Milk is served at each meal to everyone, and top milk or thin cream for cereal and coffee. The Farm also produces enough butter to provide for its needs.

Some of the major repairs completed in 1948 include painting of the chill corridors, milk room, superintendent's office, men's smoking room and adjoining toilets and several of the inmates' rooms. The former employees' kitchen was made into a dining room for women, and new linoleum rugs purchased. New electric lights were installed in the temporary hospital, and a new fire door installed between the hospital ward and corridor.

From the ruins: The major improvement on the Farm property was the rebuilding of the hospital wing. Preliminary plans for the modernization of the hospital had been prepared by Crowell and Lancaster, architects, before the fire occurred. The Council promptly authorized the reconstruction, utilizing a capital reserve fund which had prudently been set up for the purpose, and the proceeds of the fire insurance. A bond issue was authorized for the balance.

Federal aid: Application was made through the State Department of Health and Welfare to the United States Public Health Service for Federal aid. This aid was authorized, under the Hill-Burton Act, in the proportion of one Federal dollar to each two Bangor dollars.

For the chronically ill: Much valuable advice in the planning and equipment of the rebuilt hospital was received from the State Bureau of Health, the U. S. Public Health Service, the Medical Advisory Committee appointed by the Council, and the director of the Eastern Maine General Hospital. When completed, the building will have an automatic sprinkler system, fireproof stairwells, automatic elevator and modern equipment

throughout. It will be the first hospital for the Chronically Ill in the State of Maine.

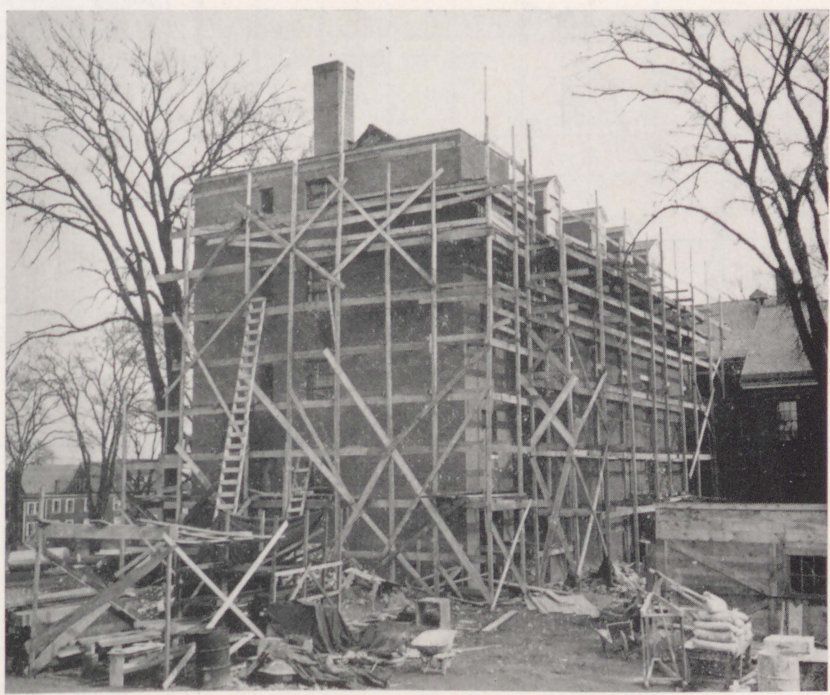
The good earth:

Some of the larger items produced on the farm were:

Milk	84,460 pounds
Pork	3,401 pounds
Cabbage	3,000 pounds
Beef	1,841 pounds
Squash	1,500 pounds
Pumpkin	1,000 pounds

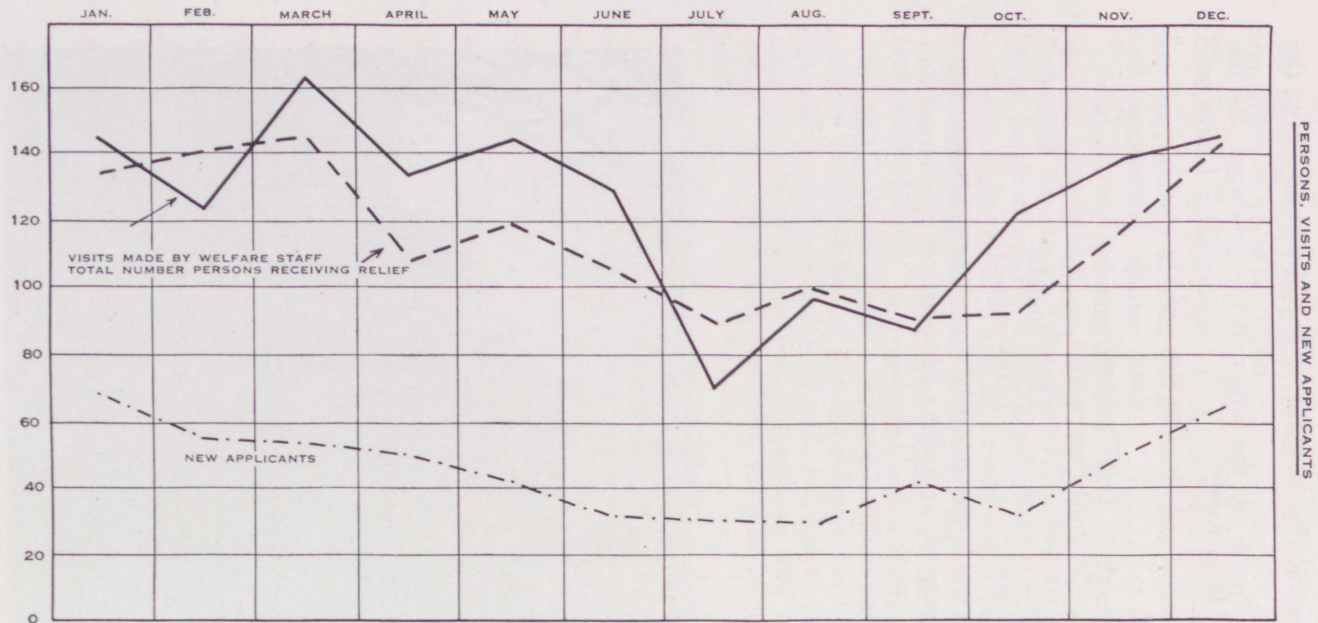
How they can!

Over 1,100 quarts of fruits and vegetables were canned, as well as 74 quarts of mincemeat and 180 quarts of pickles.

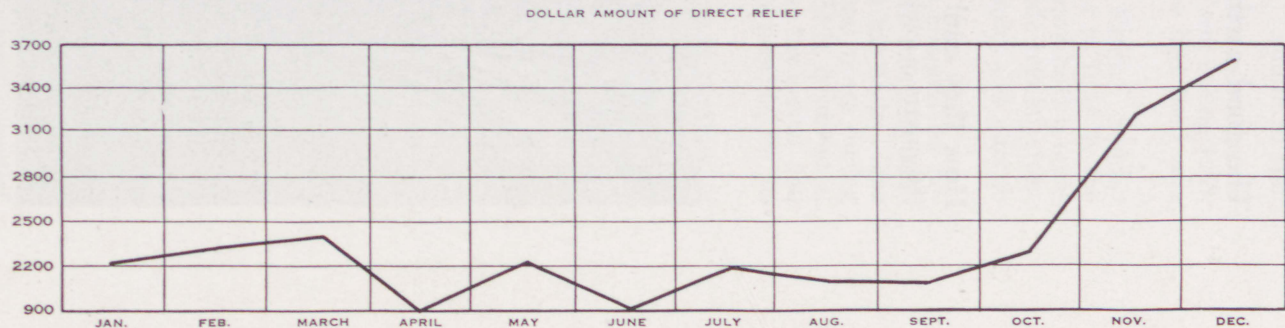


Bangor Daily News—Maher
Reconstructed City Hospital for the Chronically Ill

TRENDS IN PUBLIC WELFARE



PERSONS, VISITS AND NEW APPLICANTS



DOLLARS

AUDITOR'S REPORT

The following financial statements are from the report of Graffam's Accounting Service, which is employed by your City Council to post-audit the financial transactions of the City.

BALANCE SHEET CITY OF BANGOR

As at December 31, 1948

ASSETS

Current Assets:

General Fund Cash	\$	12,350.67	
Taxes Uncollected.....		60,983.74	
Tax Deeds Unredeemed.....		9,771.86	
City Property Acq. on Tax Titles....		6,132.28	
Accounts Receivable.....		15,499.18	
State Aid Grants.....		3,098.50	
Inventories—Materials and Supplies		98,699.99	
Prepaid Insurance.....		30,612.14	
			\$ 237,148.36

Other Assets:

Municipal Property.....	7,612,149.01	
Uncompleted Construction of Municipal Property.....	192,634.43	
Water Department.....	2,869,232.63	
Bangor-Old Town Municipal Prop.	39.12	
		10,674,055.19

Municipal Reserve Funds:

Municipal Reserve.....	50,657.04	
Capital Reserve.....	109,737.23	
		160,394.27
Trust Funds.....		357,638.77

Total Assets.....		\$11,429,236.59
-------------------	--	-----------------

LIABILITIES AND SURPLUS

Current Liabilities:

Notes Payable.....	\$	41,150.00	
Bond Anticipation Notes Payable....		175,000.00	
Accrued Interest.....		428.72	
Due to Other Funds.....		481.97	
			\$ 217,060.69

Deferred Credits:

Motor Vehicles Taxes Prepaid	12,793.40	
Harlow Street Property Income.....	8,553.15	
Sewer Assessment Prepaid.....	5,000.00	
		26,346.55
Long Term Debt.....		529,000.00

Reserves:

Municipal Reserves Fund.....	50,657.04	
Capital Reserves Funds.....	109,737.23	
Uncompleted Construction of Municipal Property.....	230,927.16	
Overlayings—Taxes	30,058.50	
State Aid Construction.....	3,098.50	
Repair of Municipal Streets.....	2,625.79	
Encumbrance Reserve.....	4,137.84	
Bangor-Old Town Municipal Airport.....	39.12	
		431,281.18
Trust Funds		357,638.77

Other Liabilities:

Water Department.....	2,869,232.63
-----------------------	--------------

Surplus:

Capital Surplus	6,692,502.82	
Unappropriated Surplus.....	306,173.95	
		6,998,676.77

Total Liabilities and Surplus	<u>\$11,429,236.59</u>
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COMPARATIVE BALANCE SHEET CITY OF BANGOR

At December 31

ASSETS

	1948	1947	Increase Decrease
CURRENT ASSETS:			
General Fund Cash..... \$	12,350.67	\$ 44,108.77	\$ 31,758.10
Taxes Uncollected.....	60,983.74	60,615.26	368.48
Tax Deeds Unredeemed.....	9,771.86	9,465.58	306.28
City Property Acquired on Tax Titles	6,132.28	6,853.16	720.88
Accounts Receivable.....	15,499.18	16,434.40	935.22
State Aid Grants.....	3,098.50	936.62	2,161.88
Inventories—Materials and Supplies	98,699.99	102,666.65	3,966.66
Prepaid Insurance.....	30,612.14	29,613.88	998.26
OTHER ASSETS:			
Municipal Property.....	7,612,149.01	7,526,276.52	85,872.49
Uncompleted Construction of Municipal Property.....	192,634.43		192,634.43
Water Department.....	2,869,232.63	2,855,941.17	13,291.46
Bangor-Old Town Airport.....	39.12	17,173.56	17,134.44
MUNICIPAL RESERVES FUNDS:			
Municipal Reserve Fund.....	50,657.04	56,180.83	5,523.79
Capital Reserve Fund.....	109,737.23	119,957.60	10,220.37

TRUST FUNDS:

Principal	340,016.72	336,882.47	3,134.25
Income	17,622.05	18,641.76	1,019.71
Total Assets.....	\$11,429,236.59	\$11,201,748.23	\$227,488.36

LIABILITIES AND SURPLUS

	1948	1947	Increase Decrease
CURRENT LIABILITIES:			
Notes Payable.....	\$ 41,150.00	\$ 28,500.00	\$ 12,650.00
Bond Anticipation Notes Payable	175,000.00		175,000.00
Accounts Payable.....		17,010.55	17,010.55
Accrued Interest.....	428.72	881.22	452.50
Due to Other Funds	481.97	21,273.53	20,791.56
DEFERRED CREDITS:			
Motor Vehicles Taxes Prepaid....	12,793.40	18,896.00	6,102.60
Harlow Street Property Income	8,553.15	4,836.66	3,716.49
Sewer Assessment Prepaid.....	5,000.00		5,000.00
LONG TERM DEBT	529,000.00	597,000.00	68,000.00
RESERVES:			
Municipal Reserve Fund	50,657.04	56,180.83	5,523.79
Capital Reserve Fund	109,737.23	119,957.60	10,220.37
Uncompleted Construction of Municipal Property.....	230,927.16		230,927.16
Overlays—Taxes	30,058.50	26,747.15	3,311.35
State Aid Construction.....	3,098.50	936.62	2,161.88
Repair of Municipal Streets.....	2,625.79	6,146.91	3,521.12
Encumbrance Reserve	4,137.84		4,137.84
Bangor-Old Town Airport.....	39.12	17,173.56	17,134.44
TRUST FUNDS:			
Principal	340,016.72	336,882.47	3,134.25
Income	17,622.05	18,641.76	1,019.71
OTHER LIABILITIES:			
Water Department.....	2,869,232.63	2,855,941.17	13,291.46
SURPLUS:			
Capital Surplus.....	6,692,502.82	6,729,573.39	37,070.57
Unappropriated Surplus.....	306,173.95	345,168.81	38,994.86
Total Liabilities and Surplus	\$11,429,236.59	\$11,201,748.23	\$227,488.36

ANALYSIS OF CAPITAL SURPLUS
CITY OF BANGOR

Year Ended December 31, 1948

Balance, January 1, 1948.....		\$6,729,573.39
Additions:		
Bonds Redeemed.....	\$ 68,000.00	
Serial Note Redemption (Harlow Street Property)	9,350.00	
Increase in City Property and Equipment	85,872.49	
		<u>163,222.49</u>
Total		\$6,892,795.88
Deductions:		
Reserve for Repair of Kenduskeag Stream Mall per Council order 8/9/48.....	22,000.00	
Reserve for Fairmount School Additions and alterations per Council order 11/8/48	100,000.00	
Reserve for Construction and Alteration of City Farm Hospital per Council order 9/13/48.....	75,000.00	
Decrease in Inventories of Supplies and Materials City Departments.....	3,293.06	
		<u>200,293.06</u>
Balance, December 31, 1948—Exhibit “A”...		<u><u>\$6,692,502.82</u></u>

ASSESSORS’ VALUATION AND COMMITMENT
CITY OF BANGOR

Year Ended December 31, 1948

VALUATION

Real Property:		
Resident	\$22,025,787.00	
Non-Resident	3,425,602.00	
		<u>\$25,451,389.00</u>
Personal Property:		
Resident	\$ 5,964,236.00	
Non-Resident	1,395,391.00	
		<u>7,359,627.00</u>
Total Valuation.....		<u><u>\$32,811,016.00</u></u>

Rate: \$55.10

Total Assessed on Property.....		\$ 1,807,886.98
8,568 Polls.....	8,568	
Less Exempt.....	483	
	——8,085 @ \$3.00	24,255.00
Total		\$ 1,832,141.98
Additional due to Fractions.....		10.29
Total Assessment of Taxes.....		\$ 1,832,152.17
Municipal Functions.....	\$1,550,474.88	
State Tax.....	217,015.11	
County Tax.....	53,861.40	
Overlays 1948.....	10,800.88	
		\$ 1,832,152.17
Taxes 1948.....	\$1,550,485.17	
Estimated Revenue.....	601,946.00	
Appropriated Surplus.....	29,275.48	
Total	\$2,181,706.65	
Less: Additional Due to Fractions.....	10.29	
Total Appropriation—Sch. 3....	\$2,181,696.36	

STATEMENT OF ESTIMATED REVENUE CITY OF BANGOR

Year Ended December 31, 1948

Source	Estimated Revenue	Actual Revenue
STATE GRANTS:		
R. R and Telegraph Tax....	\$ 20,000.00	\$ 22,333.26
State Bank Stock Tax.....	22,100.00	22,381.60
Library	200.00	200.00
TAXES:		
Automobile Excise.....	83,000.00	113,408.31
Supplemental Taxes.....	6,000.00	4,787.73
LICENSES AND PERMITS:		
City Clerk's Fees.....	11,085.00	12,112.97
Electrical Department.....	200.00	449.68
Building Inspector.....	2,400.00	2,735.80
PUBLIC SAFETY:		
Health Office.....	1,500.00	2,021.65
Police Department.....	79,000.00	76,840.78
Fire Department.....	4,100.00	3,891.00
Public Works Department..	6,550.00	8,530.87

PUBLIC SERVICE:

Water Department.....	190,000.00	203,657.78
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CHARITIES AND WELFARE:

Welfare Department.....	8,000.00	8,817.78
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City Farm.....	9,000.00	9,104.40
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EDUCATION	130,800.00	123,071.31
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OTHER:

Federal Housing Project....	16,000.00	16,428.00
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Int. on Taxes - Tax Deeds	2,500.00	4,385.93
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City Hall Rental.....	3,000.00	2,285.12
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Auditorium	2,000.00	2,330.40
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Bangor-Old Town Airport..	2,200.00	1,712.29
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Sale of Cemetery Lots.....	1,311.00	1,351.96
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Bass Park	500.00	398.00
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Miscellaneous	500.00	270.00
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	<u>\$601,946.00</u>	<u>\$643,506.62</u>
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**STATEMENT OF CITY DEBT LIMIT
CITY OF BANGOR**

December 31, 1948

Assessed Valuation—April 1, 1948.....	\$32,811.016.00
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Debt Limit—(5% of Valuation).....	\$1,640,550.80
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City of Bangor Liabilities:

Bonded Indebtedness.....	\$571,000.00
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Bond Anticipation Notes.....	175,000.00
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Trust Funds Loaned City.....	100,000.00
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Notes Payable.....	41,150.00
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	<u>887,150.00</u>
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Net Borrowing Capacity.....	\$ <u>753,400.80</u>
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You Have to Register to Vote

Bangor Daily News—Maher

MUNICIPAL ORGANIZATION

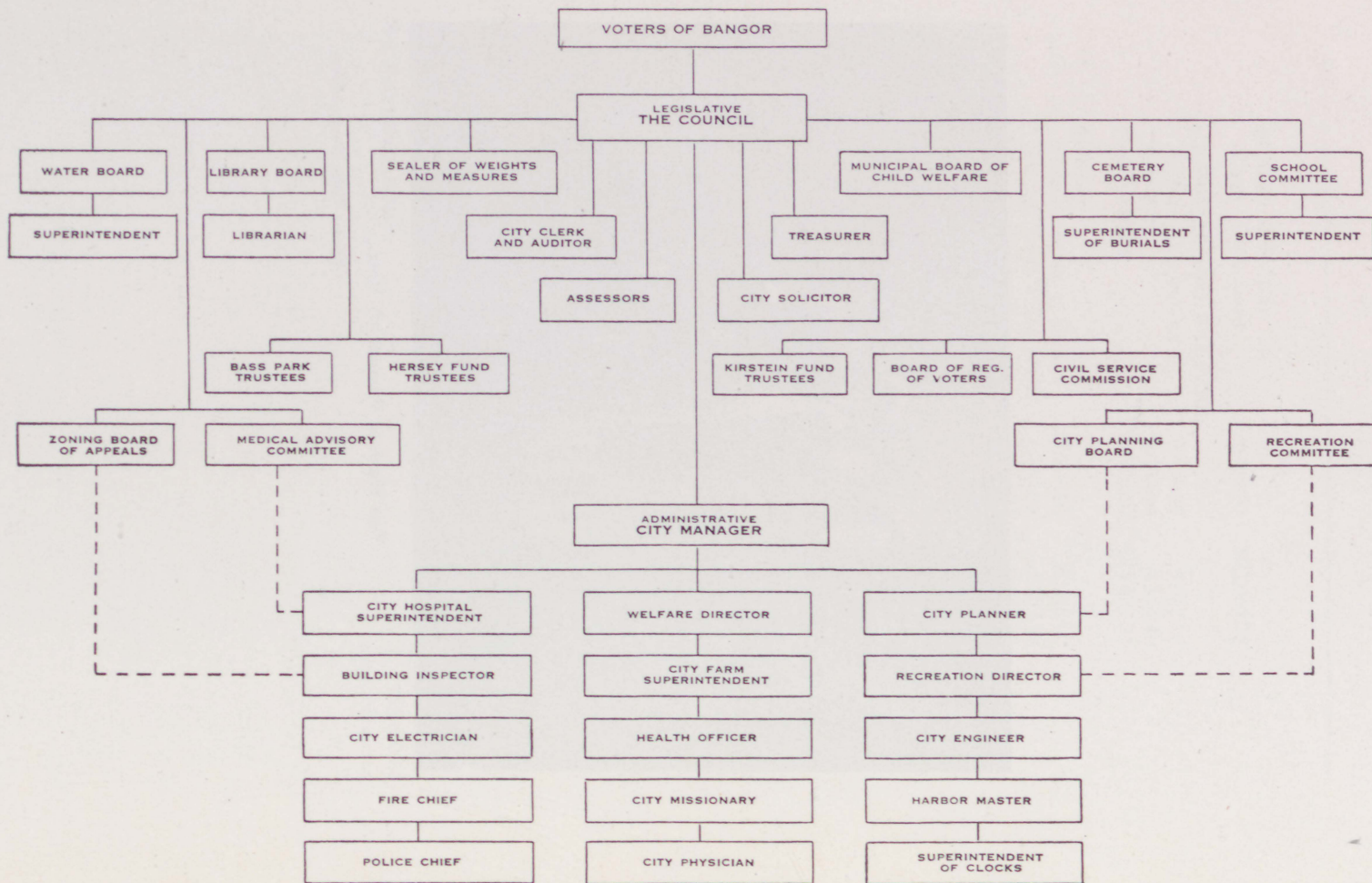


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STATEMENT OF TAXES
CITY OF BANGOR
Year Ended December 31, 1948

Year	Balances Uncollected 12/31/47	1948 Added	Adjustments Added	Collected	Tax Titles Acquired	Abated	Balances 12/31/48
1933.....	\$ 2.03	\$.97	\$	\$	\$	\$ 3.00	\$
1934.....	13.30	1.70				15.00	
1935.....							
1936.....		3.00		3.00			
1937.....		3.00		3.00			
1938.....	74.35			6.00		42.00	26.35
1939.....	9.27	2.73	3.00	15.00			
1940.....	174.91		3.00	21.00		39.00	117.91
1941.....	4,241.68		3.00	39.00		72.00	4,133.68
1942.....	4,233.69		3.00	62.00			4,174.69
1943.....	4,340.64		3.00	84.00			4,259.64
1944.....	4,518.46	3.00		137.00			4,384.46
1945.....	5,060.20	9.00		268.55			4,800.65
1946.....	2,213.65	22.89		622.97		814.62	798.95
1947.....	35,733.08	1,290.47		23,129.51	8,167.68	2,851.61	3,026.44
1948.....		35,260.97	151.69				35,260.97
Totals.....	\$60,615.26	\$36,597.73	\$166.69	\$24,391.03	\$8,167.68	\$3,837.23	\$60,983.74

Taxes of 1948

Charged to Collector:

Original Commitment.....	\$1,832,152.27
Supplemental Commitments.....	3,452.37
Refunds by Treasurer's Warrants.....	195.85

Total Charges..... \$1,835,800.49

Credited to Collector:

Cash Received.....	\$1,796,972.44
Abatements	3,567.08

Total Credits.... 1,800,539.52

Uncollected \$ 35,260.97

STATEMENT OF OVERLAYINGS

CITY OF BANGOR

Year Ended December 31, 1948

Year	Balances 12/31/47	Credits	Taxes Abated	Balances 12/31/48	Taxes Uncollected
1933	\$ 2.03	\$.97	\$ 3.00	\$	\$
1934	16.30		16.30		
1938	98.35		42.00	56.35	26.35
1939	93.89		93.89		
1940	307.34		39.00	268.34	117.91
1941	305.95		72.00	233.95	4,133.68
1942	339.96			339.96	4,174.69
1943	6,339.08			6,339.08	4,259.64
1944	2,585.55			2,585.55	4,384.46
1945	4,880.43			4,880.43	4,800.65
1946	4,444.89		814.62	3,630.27	798.95
1947	7,333.38	9.00	2,851.61	4,490.77	3,026.44
1948		10,800.88	3,567.08	7,233.80	35,266.97
Totals	\$26,747.15	\$10,810.85	\$7,499.50	\$30,058.50	\$60,983.74

STATEMENT OF BONDED DEBT
CITY OF BANGOR
Year Ended December 31, 1948

Description	Date Issued	Interest Rate	Outstanding 12/31/47	Redeemed During Year	Outstanding 12/31/48
Refunding	8/1/31	4 %	\$ 25,000.00	\$25,000.00	
Armory Construction.....	6/1/32	4 %	30,000.00	2,000.00	\$ 28,000.00
Mary Snow School.....	7/1/33	4 %	4,000.00	2,000.00	2,000.00
Mary Snow School.....	7/1/34	4 %	8,000.00	2,000.00	6,000.00
Mary Snow School.....	7/1/35	2½%	12,000.00	2,000.00	10,000.00
Mary Snow School.....	7/1/36	2½%	16,000.00	2,000.00	14,000.00
Mary Snow School.....	7/1/37	2¾%	20,000.00	2,000.00	18,000.00
Refunding	8/1/39	1¾%	26,000.00	2,000.00	24,000.00
Refunding	8/1/40	1¾%	24,000.00	2,000.00	22,000.00
Serial for Junior High Schools and Municipal Garage.....	1/2/41	1¾%	324,000.00	18,000.00	306,000.00
P. W. A. Projects.....	1/2/41	2 %	44,000.00	4,000.00	40,000.00
P. W. A. Projects.....	1/2/41	1¾%	10,000.00	2,000.00	8,000.00
P. W. A. Projects.....	1/2/41	1¾%	54,000.00	3,000.00	51,000.00
			<u>\$597,000.00</u>	<u>\$68,000.00</u>	
Total Exhibit "A".....					<u>\$529,000.00</u>
Water Bonds.....	12/1/37	2½%	\$ 48,000.00	\$ 6,000.00	
Total Schedule 17.....					<u>42,000.00</u>
Total Bonded Debt December 31, 1948					<u><u>\$571,000.00</u></u>

THE ATHENIAN OATH

We will never bring disgrace to our city, by any act of dishonesty or cowardice, nor ever desert our suffering comrades in the ranks; we will fight for the ideals and sacred things of the city, both alone and with many; we will revere and obey the city's laws and do our best to incite a like respect and reverence in those about us; we will strive unceasingly to quicken the public's sense of civic duty, thus in all these ways we will strive to transmit this city not only not less, but greater, and more beautiful than it was transmitted to us.

(The Athenian Oath is 2,500 years old. It's spirit could well be the aspiration of the citizens of our modern democracy.)

